



Health Impact Collaborative of Cook County

Community Health Needs Assessment Executive Summary - South Shore Hospital

November 2016

Participating hospitals and health departments:

- » Advocate Children's Hospital
- » Advocate Christ Medical Center
- » Advocate South Suburban Hospital
- » Advocate Trinity Hospital
- » Chicago Department of Public Health
- » Cook County Department of Public Health
- » Illinois Public Health Institute
- » Mercy Hospital and Medical Center
- » Provident Hospital - Cook County Health Hospital System
- » Roseland Community Hospital
- » Park Forest Health Department
- » South Shore Hospital
- » Stickney Public Health District

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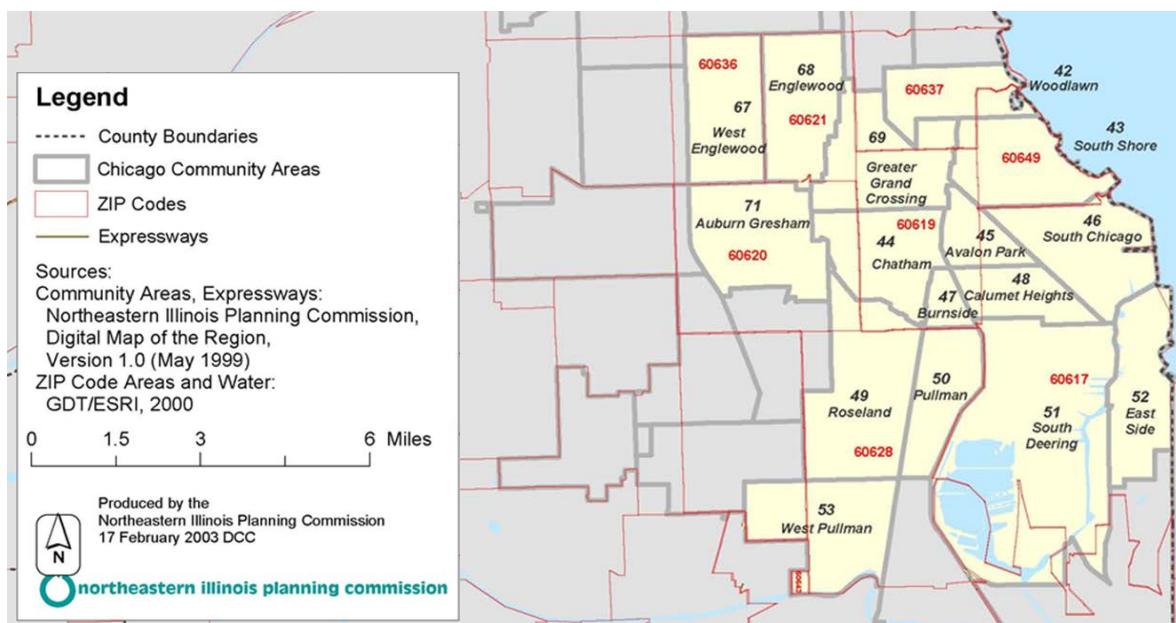
****Appendices are included as a separate document***

Introduction and Description of South Shore Hospital Service Area

South Shore Hospital is an independent general acute care hospital that has been in existence since 1912. South Shore Hospital is currently staffed at a level of 135 beds, with licensing for up to 170 beds, and has five primary care outreach facilities. South Shore Hospital employs over 550, including a medical staff of about 150 physicians. South Shore Hospital provides the following services on an inpatient and outpatient basis: respiratory care, physical therapy, surgery, nuclear medicine, radiology, laboratory, vascular, diagnostics, pharmacy, non-invasive cardiology, detox services, chemical dependency, transportation, wound and skin care, emergency medicine, geriatric psychiatry, HIV/AIDS services, and gynecological services. The services South Shore Hospital offers are generally provided to residents from the communities that surround the hospital, such as South Shore, South Deering, East Side, Chatham, Greater Grand Crossing, Calumet Heights, and Auburn Gresham. The primary patient base serviced is the adult-geriatric patient population from low income to moderate income levels. We treat our patients regardless of race, color, creed, or their ability to pay. South Shore Hospital's service area encompasses 17 community areas in the City of Chicago and approximately 53 square miles.¹ The population density for the service area, estimated at 8,601 persons per square mile, is substantially higher than the national average population density of 90 persons per square mile.¹ Figure 1 is a map of the hospital's service area.

Figure 1. South Shore Hospital Service Area Map and List of Communities

<u>Zip codes in South Shore Hospital's service area:</u>	<u>Community Areas in South Shore Hospital's service area</u>	
<ul style="list-style-type: none"> • 60649 • 60637 • 60636 • 60628 • 60621 • 60620 • 60619 • 60617 	<ul style="list-style-type: none"> • Auburn Gresham • Avalon Park • Burnside • Calumet Heights • Chatham • East Side • Englewood • Greater Grand Crossing • Pullman 	<ul style="list-style-type: none"> • Roseland • South Chicago • South Deering • South Region • South Shore • West Englewood • West Pullman • Woodlawn



¹ American Community Survey, 2010-2014
South Shore Hospital Executive Summary

Overview of the Community Health Needs Assessment (CHNA)

Process

South Shore Hospital worked with IPHI to conduct this CHNA, as part of the Health Impact Collaborative of Cook County (“Collaborative”), using community health status data, public health systems data, and community input data from the Collaborative’s South Region CHNA.

After separately developing CHNAs in 2012-2013, hospitals in Chicago and suburban Cook County joined together to create the Health Impact Collaborative of Cook County for the 2015-2016 CHNA process. This unprecedented collaborative effort enabled the members to efficiently share resources and foster collaboration that will help them achieve deep strategic alignment and more effective and sustainable community health improvement. As of October 2016, the Collaborative includes 27 hospitals, seven local health departments, and more than 100 community partners. The Collaborative operates with a shared leadership model, and the Illinois Public Health Institute (IPHI) serves as the “backbone organization,” convening and facilitating the Collaborative.

The Affordable Care Act (ACA) includes a number of components designed to strengthen the healthcare system’s focus on prevention in addition to treating people who are ill. Under the ACA, hospitals are now required to conduct a CHNA every three years that has specific components including:

- a description of the CHNA process, methods, collaborations, prioritized community health needs, and a description of existing facilities and resources in the community;
- input from persons representing the broad needs of the community;
- the CHNA must be posted and made available to the public; and
- the Hospital must adopt and submit an implementation strategy to IRS within 5½ months of posting the CHNA.

The Collaborative CHNA utilized the MAPP framework, developed by the National Association of County and City Health Officials (NACCHO), which includes four assessment components:

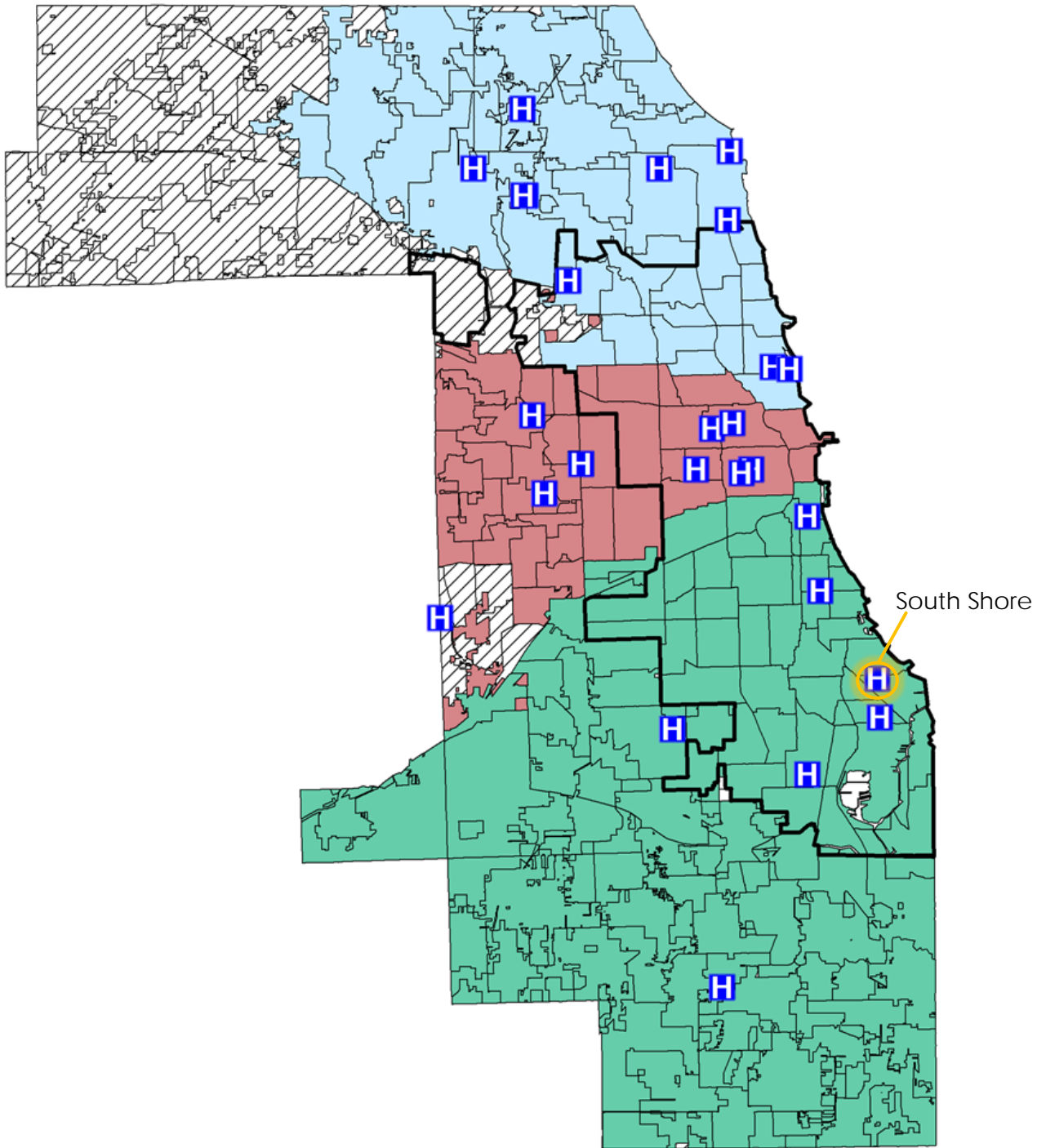
- Local Public Health System Assessment (LPHSA) (Completed 2015)
- Forces of Change Assessment (FOCA) (Completed 2015)
- Community Themes and Strengths Assessment (CTSA) (Completed 2016)
- Community Health Status Assessment (CHSA) (Completed 2016)

The MAPP framework promotes a system focus, emphasizing the importance of community engagement, partnership development, shared resources, shared values, and the dynamic interplay of factors and forces within the public health system. The Health Impact Collaborative of Cook County chose this community-driven assessment model to ensure that the assessment and identification of priority health issues was informed by the direct participation of stakeholders and community residents.

Stakeholder and community input was collected by the Collaborative through focus groups, community resident surveys, and stakeholder advisory meetings.

Given the large geography and population in Cook County, the Collaborative partners decided to conduct three regional CHNAs within Cook County. The three regions each include Chicago community areas as well as suburban cities and towns. Figure 2 shows a map of the three CHNA regions – North, Central, and South. South Shore Hospital is part of the South region. South Shore Hospital and IPHI also conducted additional data analysis specific to South Shore Hospital’s service area, and this executive summary report includes analysis of health indicators for South Shore’s

Figure 2. Map of the three CHNA regions in Cook County, Illinois



**Advocate Children’s Hospital is co-located at the Advocate Lutheran General Hospital and Advocate Christ Medical Center sites and does not have a separate icon.*

*** Highland Park Hospital is geographically outside of Cook County and not shown on this map, but is participating in the collaborative as part of NorthShore University HealthSystem.*

Health Impact Collaborative of Cook County

Stakeholders that are participating in the Collaborative come from diverse areas of expertise including housing, law enforcement, education, community development, behavioral health, Federally Qualified Health Centers, human service providers, state and regional organizations, government agencies, universities, and faith-based organizations.

South Shore Hospital held a stakeholder meeting on October 13, 2016 to discuss priority health needs for the hospital's service area. Stakeholders represented at the meeting include three community residents, three community based organizations including a church and a federally qualified health center, and seven leaders representing different departments within South Shore Hospital. Key findings from the stakeholder meeting can be found in Figure 3.

Through collaborative prioritization processes involving hospitals, health departments, and Stakeholder Advisory Teams, the Health Impact Collaborative of Cook County identified four focus areas as significant health needs:

- **Improving social, economic, and structural determinants of health** while reducing social and economic inequities.
- **Improving mental health and decreasing substance abuse.**
- **Preventing and reducing chronic disease**, focused on risk factors – nutrition, physical activity, and tobacco.
- **Increasing access to care and community resources.**

Health Issues and Needs Identified by South Shore Hospital Stakeholders

- **Mental health and substance abuse**
 - Sustainable funding needed to increase the availability of mental health services
 - Substance use services needed
 - Trauma-informed care and integrative primary care services need to be expanded
- **Chronic disease**
 - Diabetes and heart disease with a focus on risk factors such as food insecurity, transportation issues, and homelessness
 - Integration of technology into chronic disease management programs needed
 - Nutrition and general health education in schools needs to be expanded
- **Access to care**
 - Due to funding issues, there are fewer community-based resources to link community members with
 - Lack of knowledge about where to get services and a confusing insurance landscape create barriers to accessing care
 - Experiential learning is an opportunity to build trust in a community and with trust health professionals are better able to relay important health-related information
- **Addressing structural and social determinants**
 - The structural issues (including structural racism) that drive health inequities need to be addressed.
 - Education and poverty are at the root of many health needs.
- **Community partnerships**
 - Community partnerships with front-line organizations such as FOHCs, First Responders, Community Nurses, nursing homes, and other healthcare organizations could be leveraged to improve community health.

Key Findings - Social, Economic, and Structural Determinants of Health

The communities in South Shore Hospital's service area face many challenges in the areas of social, economic, and structural determinants of health. These communities have high rates of poverty and low levels of education and economic opportunity. These factors affect residents' ability to access health services, healthy foods, and other requirements for a good health status. Housing costs in these areas tend to place a disproportionate financial burden on residents. Violent crime, including homicide and firearm-related crimes, is a major concern for these communities. Because of these added burdens, people in South Shore Hospital's service area have lower life expectancies than the average for the city of Chicago. Communities also face challenges related to maternal and child health, including high rates of preterm birth, low birth weights, teen pregnancies, and infant mortality.

Key Findings from Community Focus Groups and South Shore CHNA Stakeholder Meeting – Social Determinants of Health

- Food insecurity and difficulties accessing healthy foods*
- Lack of adequate public transportation*
- Homelessness*
- Institutional/structural racism*
- Poor housing conditions*
- Lack of affordable housing options
- Lack of quality schools
- Lack of affordable daycare options
- Lack of vocational school or professional training opportunities
- High levels of crime and community violence
- Poor infrastructure (streets, sidewalks, buildings)
- Lack of economic development

**Topic area specifically mentioned by CHNA stakeholders*

Poverty

Socioeconomic factors are the largest determinants of health status and health outcomes.² Households that are at or below the 400% poverty level experience the worst health outcomes.³ Those living at or below the 100% poverty level, have an even greater burden of health issues. The Federal Poverty Guidelines define poverty based on household size, ranging from \$11,880 for a one-person household to \$24,300 for a four-person household and \$40,890 for an eight-person household.⁴ Asians, Hispanic/Latinos, and African American/blacks have higher rates of poverty compared to non-Hispanic whites as well as lower annual household incomes.

Figures 4 and 5 present poverty rates for the communities in South Shore Hospital's service area. In South Shore Hospital's service area, the number of people living at or below 100% of the federal poverty level ranges from 14.1% in Calumet Heights to 48.6% in Englewood. Poverty impacts households with children at an even higher rate, with over half of children living in poverty in South

² Centers for Disease Control and Prevention. (2014). Social Determinants of Health.

<http://www.cdc.gov/nchhstp/socialdeterminants/faq.html>.

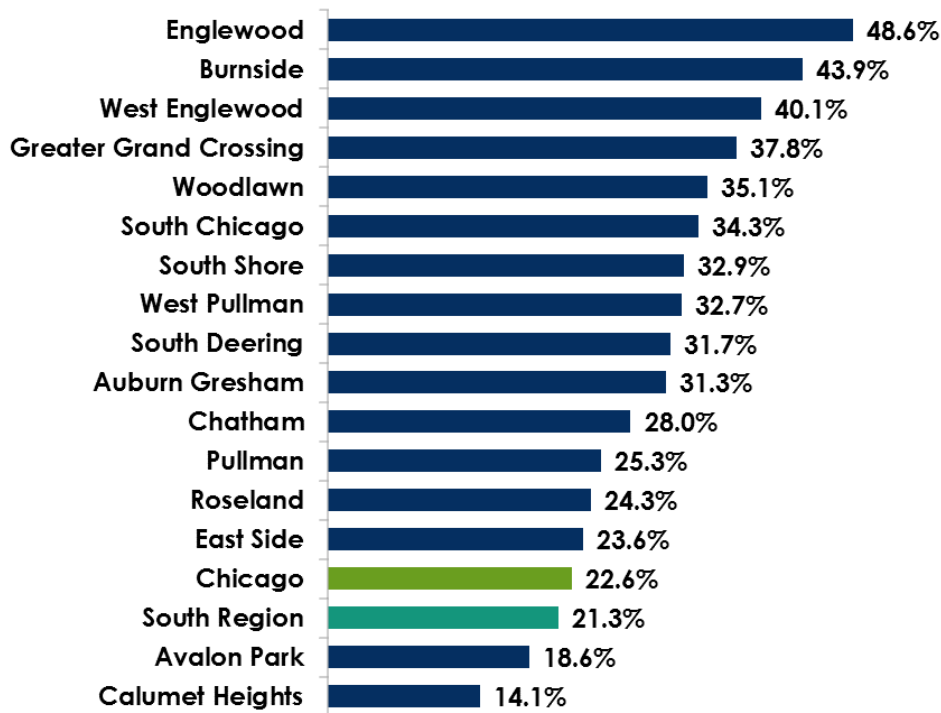
³ Braveman, P., and S. Egerter. 2008. Overcoming Obstacles to Health: Report from the Robert Wood Johnson Foundation to the Commission to Build a Healthier America. Princeton, NJ: Robert Wood Johnson Foundation.

<http://www.commissiononhealth.org/PDF/ObstaclesToHealth-Report.pdf>

⁴ U.S. Department of Health and Human Services. (2016). Poverty Guidelines. <https://aspe.hhs.gov/poverty-guidelines>

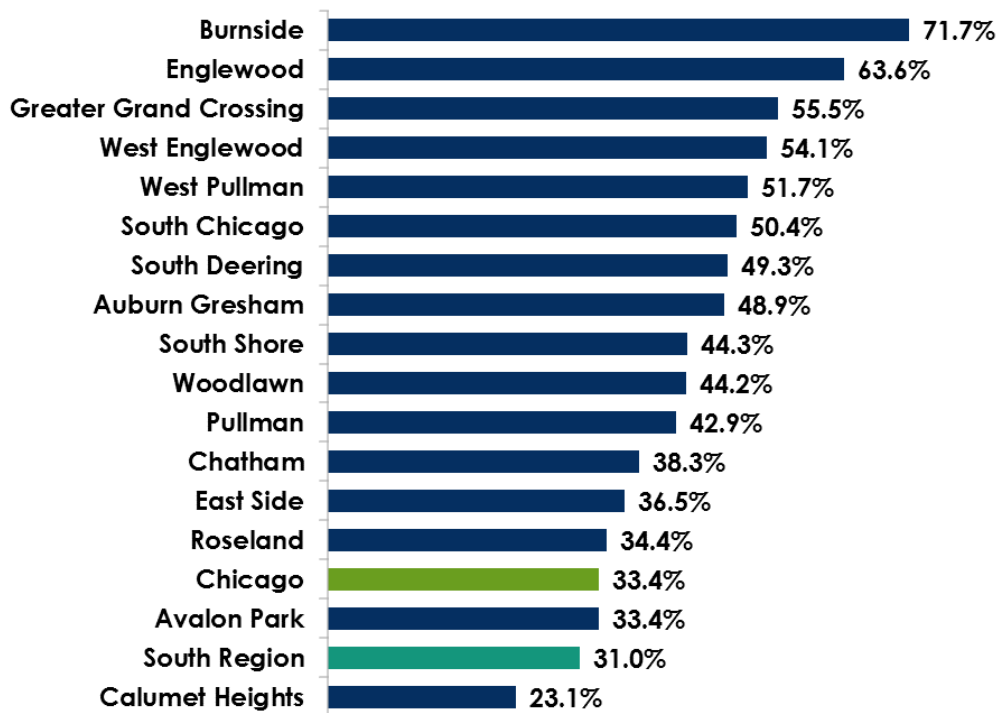
Chicago, West Pullman, West Englewood, Greater Grand Crossing, Englewood and Burnside. Nearly all of the communities in the hospital's service area have poverty rates above citywide and South Region rates.

Figure 3. Percentage of persons in poverty, (100% FPL), 2009-2013



Data Source: American Community Survey, 2009-2013

Figure 4. Percentage of children in poverty, (100% FPL), 2009-2013

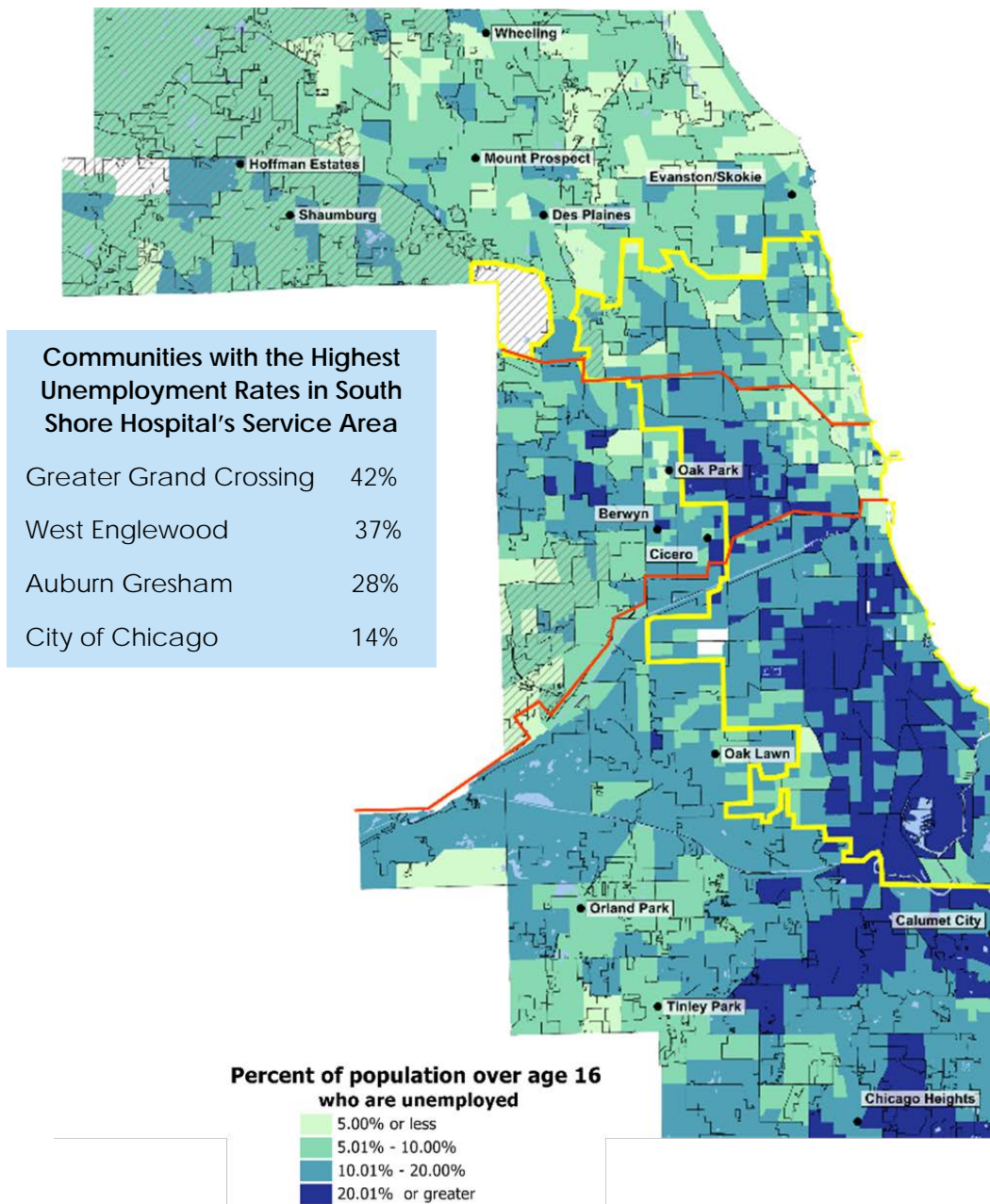


Data Source: American Community Survey, 2009-2013

Unemployment

The South region, including South Shore Hospital’s service area, has a high concentration of unemployment compared to the city of Chicago overall. Most of the areas in Chicago that have more than 20% unemployment among people over the age of 16 are located in the South region. Unemployment can create financial instability, and, as a result, can create barriers to accessing healthcare services, insurance, healthy foods, and other basic needs. The average unemployment rate in South Shore Hospital’s service area was approximately 5.8% overall between July 2015 and July 2016.⁵ However, there are large disparities in unemployment rates with the unemployment rates for marginalized ethnic and racial groups being much higher than the overall population-wide rate.

Figure 5. Map of unemployment rates, population over age 16, 2009-2013



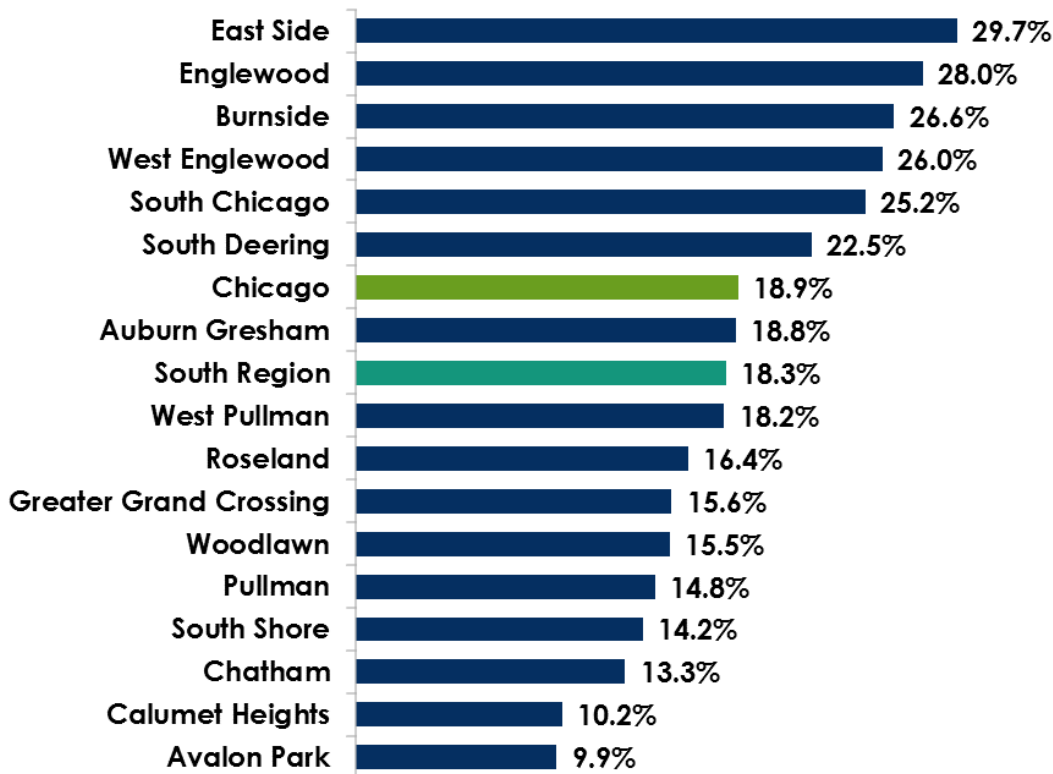
Data Source: American Community Survey, 2009-2013

⁵ US Department of Labor, Bureau of Labor Statistics. 2016 - July. South Shore Hospital Executive Summary

Education

Education is an important social determinant of health, because the rate of poverty is higher among those without a high school diploma or GED. In addition, those without a high school education are at a higher risk of developing certain chronic illnesses, such as diabetes. (need to add citation)

Figure 6. Percentage of Individuals with Less Than a High School Diploma or Equivalent, 2009-2013



Data Source: American Community Survey, 2009-2013

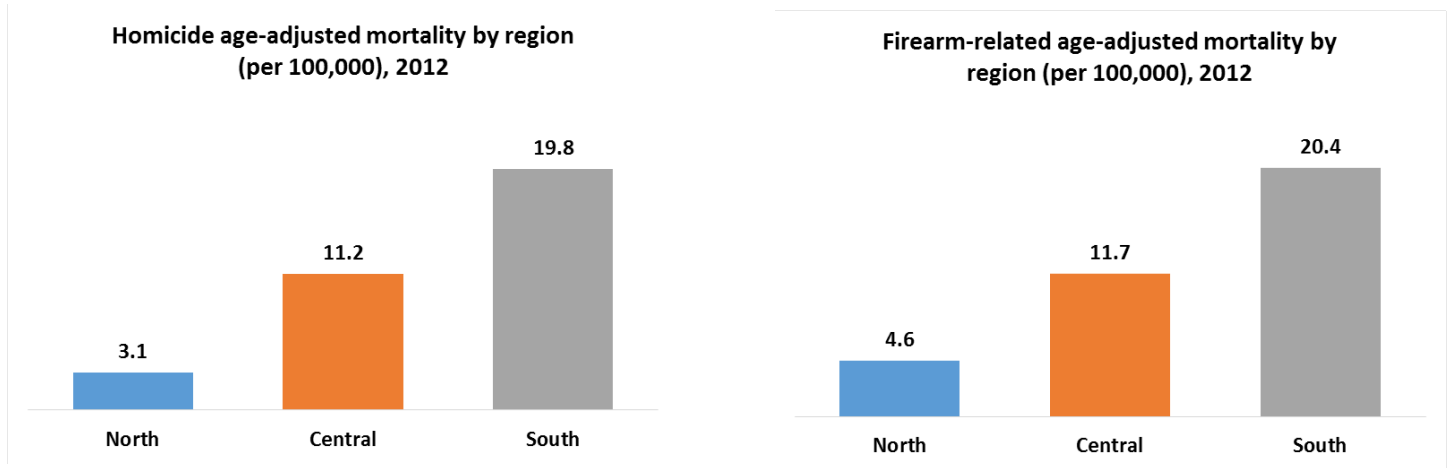
The high school graduation rate in the hospital's service area (81%) is slightly lower than the rate for Illinois and the U.S. (both 84%). The East Side, Englewood, Burnside, West Englewood, South Chicago, and South Deering community areas have higher percentages of individuals without a high school diploma than the City overall. Nine of the communities in South Shore's service area have higher levels of educational attainment than the City and South region (as demonstrated by lower rates of individuals without a high school education).

Violent Crime

Although violent crime occurs in all communities, violent crime disproportionately affects communities of color in Chicago and suburban Cook County.⁶ In addition, there are multiple negative health outcomes associated with exposure to violence and trauma.⁶ The South region of Chicago and Suburban Cook County have homicide and firearm-related mortality rates that are much higher than the City and County overall. In South Shore Hospital's service area, homicide mortality rates in 2012 ranged from 3.7 deaths per 100,000 population in Pullman to 81.7 deaths per 100,000 population in Burnside (Figure 9). In South Shore Hospital's service area, firearm-related mortality rates in 2012 ranged from 5.3 deaths per 100,000 population in Roseland to 39.3 deaths per 100,000 population in Englewood (Figure 10).

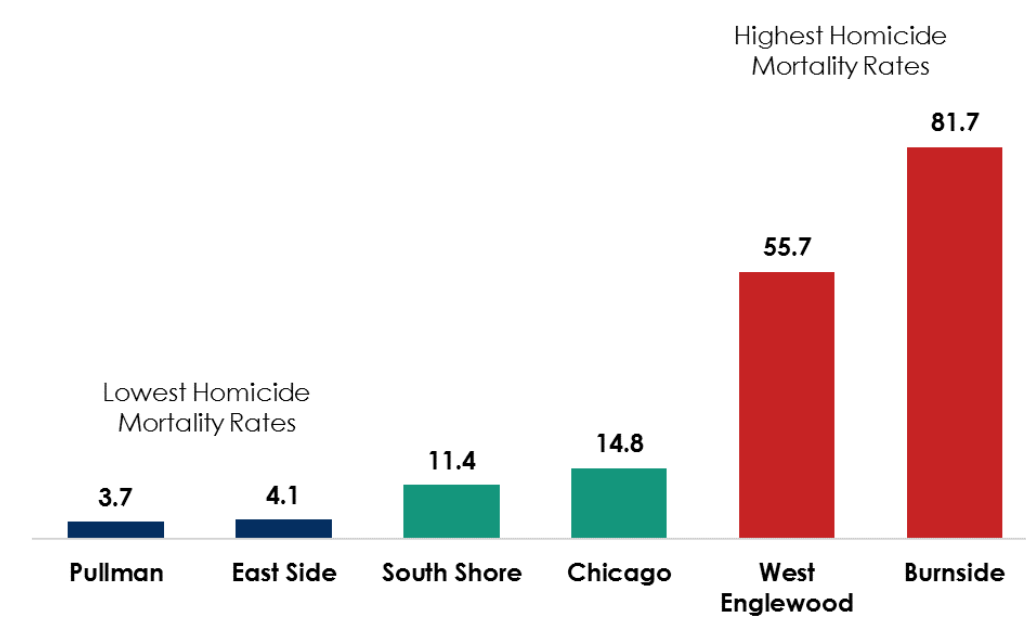
⁶ Chicago Department of Public Health. (2016). Healthy Chicago 2.0. South Shore Hospital Executive Summary

Figure 7. Homicide and firearm-related mortality by region, 2012



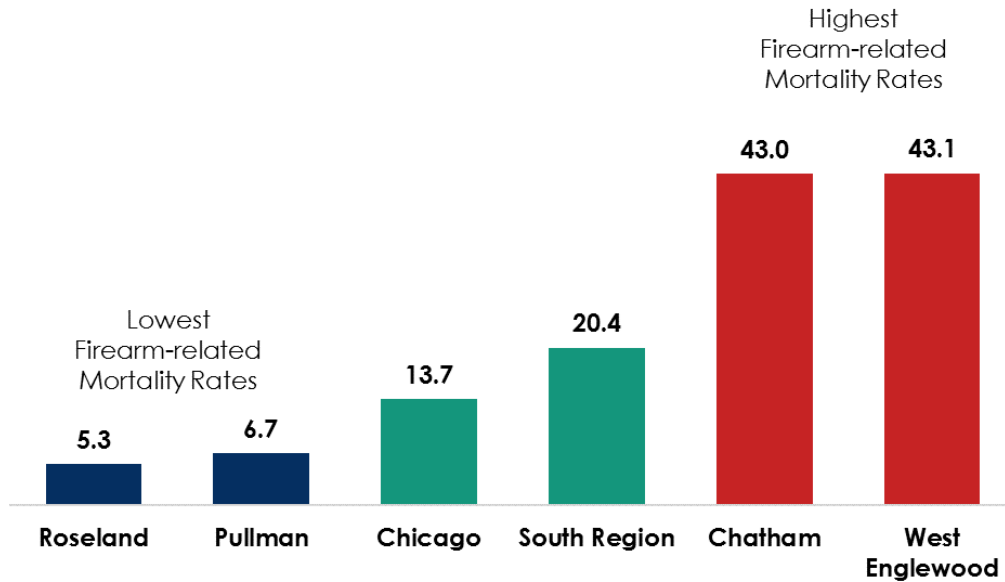
Data Source: Illinois Department of Public Health, 2012

Figure 8. Comparison of homicide mortality rates in South Shore Hospital's service area, per 100,000 population, 2012



Data Source: Illinois Department of Public Health, 2012

Figure 9. Comparison of firearm-related mortality rates in South Shore Hospital's service area, per 100,000 population, 2012

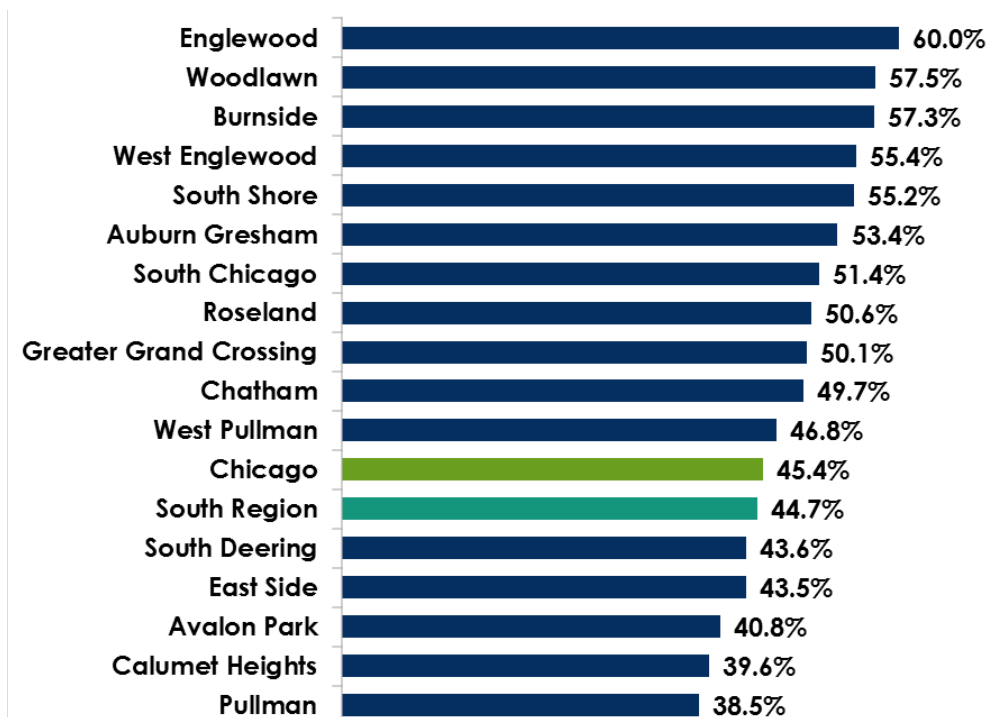


Data Source: Illinois Department of Public Health, 2012

Housing

Housing is considered to be cost-burdened when a household's housing costs exceed 30% of that household's total income. Approximately half (51%) of all homes in South Shore Hospital's service area are cost burdened, which is higher than the rate for the city overall (42%). Excessive shelter costs decrease the amount of money that households have to spend on other necessities, such as food.

Figure 10. Percentage of cost-burdened households for communities in South Shore Hospital's service area, 2009-2013



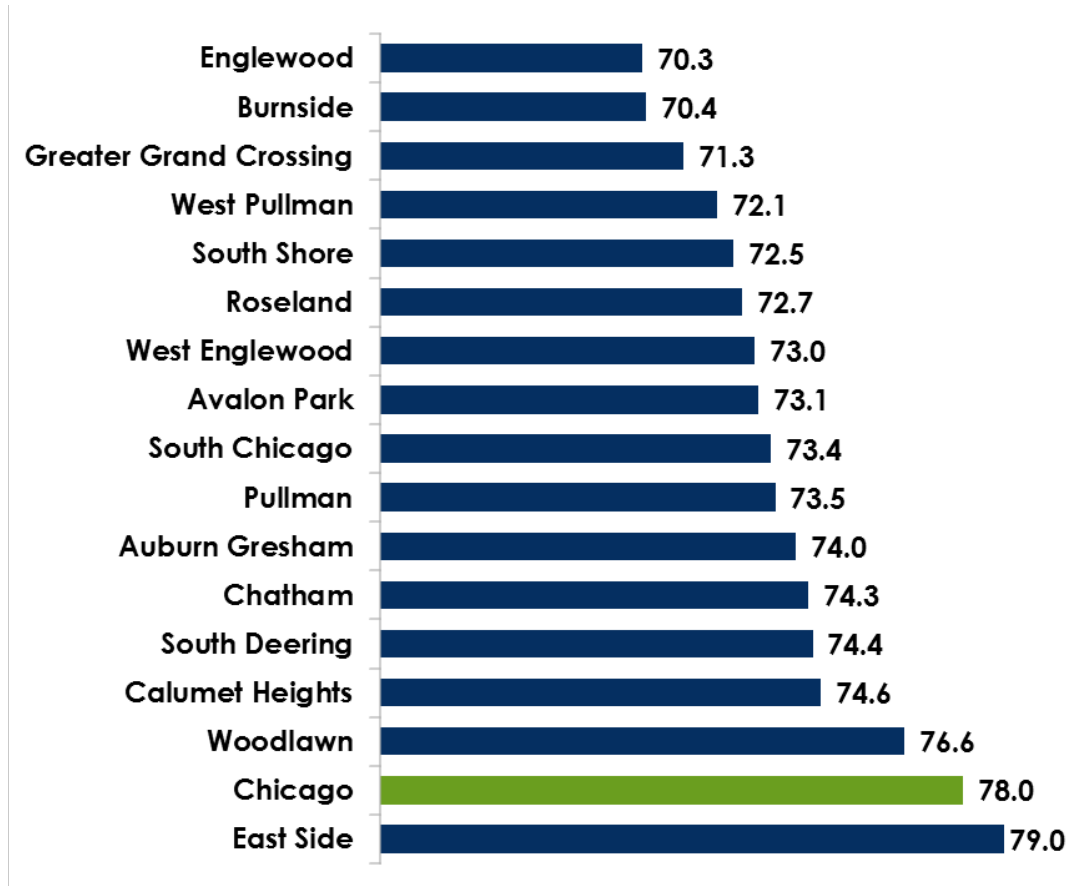
There are also safety concerns related to the housing. On the South side of Chicago, most of the community areas have at least 75% of homes which were built before 1979, which presents the risk of lead paint being present in the home.

Data Source: American Community Survey, 2009-2013

Life Expectancy

Life expectancy is the average number of years an individual is expected to live. There are significant disparities in life expectancy within South Shore Hospital's service area. Life expectancy in Englewood and Burnside is approximately nine years shorter than in East Side. With the exception of East Side, the community areas in South Shore Hospital's service area have lower life expectancies than the city overall.

Figure 11. Life expectancy at birth within South Shore Hospital's service area (years), 2008-2012



Data Source: IDPH Mortality Files, 2008-2012

Maternal and Child Health

Infant mortality varies by race, ethnicity, age, geography, and socioeconomic status. Infant mortality rates in South Shore Hospital's service area range from 6 per 1,000 live births in Calumet Heights to 17 per 1,000 live births in Avalon Park. Preterm birth rates range from 9.8% in East Side to 15.7% in Chatham. The rate of children born with low birth weights ranges from 6 per 100 live births in East Side to 13 per 100 live births in West Englewood. Teen birth rates range from 40 per 100 live births in Calumet Heights to 98 per 100 live births in West Englewood. Similar disparities are seen nationwide as those seen in Chicago, and African American infants have the highest mortality rates before age 1. Overall, the community areas in the hospital's service area have higher rates of negative maternal and child health outcomes than the City and South region.

Figure 12. Maternal and Child Health Data for Communities in South Shore Hospital service area, 2012

Geography*	Infant Mortality Rate ⁷	Preterm Births ⁸	Low Birth Weight ⁹	Teen Births ¹⁰
Avalon Park	16.9/1000	14.20%	12.5/100	45.4/100
Woodlawn	15.7/1000	15.60%	11.5/100	54.2/100
Chatham	15.1/1000	15.70%	12.7/100	62.7/100
Auburn Gresham	14.9/1000	14.50%	11.5/100	64.1/100
Englewood	14.6/1000	14.30%	13.0/100	89.7/100
West Englewood	14.6/1000	15.50%	13.1/100	98.1/100
Greater Grand Crossing	14.1/1000	13.40%	11.0/100	77.0/100
South Shore	12.4/1000	12.50%	10.9/100	62.1/100
Roseland	11.7/1000	13.20%	11.6/100	67.3/100
West Pullman	11.2/1000	13.40%	11.2/100	67.6/100
South Deering	10.9/1000	13.10%	8.6/100	66.6/100
Burnside	10.4/1000	14.50%	16.1/100	81.9/100
South Chicago	10.3/1000	13.00%	10.1/100	71.8/100
South Region	9.4/1000	11.40%	8.4/100	49.2/100
Pullman	8.1/1000	13.90%	11.3/100	49.7/100
East Side	7.8/1000	9.80%	6.0/100	52.8/100
Calumet Heights	6.1/1000	14.90%	9.6/100	40.4/100

* Communities ordered based on Infant Mortality rate, from highest to lowest rate.

Data Source: Illinois Department of Public Health, 2012

⁷ Infant Mortality Rate: Number of deaths of infants less than one-year-old per 1,000 live births

⁸ Preterm Births: Number of births delivered before 37 completed weeks of gestation per 100 live births

⁹ Low Birth weight: Number of single births with birth weight less than 2,500 grams per 100 single live births.

¹⁰ Teen Births: Number of births to mothers under 20 years of age per 100 live births

Key Findings – Mental Health and Substance Use

Mental health and substance use were identified as areas of concern in all regions of Chicago and Cook County, including South Shore Hospital's service area. Community residents, stakeholders and health care providers emphasized that trauma and community violence are important contributing factors to mental health and substance use issues in the communities served by South Shore Hospital.

Mental health and substance use arose as key issues in each of the four assessment processes in the South region. Community mental health issues are exacerbated by long-standing inadequate funding as well as recent cuts to social services, healthcare, and public health. The World Health Organization (WHO) emphasizes the need for a network of community-based mental health services.¹¹ The WHO has found that the closure of mental health hospitals and facilities is often not accompanied by the development of community-based services and this leads to a service vacuum. In addition, research indicates that better integration of behavioral health services, including substance use treatment into the healthcare continuum, can have a positive impact on overall health outcomes.¹²

There are high rates of mental health disorders and insufficient mental health services available in the communities that South Shore Hospital serves. The stigma that accompanies issues related to mental health also keeps people from receiving the support they need. Drug use, of both legal and illegal drugs, is also a concern in these communities.

Key Findings from Community Focus Groups and South Shore CHNA Stakeholder Meeting - Mental Health and Substance Use

- High rates of mental health issues, especially among young men*
- Closure of mental health facilities*
- Facilities for children and adolescents extremely limited
- Hard to get insurance coverage for mental health needs
- Stigma keeps people from accessing mental health care*
- Support services needed for families
- Trauma is a major underlying cause of mental health and substance use issues*
- Marijuana usage is high*
- Drug use has become culturally normalized*
- Legal drugs are being passed illegally and unregulated*

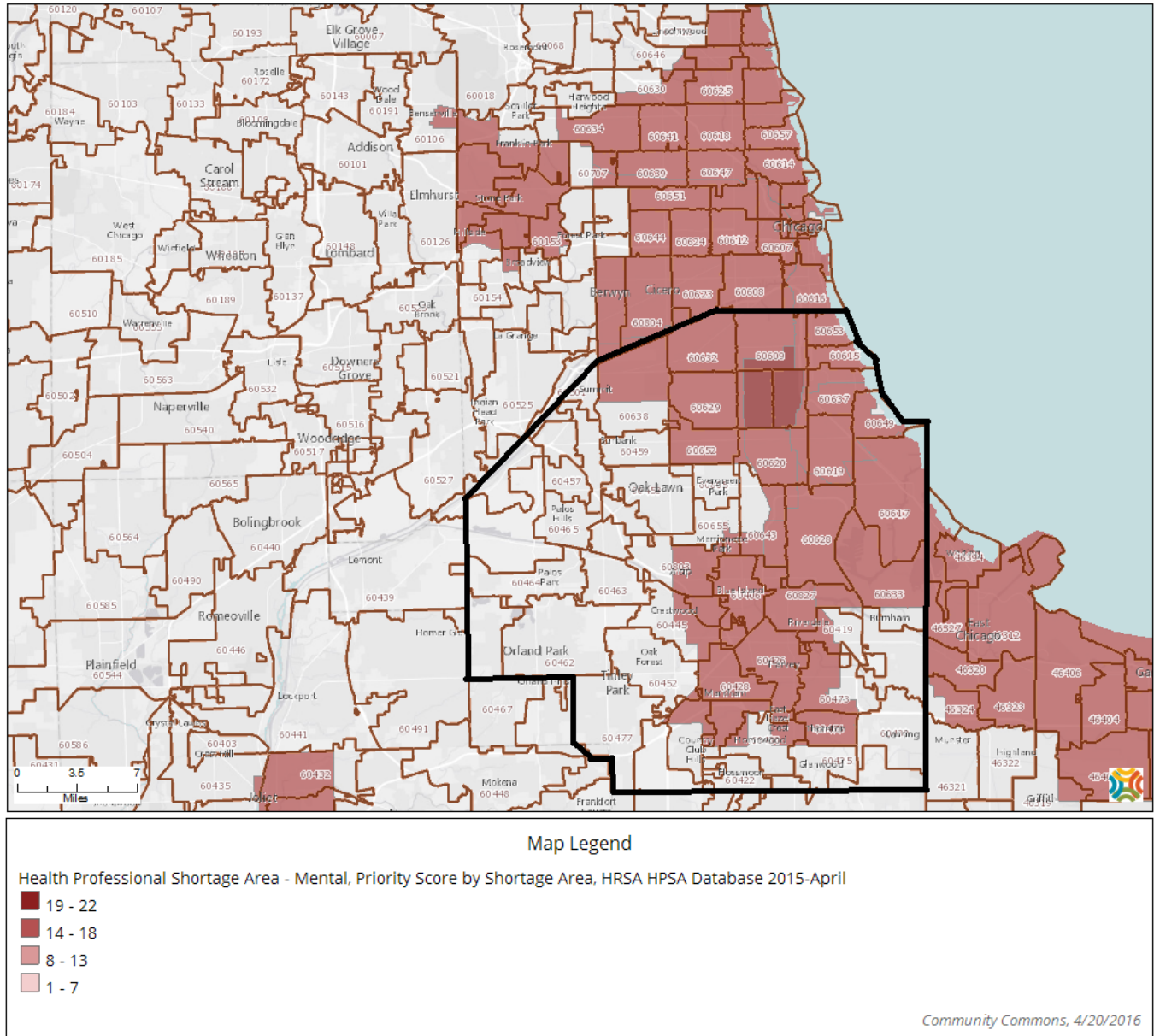
¹¹ World Health Organization. (2007). <http://www.who.int/mediacentre/news/notes/2007/np25/en/>

¹² American Hospital Association. (2012). Bringing behavioral health into the care continuum: opportunities to improve quality, costs, and outcomes. <http://www.aha.org/research/reports/tw/12jan-tw-behavhealth.pdf>

Health Impact Collaborative of Cook County

Mental Health Professional Shortage Areas are designated by the Health Resources and Services Administration (HRSA) as areas having shortages of mental health providers. Each shortage area is assigned a score (1-22) based on a variety of different factors including geographic area (a county or service area), population (e.g., low income or Medicaid eligible), or the presence of different types of facilities (e.g., federally qualified health centers, or state or federal prisons).¹³ The higher a score is for an area, the greater the need for mental health professionals, services, or facilities. Figure 14 shows that all of the communities in South Shore Hospital's service area have been designated as Mental Health Professional Shortage Areas.

Figure 13. Map of Mental Health Professional Shortage Areas, 2015



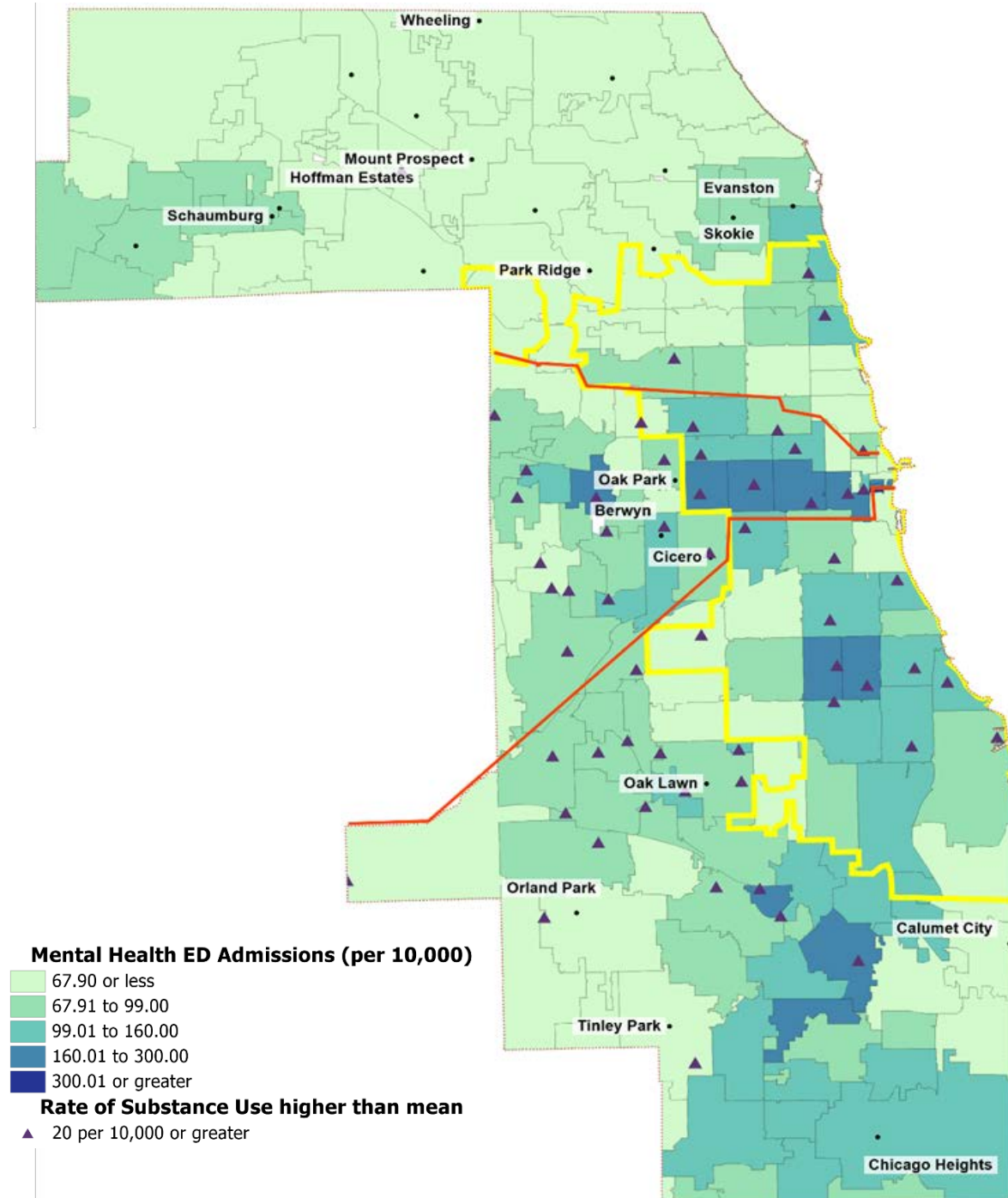
Data Source: U.S. Health Resources and Services Administration (HRSA), 2015

¹³ U.S. Department of Health and Human Services Administration – Health Resources and Services Administration. (2016). <http://datawarehouse.hrsa.gov/tools/analyzers/hpsafind.aspx>
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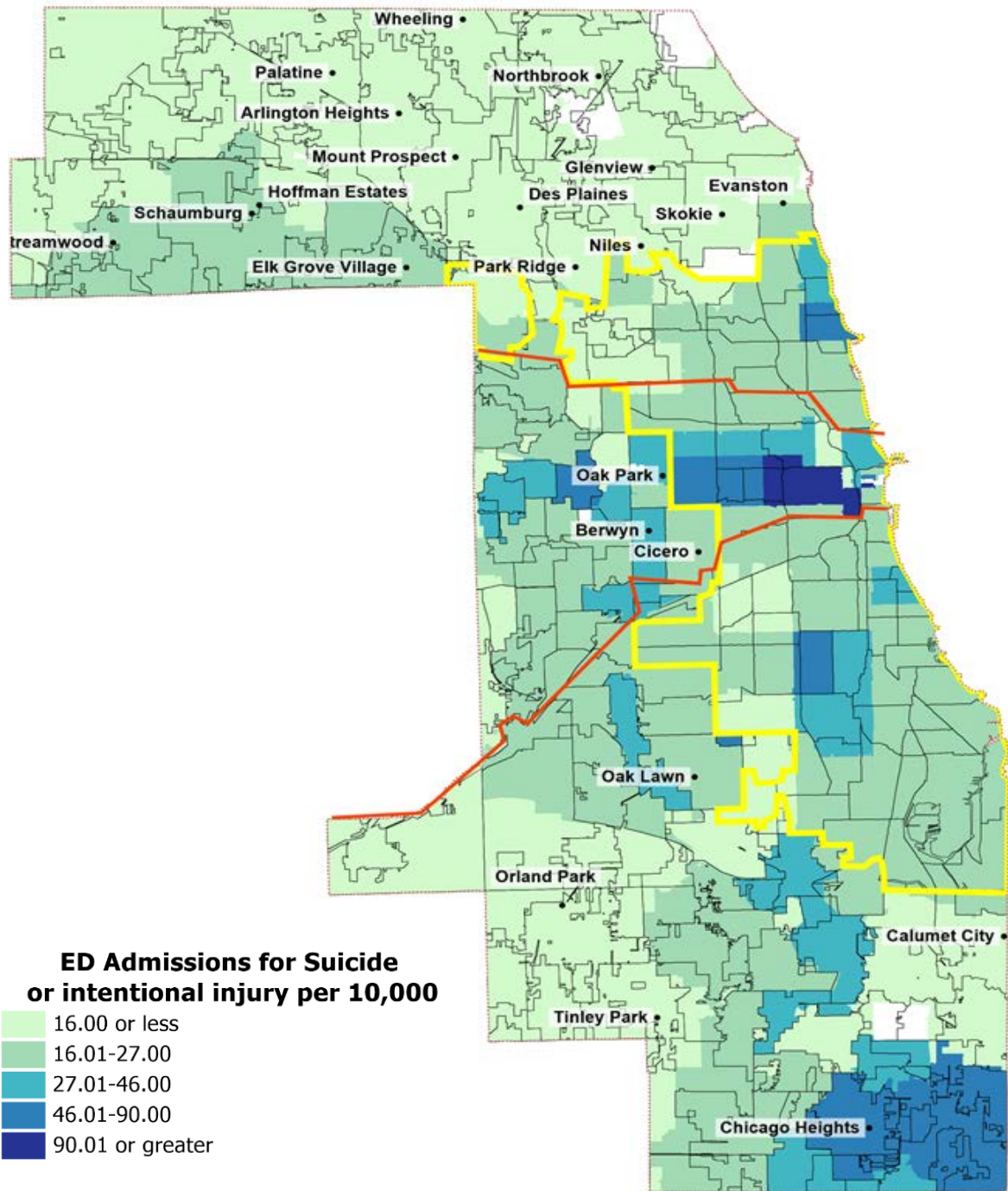
As shown in Figures 15-17, most communities in the South region, including the community areas in South Shore Hospital's service area, have high emergency department (ED) visit rates for mental health, substance use, and suicide or intentional injury. The highest ED visit rates in each of categories are seen in zip codes 60621 (Englewood) and 60636 (West Englewood).

Figure 14. Emergency Department (ED) Visits for Mental Health and Substance Use, 2012-2014



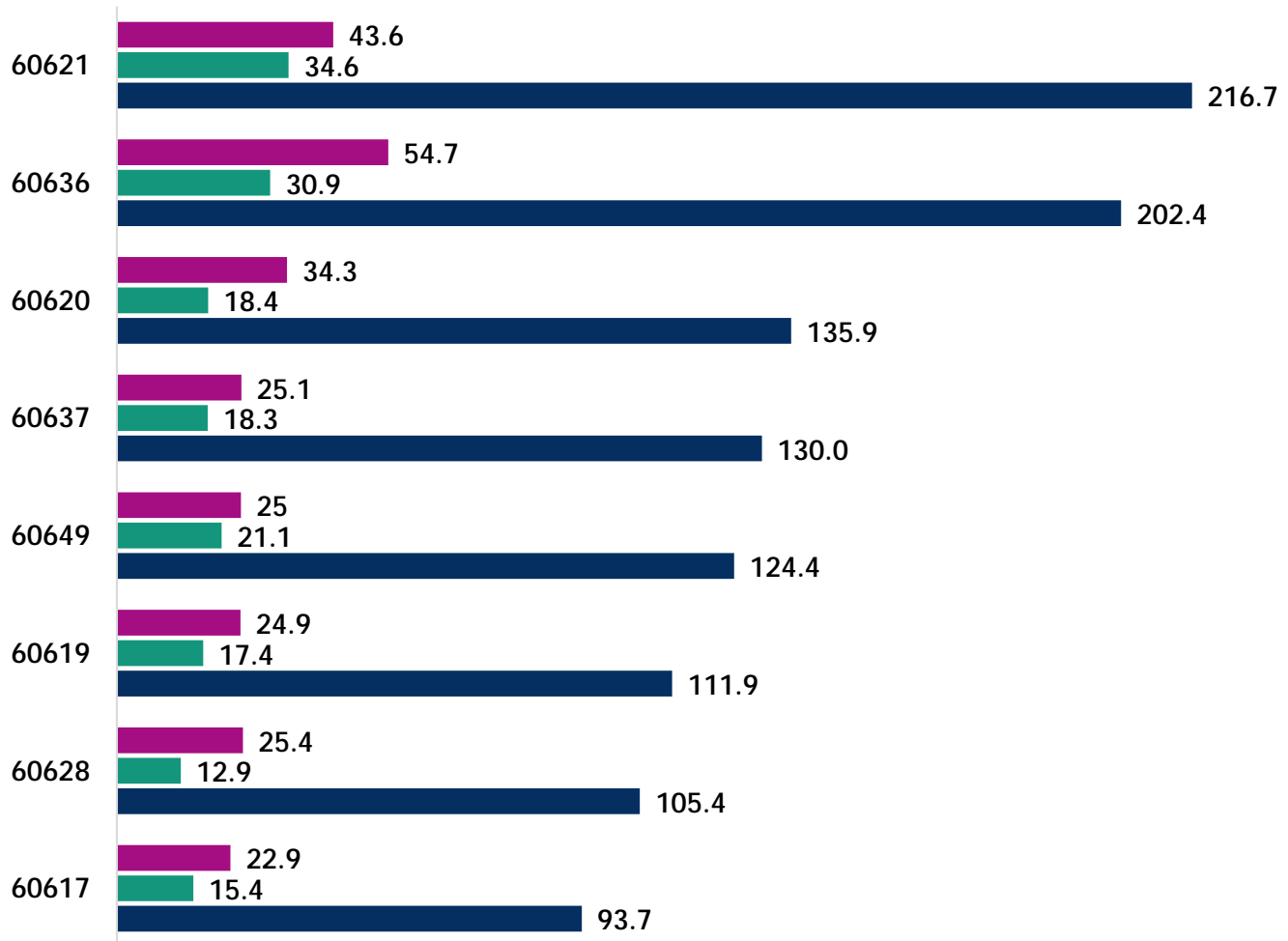
Data Sources: Healthy Communities Institute, Illinois Hospital Association COMPdata, 2012-2014

Figure 15. Emergency Department (ED) Visits for Suicide, 2012-2014



Data Sources: Healthy Communities Institute, Illinois Hospital Association COMPdata, 2012-2014

Figure 16. ED Visits for Mental Health, Substance Use, & Suicide, age-adjusted rates per 10,000, 2012-2014



	60617	60628	60619	60649	60637	60620	60636	60621
■ Suicide or intentional Injury	22.9	25.4	24.9	25	25.1	34.3	54.7	43.6
■ Substance Use	15.4	12.9	17.4	21.1	18.3	18.4	30.9	34.6
■ Mental Health	93.7	105.4	111.9	124.4	130.0	135.9	202.4	216.7

Data Source: Healthy Communities Institute, Illinois Hospital Association COMPdata, 2012-2014

Key Findings - Chronic Disease

Chronic diseases, including diabetes, asthma, heart disease, cancer, and stroke, are top health concerns in South Shore Hospital’s service area. Health behaviors can influence a person’s risk of developing a chronic illness. The majority of adults in Cook County report that they eat less than the recommended daily amount of fruits and vegetables, and about a quarter of youth and adults do not engage in any leisure-time physical activity. Eighteen percent of adults and 11% of youth in Cook County report that they are smokers.

Figure 17. Self-reported health behaviors, adults and youth, 2014

Self-reported health behaviors	Adults	High School Youth
Adults Eating LESS than Five Daily Servings of Fruits/Vegetables	71%	n/a
Heavy Drinking in the Previous month	9%	n/a
Current Smokers	18%	11%
No Leisure-Time Physical Activity	29%	22%

Data Sources: Healthy Chicago Survey and Youth Risk Behavior Surveillance System (YRBS)

Diabetes tends to be more prevalent in areas where people have low levels of education and low household incomes. The geographic distribution of ED visit rates for diabetes aligns with the geographic distribution of food insecurity in Cook County, as shown in Figures 19 and 20.

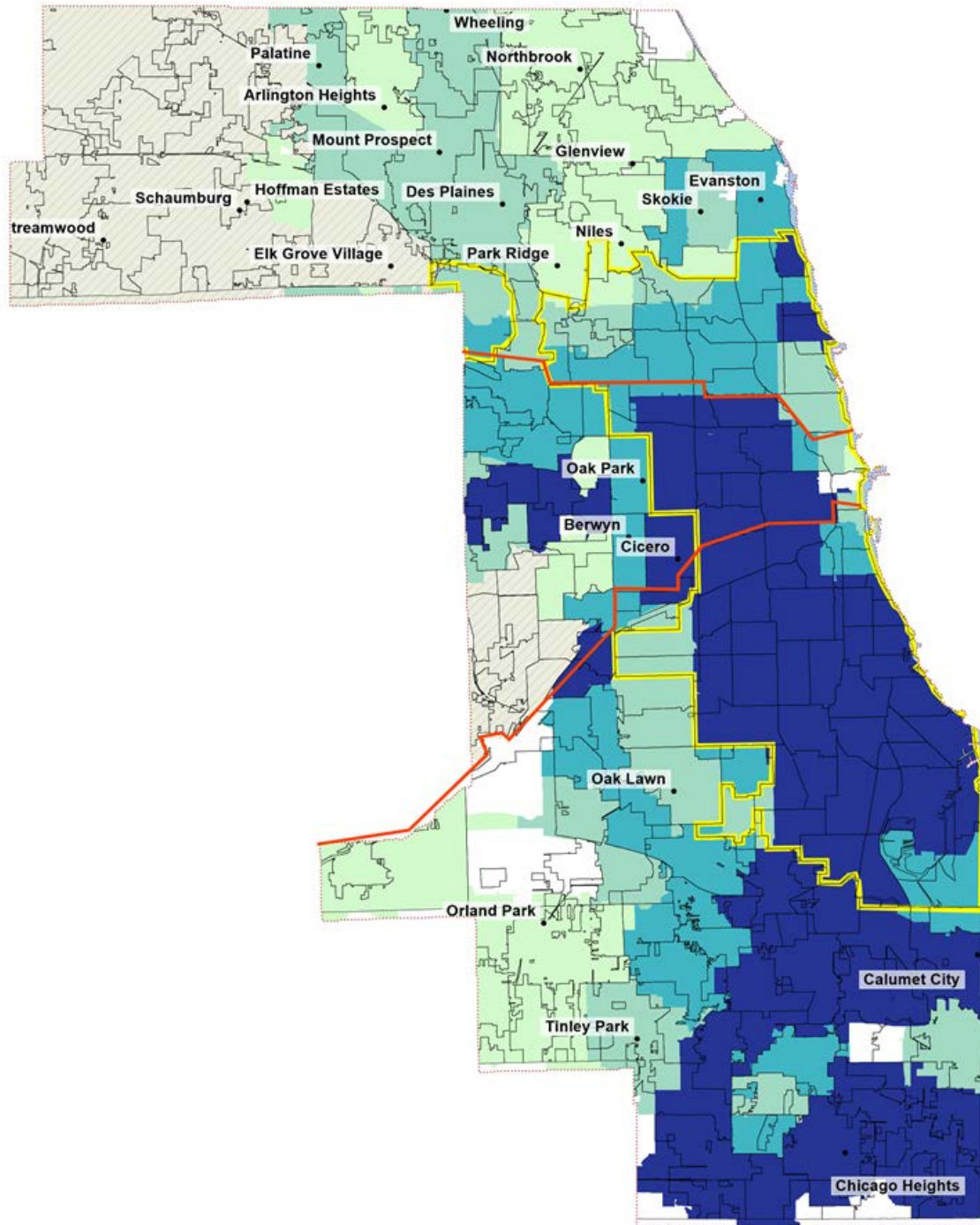
The Healthy Chicago 2.0 assessment found that chronic diseases accounted for approximately 64% of deaths in Chicago in 2014. The top three leading causes of death in Cook County include heart disease, cancer, and stroke/cerebrovascular disease. Ethnic and racial disparities persist with minorities having higher rates of mortality than whites. There are also geographic differences in chronic disease mortality, with the South and West regions of the county being most affected. In the South Shore service area, chronic disease mortality varies geographically and along socioeconomic lines with the most disadvantaged communities having the highest mortality rates.

Key Findings from Community Focus Groups - Chronic Disease

- There are high rates of heart disease and diabetes in South Shore Hospital’s service area
- There is a lack of easily accessible information about healthcare services and social services
- There is a lack of community-based preventative services and urgent care facilities in the South region
- There are inequities in access to care
- There is a lack of in-home services and free local clinics for seniors in the South region
- There is a lack of specialized youth friendly services in the South region
- There are cultural differences and language barriers between healthcare providers and community residents in the South region and it is affecting access to care and community resources

Diabetes

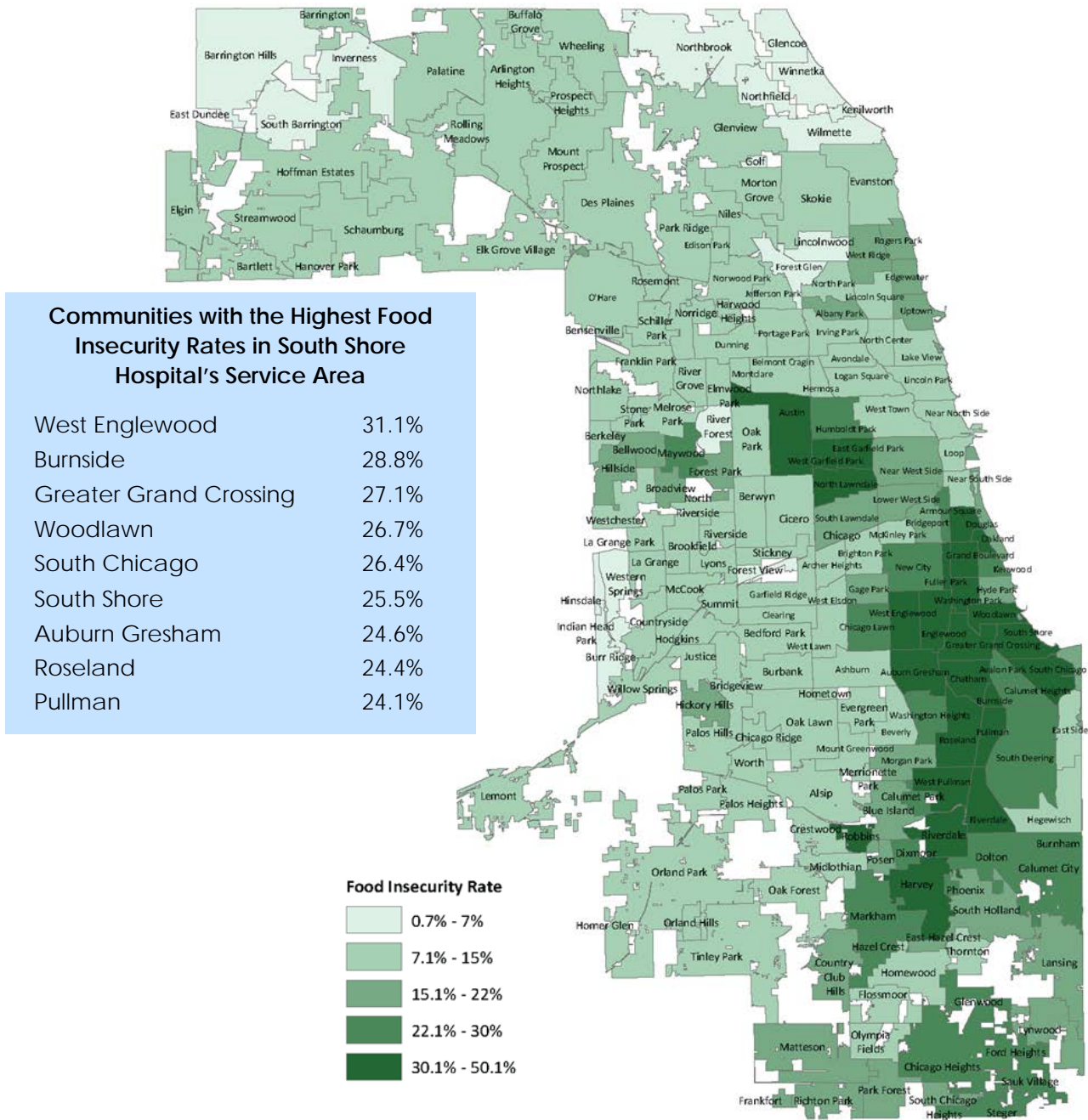
Figure 18. Map of Emergency Department Visits for Adult Diabetes (2012-2014)



Data Source: Healthy Communities Institute, Illinois Hospital Association COMPdata, 2012-2014

Community areas in South Shore Hospital's service area have some of the highest rates in the city for emergency department (ED) visits for diabetes.

Figure 19. Rates of food insecurity in Cook County, 2014



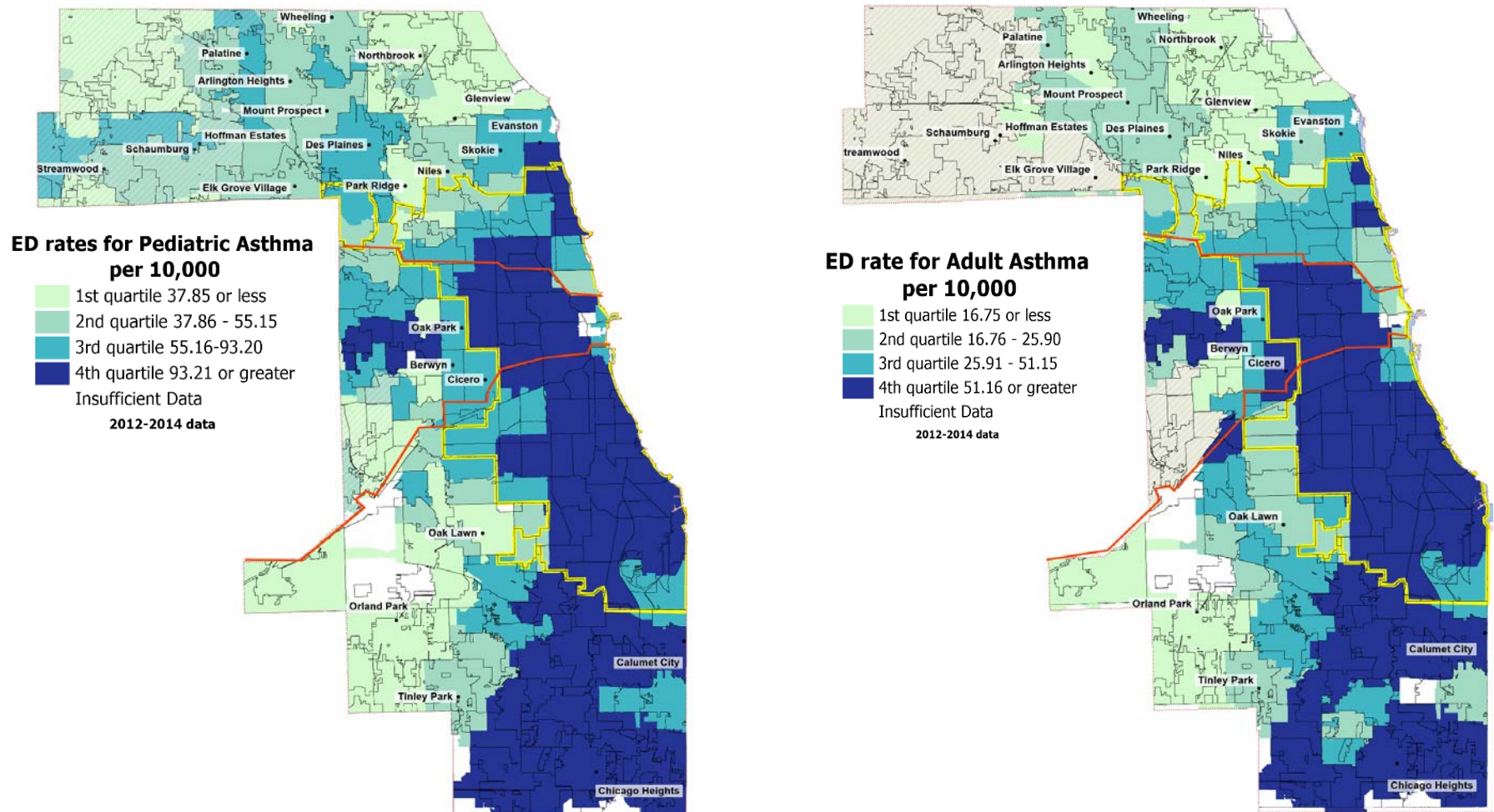
Data Source: Greater Chicago Food Depository and Feeding America, 2014

Food insecurity rates in the South region are the highest in Cook County, including in the community areas that are part of the South Shore Hospital's service area where food insecurity rates range from 30-50%. Food insecurity rates appear to be correlated with the emergency department diabetes rates shown above.

Asthma

Emergency department asthma rates for both adults and children in Chicago and Cook County are highest in the South region, including in South Shore Hospital's service area. ED visits are indicative of increased exposure to environmental contaminants that can trigger asthma as well as poorly managed asthma.

Figure 20. Maps of Emergency Department (ED) Visit Rates for Pediatric Asthma and Adult Asthma, 2012-2014



Data Source: Healthy Communities Institute, Illinois Hospital Association COMPdata, 2012-2014

Chronic Disease Mortality

The Healthy Chicago 2.0 assessment found that chronic diseases accounted for approximately 64% of deaths in Chicago in 2014. The top three leading causes of death in Cook County include heart disease, cancer, and stroke/cerebrovascular disease. Ethnic and racial disparities persist with minorities having higher rates of mortality than whites. There are also geographic differences in chronic disease mortality, with the South and West regions of the county being most affected. In the South Shore Hospital service area, chronic disease mortality varies geographically and along socioeconomic lines with the most disadvantaged communities having the highest mortality rates.

Figure 21. Heart Disease Mortality, age-adjusted rate per 100,000 population, 2012

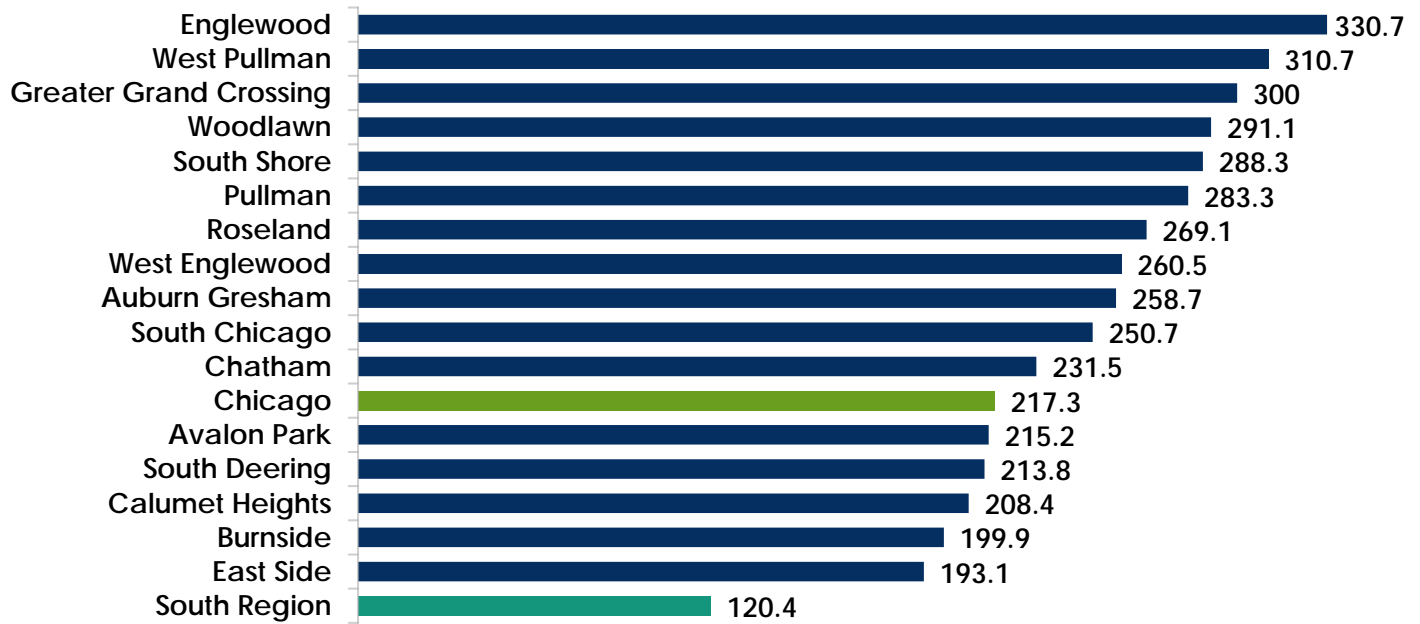
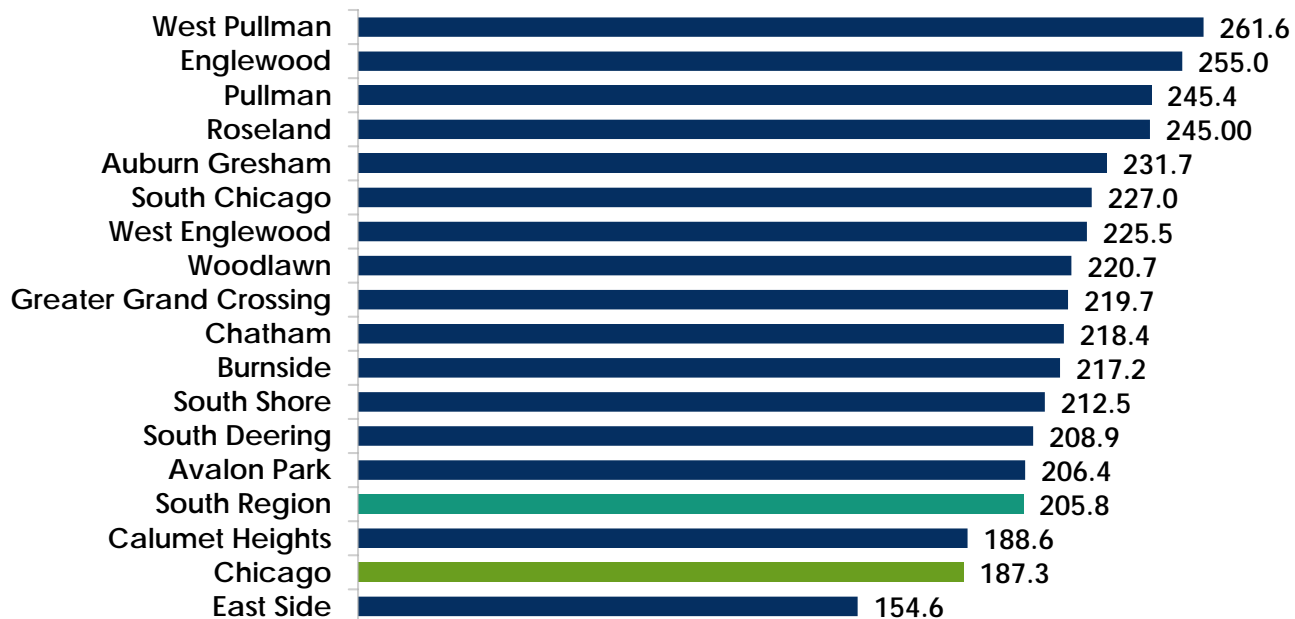


Figure 22. Cancer Mortality, age-adjusted rate per 100,000 population, 2012



Data Source: Illinois Department of Public Health, 2012

Figure 23. Cerebrovascular Disease (Stroke) Mortality, age-adjusted rate per 100,000 population, 2012

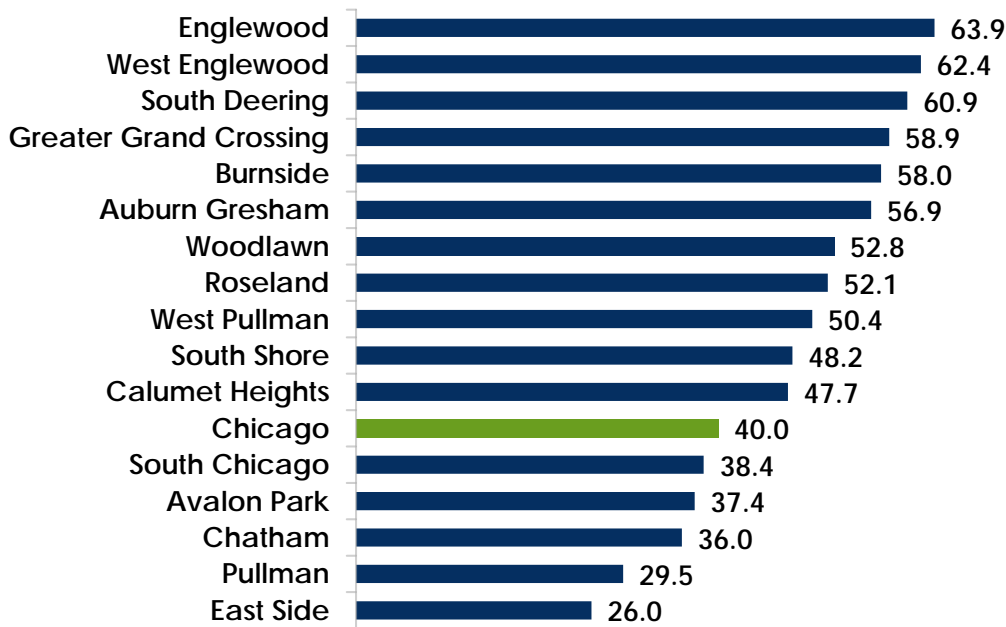
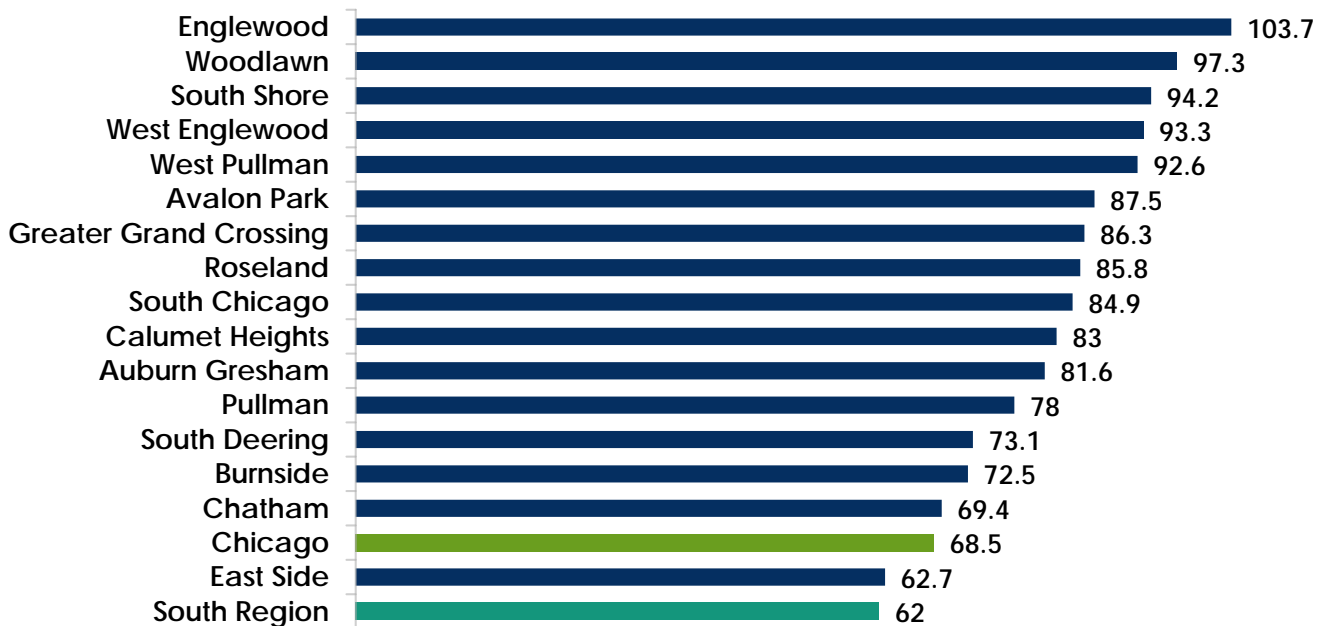


Figure 24. Diabetes-related Mortality, age-adjusted rate per 100,000 population, 2012



Data Source: Illinois Department of Public Health, 2012

Mortality rates for heart disease, cancer, cerebrovascular disease, and diabetes vary greatly across South Shore Hospital’s service area. Rates for heart disease mortality ranged from 193.1 deaths per 100,000 population in East Side to 310.7 deaths per 100,000 population in west Pullman. Cancer mortality follows a similar trend with rates ranging from 154.6 deaths per 100,000 population to 261.6 deaths per 100,000 population. The rates of cerebrovascular disease mortality range from 26 deaths per 100,000 population in East Side to over double that rate (62.4 deaths per 100,000 population) in Woodlawn. Diabetes-related mortality ranges from 62.7 deaths per 100,000 population in East Side to 97/3 deaths per 100,000 population in Woodlawn. All of these communities have higher rates of diabetes-related mortality than the average for the South region.

Key Findings - Access to Care and Community Resources

Access is a complex and multifaceted concept that includes dimensions of proximity; affordability; availability, convenience, accommodation, and reliability; quality and acceptability; openness, cultural competency, appropriateness and approachability.

There are several major barriers that prevent residents in South Shore Hospital's service area from accessing the healthcare and community-based services that they need. Many of these communities have a shortage of healthcare facilities and qualified providers, particularly in the fields of mental health, crisis intervention, and youth friendly services. Financial barriers and a lack of adequate insurance coverage also affects resident's ability to access health services. Immigrants and non-English speakers are often reluctant to utilize health services due to cultural and language barriers. Decreased access to care and community resources negatively affects the health of individuals in South Shore Hospital's service area.

Key Findings from Community Focus Groups and South Shore Hospital CHNA Stakeholder Meeting - Access to Care and Community Resources

- Lack of community-based preventative services and urgent care facilities*
- Service providers discontinuing services due to state budget crisis*
- Lack of crisis intervention services*
- Lack of easily accessible information about healthcare services and social services
- Inequities in access*
- Lack of in-home services and free local clinics for seniors
- Lack of specialized youth friendly services
- Cultural differences and language barriers
- Financial barriers and lack of insurance coverage*

**Specifically mentioned by the CHNA stakeholders*

Findings from the CHNA data clearly point to interrelated access issues, with similar communities facing challenges in terms of access to healthcare and access to community-based social services and access to community resources for wellness such as accessible and affordable parks and recreation and healthy food access. These are many of the same communities that are also being most impacted by social, economic, and environmental inequities, so lack of access to education, housing, transportation, and jobs are also underlying root causes of inequities that affect access to care and community resources.¹⁴

Healthcare System Trends identified in the Forces of Change Assessment

- Ongoing implementation of the Affordable Care Act (ACA) and healthcare transformation
- Transition of healthcare systems from acute care to preventative care
- Inadequate funding, services, and systems for mental health and substance use
- Increasing availability of health-related data
- Changing role of health departments from providers to coordinators

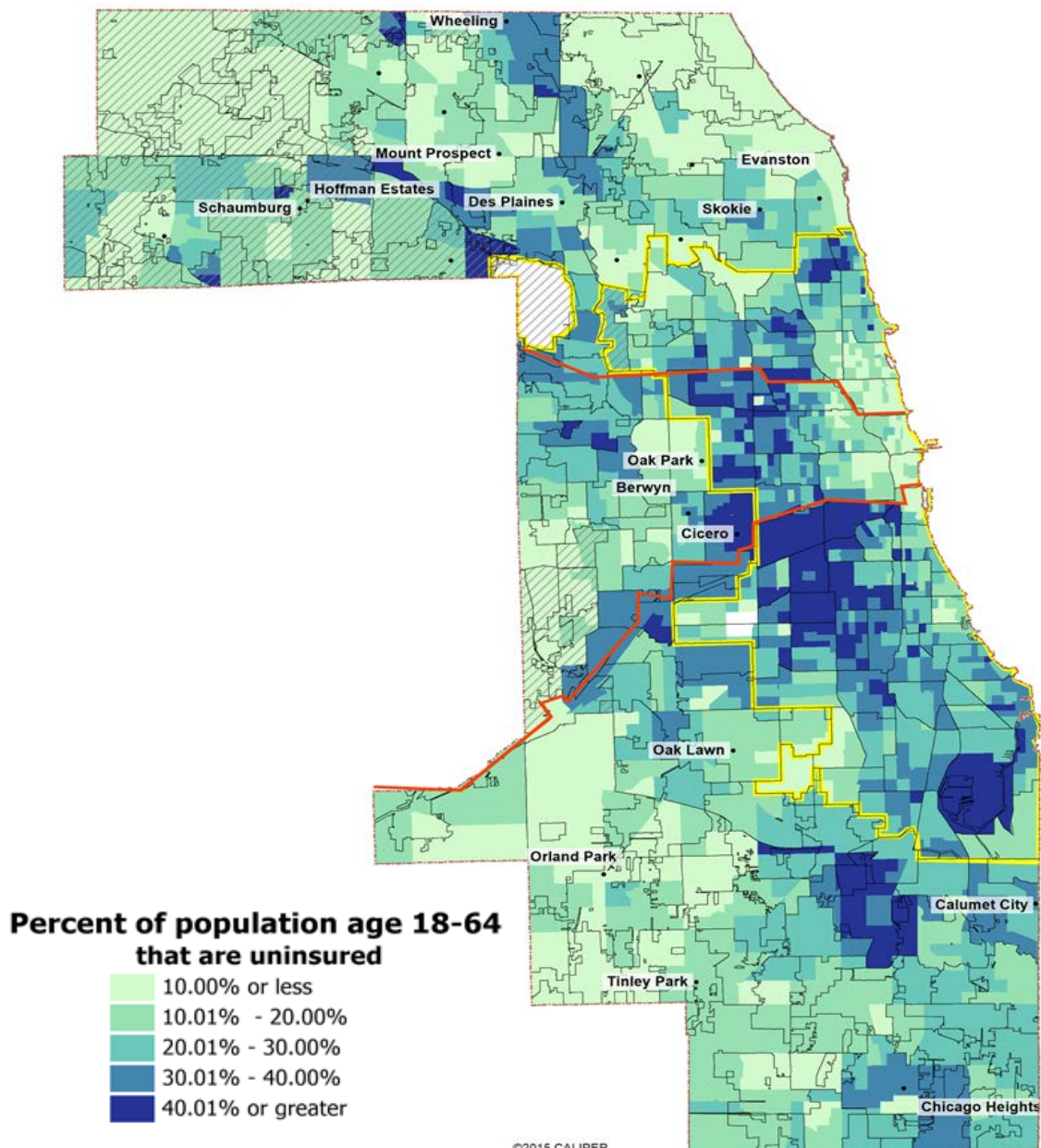
¹⁴ Levesque, J.F., Harris, M.F. & Russell, G. (2013). Patient-centered access to health care: conceptualising access at the interface of health systems and populations. *International Journal of Equity in Health*, 12(1), 18.

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- Racism, discrimination, and stigma based on demographic characteristics and/or health conditions
- Demographic shifts - Aging population as well as increases in Latino and Asian populations in the South region
- Desire for cross-generational and family-oriented programs and services

The South region, including community areas in South Shore Hospital's service area, has high rates of uninsured. Implementation of the Affordable Care Act has changed the size and makeup of the uninsured population. In Cook County, men are more likely to be uninsured than women, and African Americans, Latinos, and immigrants are more likely to be uninsured than non-Hispanic whites. Lack of health insurance may impact people's ability to access preventative health care.

Figure 25. Insurance coverage, 2009-2013

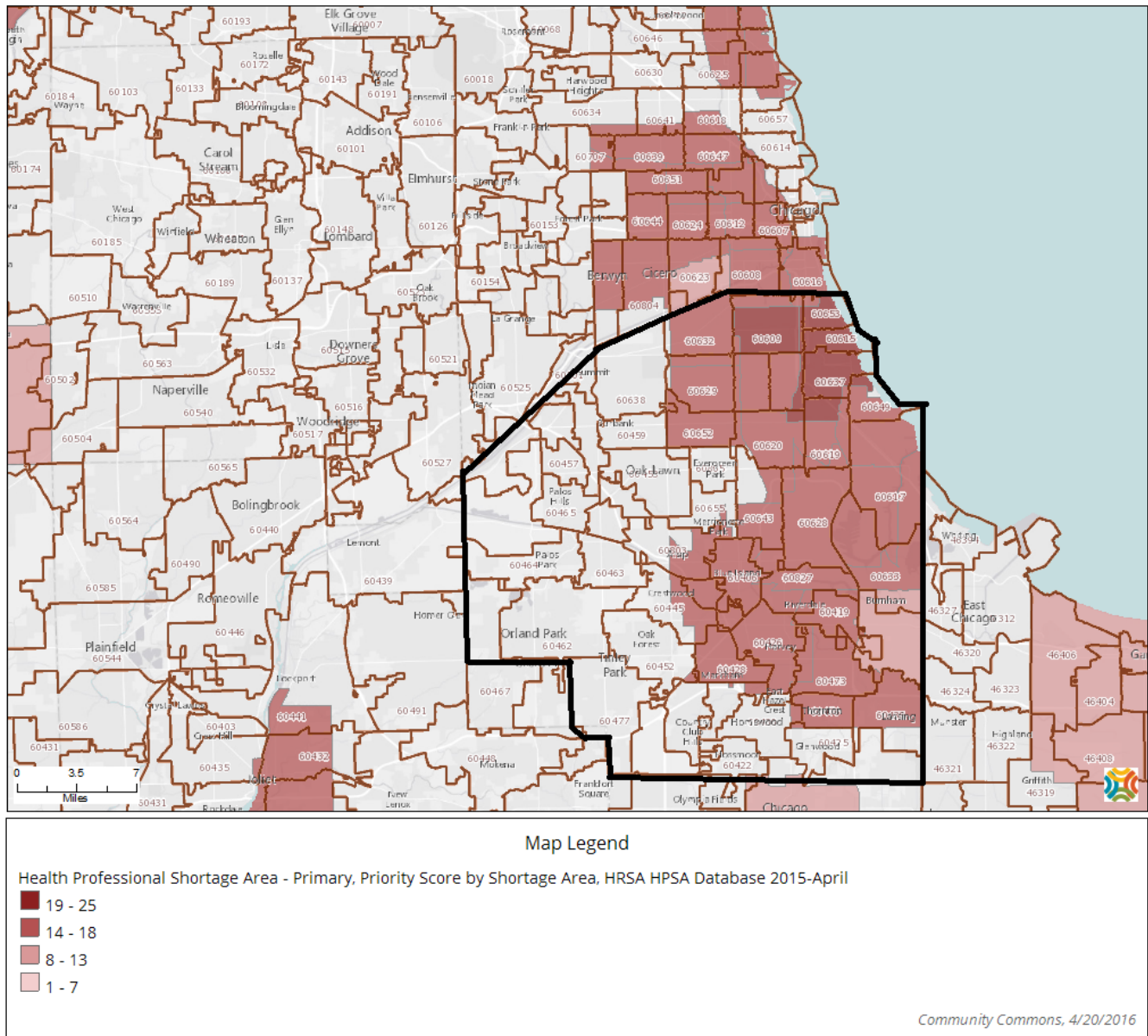


Source: American Communities Survey, 2009-2013

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Primary Care Provider Shortage Areas are designated by the Health Resources and Services Administration (HRSA) as areas having shortages of primary care providers. Each shortage area is assigned a score (1-25) based on a variety of different factors including geographic area (a county or service area), population (e.g., low income or Medicaid eligible), or the presence of different types of facilities (e.g., federally qualified health centers, or state or federal prisons).¹⁵ The higher a score is for an area, the greater the need for mental health professionals, services, or facilities. Figure 27 shows that all of the communities in South Shore Hospital's service area have been designated as Primary Care Professional Shortage Areas.

Figure 26. Map Primary Care Professional Shortage Areas, 2015



Data Source: U.S. Health Resources and Services Administration (HRSA), 2015

¹⁵ U.S. Department of Health and Human Services Administration – Health Resources and Services Administration. (2016). <http://datawarehouse.hrsa.gov/tools/analyzers/hpsafind.aspx>
South Shore Hospital Executive Summary

Maps of Health-Related Community Resources and Assets

There are many existing assets, organizations and resources in communities in the South Shore area working to address the needs identified in this CHNA. Figures 28 to 31 show some of the health-related resources, facilities, and assets in the South Shore Hospital service area.

Figure 27. Federally Qualified Health Centers and Hospitals within South Shore Hospital's Service Area

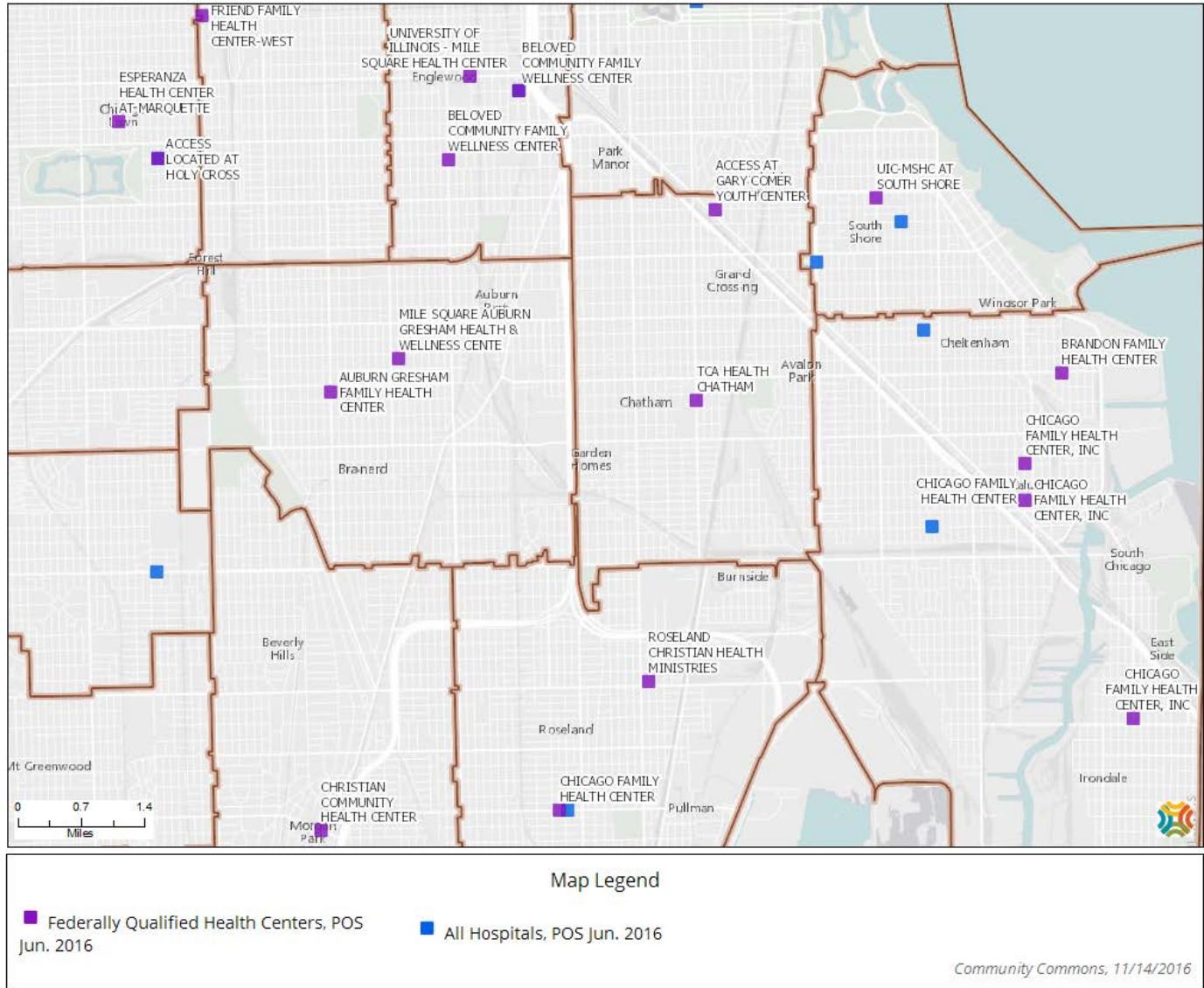
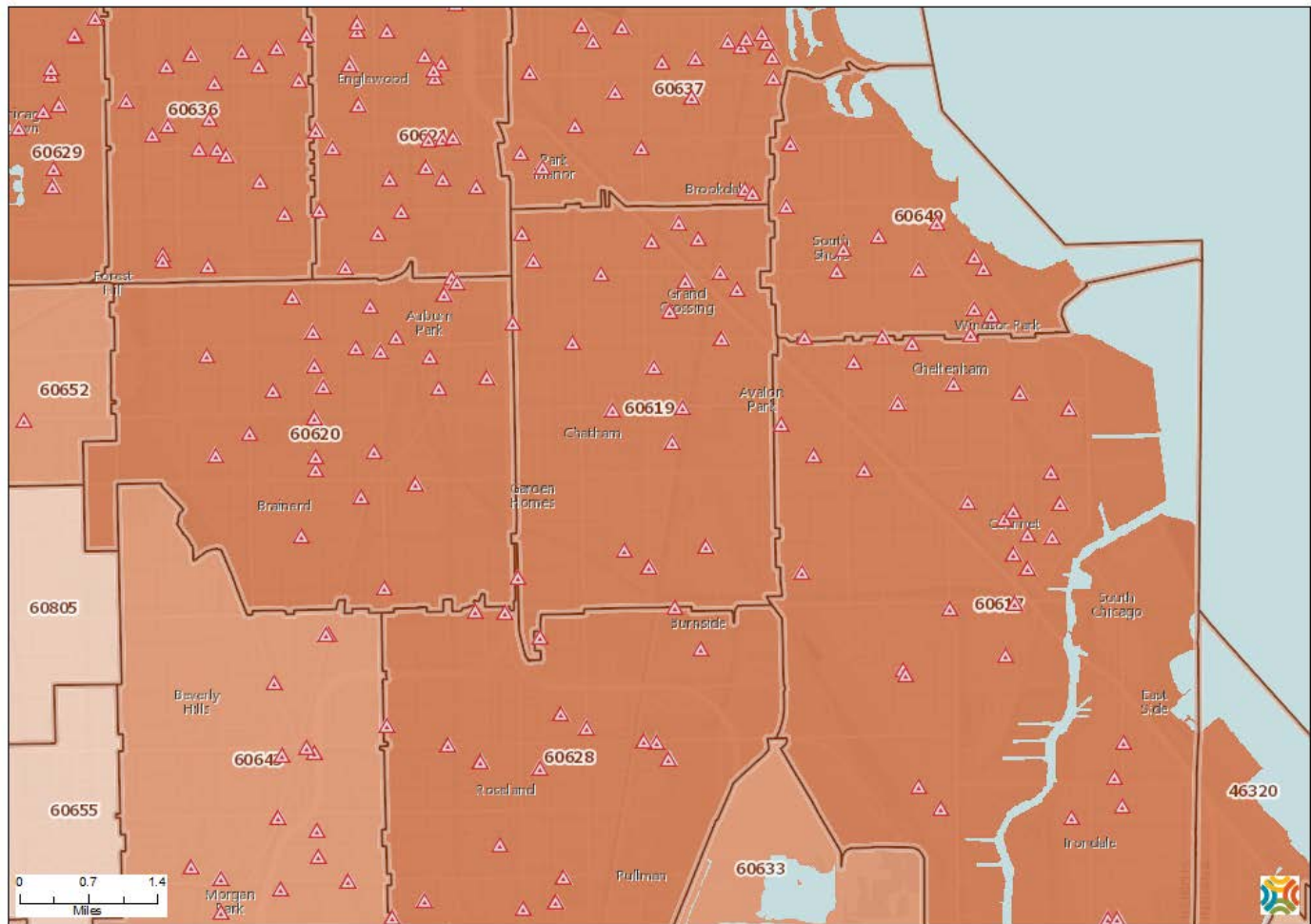


Figure 28. Summer Food Sites for Kids

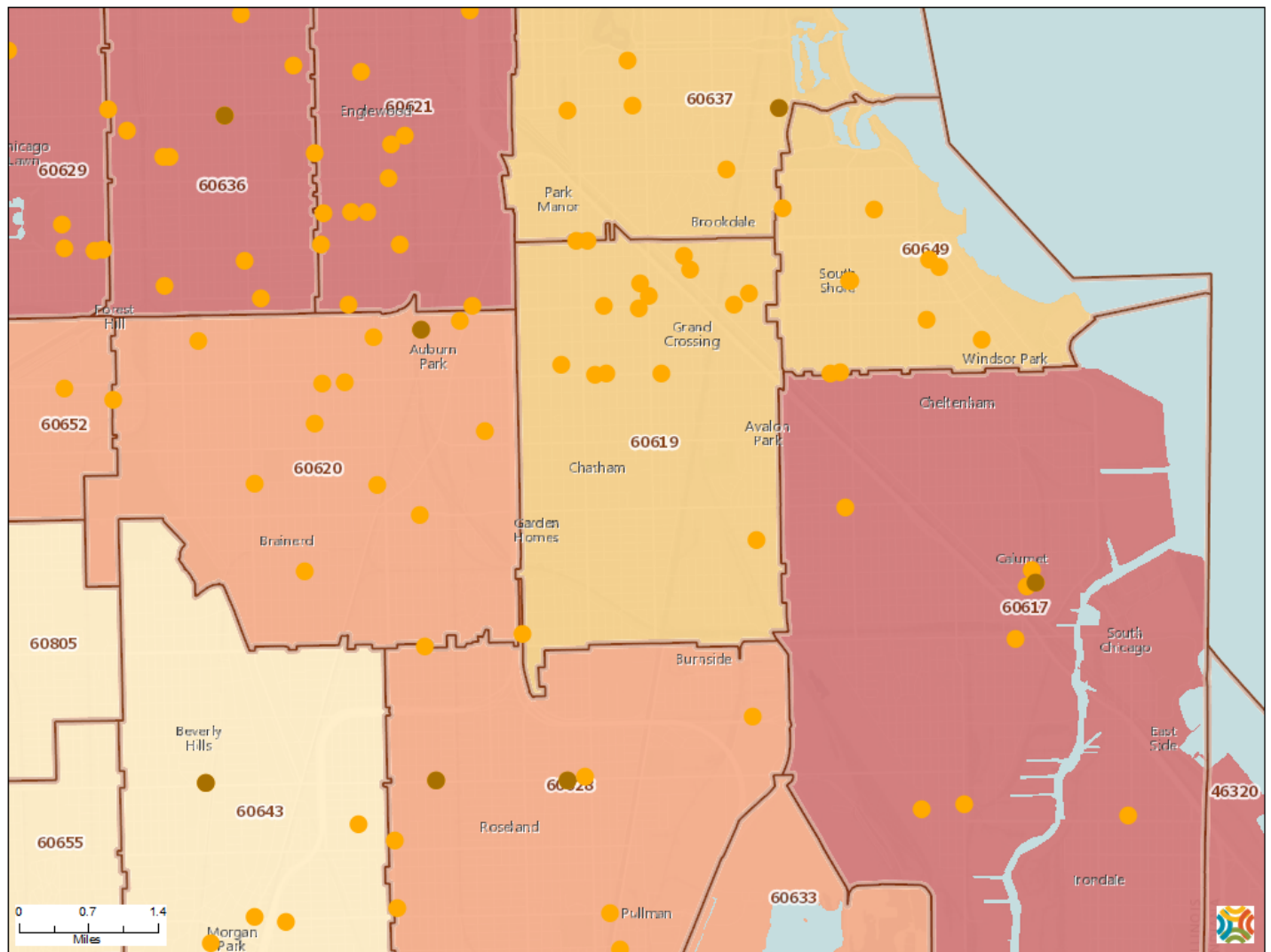


Map Legend

- ▲ Summer Food Sites, USDA - FNS May 2016
- Households Receiving SNAP Benefits, Percent by ZCTA, ACS 2010-14
 - Over 19.0%
 - 14.1 - 19.0%
 - 9.1 - 14.0%
 - Under 9.1%
 - No Data or Data Suppressed

Community Commons, 11/14/2016

Figure 29. Head Start Facilities for Early Childhood Education

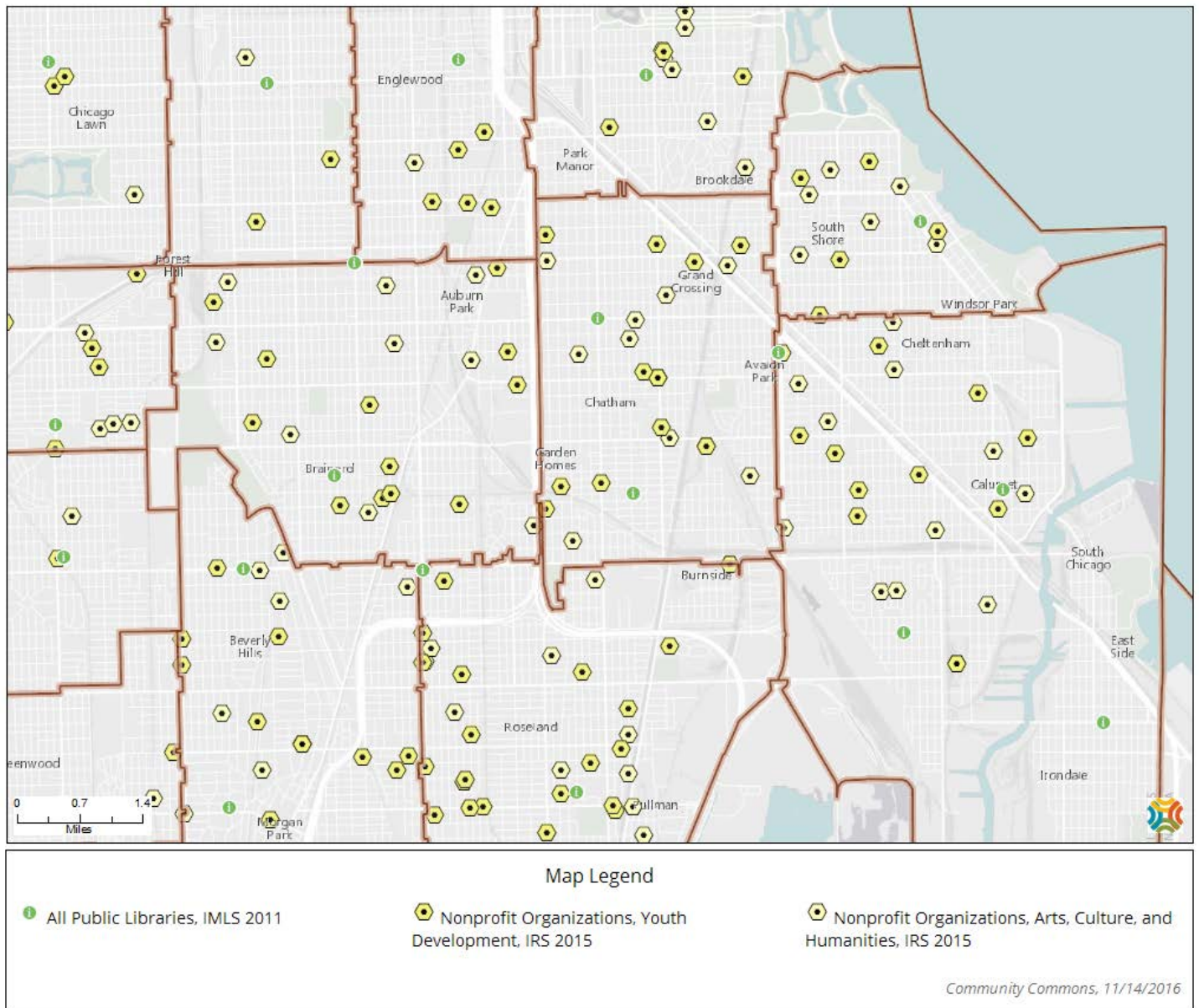


Map Legend

<ul style="list-style-type: none"> ● Head Start Facilities, Early Head Start Centers, ACF 2014 ● Head Start Facilities, All Facilities, ACF 2014 	<p>Population with No High School Diploma (Age 18+), Percent by ZCTA, ACS 2010-14</p> <ul style="list-style-type: none"> ■ Over 21.0% ■ 16.1 - 21.0% ■ 11.1 - 16.0% ■ Under 11.1% ■ No Data or Data Suppressed
-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------	---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------

Community Commons, 11/14/2016

Figure 30. Community Assets – Libraries, Cultural Organizations, and Youth Development Organizations



Summary of South Shore Hospital's Previous CHNA Implementation Activities, 2013-2016

South Shore Hospital's implementation activities for the previous CHNA focused on five priority health issues from the 2013 CHNA: access to health services, HIV/AIDS, mental health and mental disorders, substance abuse, and chronic kidney disease. As presented in the 2013 implementation strategy document, South Shore Hospital prioritized these needs throughout the 2013-2016 implementation cycle because they were deemed most pressing, most under-addressed, and most within South Shore Hospital's ability to influence. The following is a summary of community health implementation activities carried out between 2013-2016.

Access to Health Services (2013-2016 Implementation)

South Shore Hospital's goal was to improve access to healthcare services by continuing current initiatives and adopting new programs that would help patients take advantage of the expansion of Illinois Medicaid and the newly formed Illinois Health Marketplace. To achieve this goal, an accountable care entity (ACE) was formed with three federally qualified health centers within South Shore Hospital's service area: Aunt Martha's, Beloved, and Chicago Family Health. Approximately 40,000 patients were enrolled in the ACE. In addition, a partnership was formed between South Shore Hospital and M3 Healthcare Technologies to assist in the enrollment of individuals in appropriate healthcare plans. Due to policy changes in Illinois, the ACE was sold in 2015.

HIV/AIDS (2013-2016 Implementation)

South Shore Hospital's goal was to provide HIV/AIDS treatment and education in the South Shore community to improve patient's quality of life and understanding of the disease. To accomplish this goal, a clinic center was maintained at 2525 E. 83rd St. in the South Shore/South Chicago community to provide primary healthcare services to HIV/AIDS patients. Approximately 1,135 individuals were tested for HIV/AIDS and 470 individuals were treated at the clinic between 2013 and 2016 YTD. Health education and outreach was conducted by a medical assistant and peer coordinator/early intervention specialist. In addition, preventative/safer sex supplies were distributed to more than 2,000 people in the community during outreach and education events.

Mental Health and Mental Disorders (2013-2016 Implementation)

South Shore Hospital's goal was to provide mental health treatment and education in the South Shore community to improve patients' quality of life and understanding of the disease. To accomplish this goal, the hospital maintained an inpatient geriatric psychiatric unit that had 1,410 admissions between 2013 and 2016 YTD. Also, the hospital partnered with Metropolitan Family Services to refer more than 50 patients a year for outpatient behavioral health services. South Shore Hospital has been working throughout 2016 to build a partnership and referral network with Chicago Family Health Centers, a Federally Qualified Health Center with several locations on the South side of Chicago that provides behavioral health services as well as integrative primary care.

Substance Abuse (2013-2016 Implementation)

South Shore Hospital's goal was to provide detoxification and chemical dependency rehabilitation services in the South Shore community to improve patients' quality of life and understanding of the

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disease. During the period 2013-2016 YTD, the hospital has admitted 1,485 patients for detoxification services. The hospital referred patients to substance abuse counseling at South East Alcohol and Drug Abuse Center. Patients were also referred to a Suboxone clinic for treatment to assist with recovery.

Chronic Kidney Disease (2013-2016 Implementation)

The hospital's goal was to provide inpatient and outpatient kidney-related education and medical services in the South Shore community to improve patient's quality of life and understanding of the disease. To address this goal, South Shore hospital worked on three primary implementation activities: community outreach, diabetes self-management education course, and provision/referral for dialysis. The diabetic nurse and dieticians completed outreach activities at local faith-based organizations and health fairs to educate individuals about diabetes. Those staff also oversaw the two-day 8-hour diabetes self-management education course that was provided to 136 clients between 2013 and 2016. Patients receive ongoing dialysis services at the hospital and a referral network was built with Nephrology Associates of Northern Illinois to provide additional services to individuals living with chronic kidney disease.



Working together for healthy communities.



Health Impact Collaborative of Cook County

Community Health Needs Assessment South Region

June 2016

Participating hospitals and health departments:

- » Advocate Children's Hospital
- » Advocate Christ Medical Center
- » Advocate South Suburban Hospital
- » Advocate Trinity Hospital
- » Chicago Department of Public Health
- » Cook County Department of Public Health
- » Illinois Public Health Institute
- » Mercy Hospital and Medical Center
- » Provident Hospital - Cook County Health and Hospital System
- » Roseland Community Hospital
- » Park Forest Health Department
- » South Shore Hospital
- » Stickney Public Health District

healthimpactcc.org/reports2016

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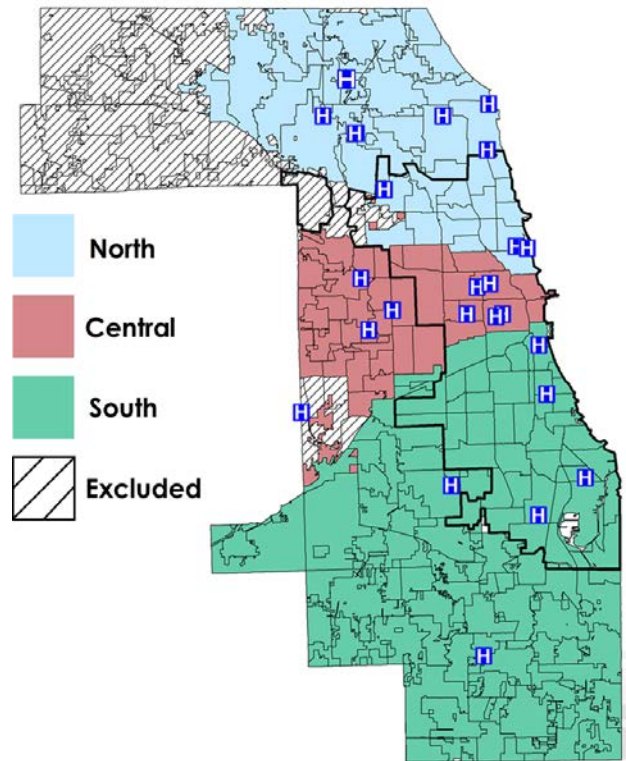
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****Appendices are included as a separate document***

Executive Summary – South Region

The Health Impact Collaborative of Cook County is a partnership of hospitals, health departments, and community organizations working to assess community health needs and assets, and to implement a shared plan to maximize health equity and wellness in Chicago and Cook County. The Health Impact Collaborative was developed so that participating organizations can efficiently share resources and work together on Community Health Needs Assessment (CHNA) and implementation planning to address community health needs - activities that every non-profit hospital is now required to conduct under the Affordable Care Act (ACA). Currently, 26 hospitals, seven health departments, and nearly 100 community organizations across Chicago and Cook County are partners in the Health Impact Collaborative. The Illinois Public Health Institute (IPHI) is serving as the process facilitator and backbone organization for the collaborative CHNA and implementation planning processes.



A CHNA summarizes the health needs and issues facing the communities that hospitals, health departments, and community organizations serve. Implementation plans and strategies serve as a roadmap for how the community health issues identified in the CHNA are addressed. Given the large geography and population of Cook County, the Collaborative partners decided to conduct three regional CHNAs. Each of the three regions, North, Central, and South, include both Chicago community areas and suburban municipalities.

IPHI and the Collaborative partners are working together to design a shared leadership model and collaborative infrastructure to support community-engaged planning, partnerships, and strategic alignment of implementation, which will facilitate more effective and sustainable community health improvement in the future.

Community description for the South region of the Health Impact Collaborative of Cook County

This CHNA report is for the South region of the Health Impact Collaborative of Cook County. As of the 2010 census, the South region had 2,081,036 residents which represents a 5% decrease in total population from the year 2000. Non-Hispanic whites and non-Hispanic blacks experienced the largest population decreases. Between 2000 and 2010 the non-Hispanic white population decreased by 163,693 residents and the non-Hispanic black population decreased by 65,704 residents. Despite an overall population decrease in the South region from 2000 to 2010, the Hispanic/Latino and Asian populations increased by 86,747 and 15,846 residents, respectively, during the same time period. Children and adolescents represent more than a quarter (26%) of the population in the South region. The majority of the population is between ages 18 and 64 and approximately 12% of the population is older adults aged 65 and over. Overall, the South region is extremely diverse and several priority groups were identified during the assessment process.

Priority populations identified during the assessment process include:

- Children and youth
- Diverse racial and ethnic communities
- Homeless individuals and families
- Incarcerated and formerly incarcerated
- Immigrants and refugees, particularly undocumented immigrants
- Individuals living with mental health conditions
- LGBTQIA and transgender individuals
- Older adults and caregivers
- People living with disabilities
- Unemployed
- Uninsured and underinsured
- Veterans and former military

Collaborative structure

Six nonprofit hospitals, one public hospital, four health departments, and approximately 30 stakeholders partnered on the CHNA for the South region. The participating hospitals are Advocate Christ Medical Center and Children's Hospital, Advocate South Suburban Hospital, Advocate Trinity Hospital, Mercy Hospital and Medical Center, Provident Hospital of Cook County, and Roseland Community Hospital. Health departments are key partners in leading the Health Impact Collaborative and conducting the CHNA. The participating health departments in the South region are Chicago Department of Public Health, Cook County Department of Public Health, Park Forest Health Department, and Stickney Health Department.

The leadership structure of the Health Impact Collaborative includes a Steering Committee, Regional Leadership Teams, and Stakeholder Advisory Teams. Collectively, the hospitals and health departments serve as the Regional Leadership Team.

Stakeholder engagement

The Health Impact Collaborative of Cook County is focused on community-engaged assessment, planning, and implementation. Stakeholders and community partners have been involved in multiple ways throughout this assessment process, both in terms of community input data and as decision-making partners. To ensure meaningful ongoing

involvement, each region's Stakeholder Advisory Team has met monthly during the assessment phase to provide input at every stage and to engage in consensus-based decision making. Additional opportunities for stakeholder engagement during assessment have included participation in hospitals' community advisory groups, community input through surveys and focus groups, and there will be many additional opportunities for engagement as action planning begins in the summer of 2016. The Stakeholder Advisory Team members bring diverse perspectives and expertise, and represent populations affected by health inequities including diverse racial and ethnic groups, immigrants and refugees, older adults, youth, homeless individuals, unemployed, uninsured, and veterans.

Mission, vision, and values

IPHI facilitated a three-month process that involved the participating hospitals, health departments, and diverse community stakeholders to develop a collaborative-wide mission, vision, and values to guide the CHNA and implementation work. The mission, vision, and values have been at the forefront of all discussion and decision making for assessment and will continue to guide action planning and implementation.

Mission:

The Health Impact Collaborative of Cook County will work collaboratively with communities to assess community health needs and assets and implement a shared plan to maximize health equity and wellness.

Vision:

Improved health equity, wellness, and quality of life across Chicago and Cook County

Values:

- 1) We believe the highest level of health for all people can only be achieved through the pursuit of **social justice and elimination of health disparities and inequities**.
- 2) We value having a shared vision and goals with alignment of strategies to achieve **greater collective impact while addressing the unique needs of our individual communities**.
- 3) Honoring the diversity of our communities, we value and will strive to include all voices through **meaningful community engagement and participatory action**.
- 4) We are committed to emphasizing assets and strengths and ensuring a process that identifies and **builds on existing community capacity and resources**.
- 5) We are committed to **data-driven decision making** through implementation of evidence-based practices, measurement and evaluation, and using findings to inform resource allocation and quality improvement.
- 6) We are committed to building **trust and transparency** through fostering an atmosphere of open dialogue, compromise, and decision making.
- 7) We are committed to **high quality work to achieve the greatest impact possible**.

Assessment framework and methodology

The Collaborative used the MAPP Assessment framework. The MAPP framework promotes a system focus, emphasizing the importance of community engagement, partnership development, shared resources, shared values, and the dynamic interplay of factors and forces within the public health system. The four MAPP assessments are:

- Community Health Status Assessment (CHSA)
- Community Themes and Strengths Assessment (CTSA)
- Forces of Change Assessment (FOCA)
- Local Public Health System Assessment (LPHSA)

The Health Impact Collaborative of Cook County chose this community-driven assessment model to ensure that the assessment and identification of priority health issues was informed by the direct participation of stakeholders and community residents.

The four MAPP assessments were conducted in partnership with Collaborative members and the results were analyzed and discussed in monthly Stakeholder Advisory Team meetings.

Community Health Status Assessment (CHSA). IPHI worked with the Chicago Department of Public Health and Cook County Department of Public Health to develop the Community Health Status Assessment. This Health Impact Collaborative CHNA process provided an opportunity to look at data across Chicago and suburban jurisdictions and to share data across health departments in new ways. The Collaborative partners selected approximately 60 indicators across seven major categories for the Community Health Status Assessment.¹ In keeping with the mission, vision, and values of the Collaborative, equity was a focus of the Community Health Status Assessment.

Community Themes and Strengths Assessment (CTSA). The Community Themes and Strengths Assessment included both focus groups and community resident surveys. Approximately 5,200 surveys were collected from community residents through targeted outreach to communities affected by health disparities across the city and county between October 2015 and January 2016. About 2,250 of the surveys were collected from residents in the South region. The survey was disseminated in four languages and was available in paper and online formats. Between October 2015 and March 2016, IPHI conducted eight focus groups in the South region. Focus group participants were recruited from populations that are typically underrepresented in community health assessments including diverse racial and ethno-cultural groups; immigrants; limited English speakers; families with children; older adults; lesbian, gay, bisexual, queer, intersex, and asexual (LGBQIA) individuals; transgender individuals; formerly incarcerated adults; individuals living with mental illness; and veterans and former military.

¹ The seven data indicator categories—demographics, socioeconomic factors, health behaviors, physical environment, healthcare and clinical care, mental health, and health outcomes—were adapted from the County Health Rankings model.

Forces of Change Assessment (FOCA) and Local Public Health System Assessment (LPHSA).

The Chicago and Cook County Departments of Public Health each conducted a Forces of Change Assessment and a Local Public Health System Assessment in 2015, so the Collaborative was able to leverage and build off of that data. IPHI facilitated interactive discussions at the August and October 2015 Stakeholder Advisory Team meetings to reflect on the findings, gather input on new or additional information, and prioritize key findings impacting the region.

Significant health needs

Stakeholder Advisory Teams in collaboration with hospitals and health departments prioritized the strategic issues that arose during the CHNA. The guiding principles and criteria for the selection of priority issues were rooted in data-driven decision making and based on the Collaborative's mission, vision, and values. In addition, partners were encouraged to prioritize issues that will require a collaborative approach in order to make an impact. Very similar priority issues rose to the top through consensus decision making in the South, Central, and North regions of Chicago and Cook County.

Through collaborative prioritization processes involving hospitals, health departments, and Stakeholder Advisory Teams, the Health Impact Collaborative of Cook County identified four focus areas as significant health needs:

- **Improving social, economic, and structural determinants of health while reducing social and economic inequities. ***
- **Improving mental health and decreasing substance abuse.**
- **Preventing and reducing chronic disease, with a focus on risk factors – nutrition, physical activity, and tobacco.**
- **Increasing access to care and community resources.**

* All hospitals within the Collaborative will include the first focus area - *Improving social, economic, and structural determinants of health* - as a priority in their CHNA and implementation plan. Each hospital will also select at least one of the other focus areas as a priority.

Based on community stakeholder and resident input throughout the assessment process, the Collaborative's Steering Committee made the decision to establish *Social, Economic and Structural Determinants of Health* as a collaborative-wide priority. Regional and collaborative-wide planning will start in summer 2016 based on alignment of hospital-specific priorities.

Key assessment findings

1. Improving social, economic, and structural determinants of health while reducing social and economic inequities.

The social and structural determinants of health such as poverty, unequal access to healthcare, lack of education, structural racism, and environmental conditions, are underlying root causes of health inequities.² Additionally, social determinants of health often vary by geography, gender, sexual orientation, age, race, disability, and ethnicity.² The strong connections between social, economic, and environmental factors and health are apparent in Chicago and suburban Cook County, with health inequities being even more pronounced than most of the national trends.

Figure 1.1. Summary of key assessment findings related to the social, economic, and structural determinants of health

Social, Economic, and Structural Determinants of Health
<p>Poverty and economic equity. African Americans, Hispanic/Latinos, and Asians have higher rates of poverty than non-Hispanic whites and lower annual household incomes. More than half (54%) of children and adolescents in the South region live at or below the 200% Federal Poverty Level. In Chicago and suburban Cook County, residents in communities with high economic hardship have life spans that are five years shorter on average compared to other areas of the county.</p>
<p>Unemployment. The unemployment rate in the South region from 2009 to 2013 was 17% compared to 9.2% overall in the U.S. African American/blacks in Chicago and suburban Cook County have an unemployment rate that is three times higher (22.5%) than the rate for whites (7.5%) and Asians (7.1%).</p>
<p>Education. The rate of poverty is higher among those without a high school education, and those without a high school education are more likely to develop chronic illnesses. The overall high school graduation rates in the South region (83%) are only slightly lower than the state and national averages of 85% and 84%, respectively. However, the high school graduation rates for the South region (83%) are substantially lower than those in neighboring DuPage (94%) and Will (91%) counties.</p>
<p>Housing and transportation. Many residents indicated poor housing conditions in the South region and a lack of quality affordable housing that leads to cost-burdened households, crowded housing, and homelessness. There are inequities in access to public transportation options and transportation services for multiple communities in the city and suburbs of the South region.</p>
<p>Environmental concerns. Climate change, poor air quality, changes in water quality, radon, and lead exposure are environmental factors that were identified as having the potential to affect the health of residents in the South region. The South region is particularly vulnerable to natural and manmade disasters and disease outbreaks due to its areas of high economic hardship and low economic opportunity. In addition, vacant or foreclosed housing has contributed to the long-term economic decline and divestment in the South region and has caused a noticeable increase in crime.</p>
<p>Safety and Violence. Firearm-related and homicide mortality are highest among Hispanic/Latinos and African American/blacks in the South region. Police violence, gang activity, drug use/drug trafficking, intimate partner violence, child abuse, and robbery were some of the safety concerns identified by residents in the South region. The South and Central regions of the collaborative are disproportionately affected by trauma, safety issues, and community violence.</p>

² Centers for Disease Control and Prevention. (2013). CDC Health Disparities and Inequalities Report. Morbidity and Mortality Weekly Report, 62(3)

Disparities related to socioeconomic status, built environment, safety and violence, policies, and structural racism were identified in the South region as being key drivers of community health and individual health outcomes.

2. Improving mental health and decreasing substance abuse.

Mental health and substance use arose as key issues in each of the four assessment processes in the South region. Community mental health issues are exacerbated by long-standing inadequate funding as well as recent cuts to social services, healthcare, and public health. The World Health Organization (WHO) emphasizes the need for a network of community-based mental health services.³ The WHO has found that the closure of mental health hospitals and facilities is often not accompanied by the development of community-based services and this leads to a service vacuum.³ In addition, research indicates that better integration of behavioral health services, including substance use treatment into the healthcare continuum, can have a positive impact on overall health outcomes.⁴

Figure 1.2. Summary of key assessment findings related to mental health and substance use

Mental Health and Substance Use
<p>Community-based mental health care and funding. Community mental health issues are being exacerbated by long-standing inadequacies in funding as well as recent cuts to social services, healthcare, and public health. Socioeconomic inequities, disparities in healthcare access, housing issues, racism, discrimination, stigma, mass incarceration of individuals with mental illness, community safety issues, violence, and trauma are all negatively impacting the mental health of residents in the South region.</p> <p>There are several communities that have high Emergency Department visit rates for mental health, intentional injury/suicide, substance use, and heavy drinking in the South region. Focus group participants and survey respondents in the South region reported stigma, cost or lack of insurance, lack of knowledge about where to get services, and wait times for treatment as barriers to accessing needed mental health treatment. Community survey respondents from the South region indicated that financial strain and debt were the biggest factors contributing to feelings of stress in their daily lives.</p>
<p>Substance use. The lack of effective substance use prevention, easy access to alcohol and other drugs, the use of substances to self-medicate in lieu of access to mental health services and the criminalization of addiction are factors and trends affecting community health and the local public health system in the South region. There are several barriers to accessing mental health and substance use treatment and services including social stigma, continued funding cuts, and mental health/substance use provider shortages. The need for policy changes that decriminalize substance use and connect individuals with treatment and services were identified as needs in the South region.</p>

3. Preventing and reducing chronic disease, with a focus on risk factors – nutrition, physical activity, and tobacco.

Chronic disease prevention was another strategic issue that arose in all the assessments. The number of individuals in the U.S. who are living with a chronic disease is projected to

³ World Health Organization. (2007). <http://www.who.int/mediacentre/news/notes/2007/np25/en/>

⁴ American Hospital Association. (2012). Bringing behavioral health into the care continuum: opportunities to improve quality, costs, and outcomes. <http://www.aha.org/research/reports/tw/12jan-tw-behavhealth.pdf>

continue increasing well into the future.⁵ In addition, chronic diseases accounted for approximately 64% of deaths in Chicago in 2014.⁶ As a result, it will be increasingly important for the healthcare system to focus on prevention of chronic disease and the provision of ongoing care management.⁵

Figure 1.3. Summary of key assessment findings related to chronic disease

<p>Chronic Disease</p>
<p>Policy, systems, and environment Findings from community focus groups, the Forces of Change Assessment (FOCA), and the Local Public Health System Assessment (LPHSA) emphasized the important role of health environments and policies supporting healthy eating and active living. Nearly half (47%) of community survey respondents in the South region indicated challenges in availability of healthy foods in their community. Nearly a third (30%) of survey respondents reported few parks and recreation facilities in their communities, and 47% of survey respondents rated the quality and convenience of bike lanes in their community to be “fair,” “poor”, or “very poor.”</p>
<p>Health Behaviors. The majority of adults in suburban Cook County (84.9%) and Chicago (70.8%) self-report eating less than five daily servings of fruits and vegetables a day. In addition, more than a quarter of adults in suburban Cook County (28%) and Chicago (29%) report not engaging in physical activity during leisure times. Approximately 14% of youth in suburban Cook County and 22% of youth in Chicago report not engaging in physical activity during leisure time. Poor diet and a lack of physical activity are two of the major predictors for obesity and diabetes. A significant percentage of youth and adults report engaging in other health behaviors such as smoking and heavy drinking that are also risk factors for chronic illnesses. Low consumption of healthy foods may also be an indicator of inequities in food access.</p>
<p>Mortality related to chronic disease. The top three leading causes of death in the South region are heart disease, cancer, and stroke. There are stark disparities in chronic-disease related mortality in the South region, both in terms of geography and in terms of race and ethnicity.</p>

4. Increasing access to care and community resources.

Healthy People 2020 states that access to comprehensive healthcare services is important for achieving health equity and improving quality of life for everyone.⁶ Disparities in access to care and community resources were identified as underlying root causes of many of the health inequities experienced by residents in the South region. Access is a complex and multi-faceted concept that includes dimensions of proximity; affordability; availability, convenience, accommodation, and reliability; quality and acceptability; openness, cultural competency, appropriateness and approachability.

⁵ Anderson, G. & Horvath, J. (2004). The growing burden of chronic disease in America. *Public Health Reports*, 119, 263-270.

⁶ Healthy People 2020. (2016). Access to Health Services. <https://www.healthypeople.gov/2020/topics-objectives/topic/Access-to-Health-Services>

Figure 1.4. Summary of key assessment findings related to access to care and community resources

<p>Access to care and community resources</p>
<p>Cultural and linguistic competence and humility. Focus group participants in the South region and Stakeholder Advisory Team members emphasized that cultural and linguistic competence and humility are key aspects of access to quality healthcare and community services. Participants in six of eight focus groups in the South region cited lack of sensitivity to cultural difference as a significant issue impacting health of diverse racial and ethnic groups in the South region.</p>
<p>Insurance coverage. Aggregated rates from 2009 to 2013, show that 23% of the adult population age 18-64 in the South region reported being uninsured, compared to 19% in Illinois and 21% in the U.S. Men in Cook County are more likely to be uninsured (18%) compared to women (14%). In addition, ethnic and racial minorities are much more likely to be uninsured compared to non-Hispanic whites. In 2014, nearly a quarter of immigrants (23%) and 40% of undocumented immigrants are uninsured compared to 10% of U.S. born and naturalized citizens.</p>
<p>Use of preventive care and health literacy. Overall rates of self-reported cancer screenings vary greatly across Chicago and suburban Cook County compared to the rates for Illinois and the U.S. This could represent differences in access to preventative services or in knowledge about the need for preventative screenings. Approximately one-third of Chicago residents aged 65 or older reported that they had not received a pneumococcal vaccination in 2014. Health education about routine preventative care was mentioned by multiple residents as a need in their communities.</p>
<p>Provider availability. Nearly 20% of adults in Chicago report that they do not have at least one person that they consider to be their personal doctor or healthcare provider. In addition, LGBTQIA and transgender youth and adults are less likely to report having a regular place to go for medical care. There are several communities in the South region that are classified by the Health Resources and Services Administration as areas having shortages of primary care, dental care, or mental health providers.</p>
<p>Use of prenatal care. Nearly 20% of women in Illinois and suburban Cook County do not receive prenatal care prior to the third month of pregnancy or receive no prenatal care.</p>

Introduction

Collaborative Infrastructure for Community Health Needs Assessment (CHNA) in Chicago and Cook County

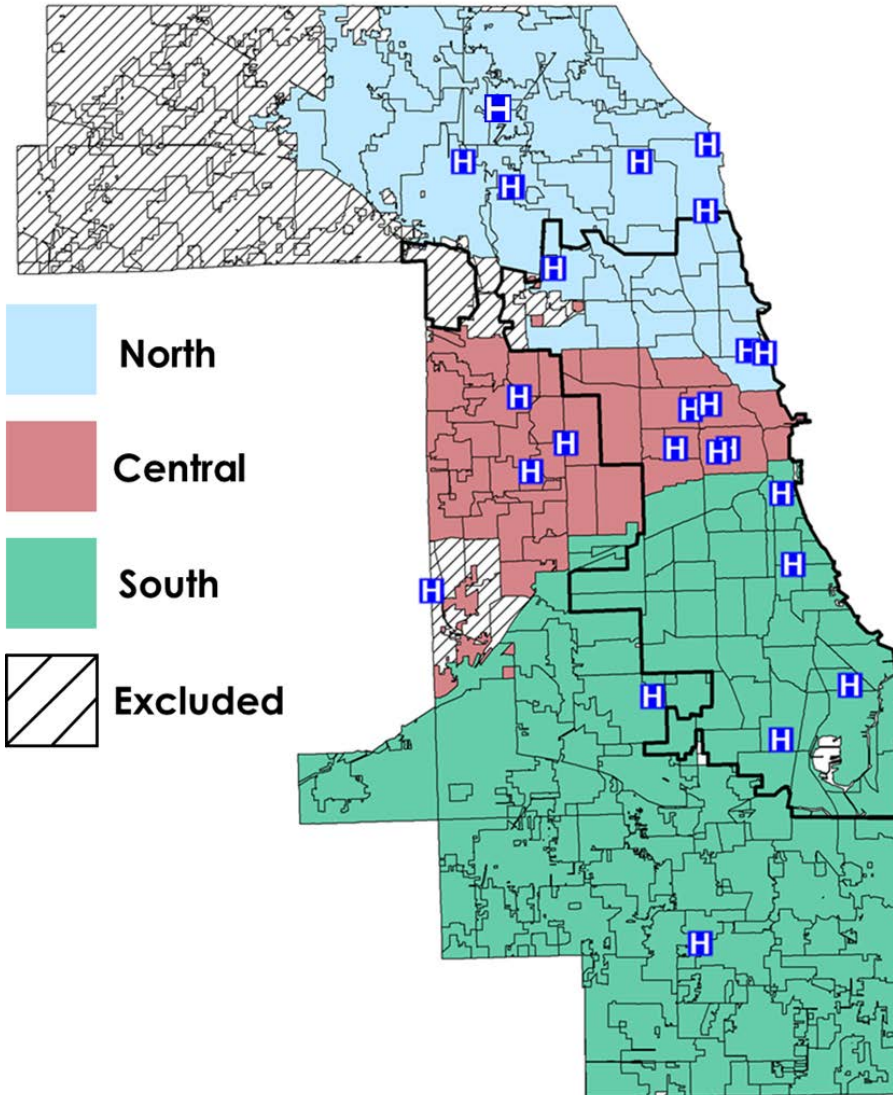
In addition to providing health coverage for millions of uninsured people in the U.S., the Affordable Care Act includes a number of components designed to strengthen the healthcare delivery system's focus on prevention and keeping people healthy rather than simply treating people who are ill. One component is the requirement that nonprofit hospitals work with public health and community partners every three years to conduct a Community Health Needs Assessment (CHNA), identify community health priorities, and develop implementation strategies for those priorities. The CHNA summarizes community health needs and issues facing the communities that hospitals serve, and the implementation strategies provide a roadmap for addressing them.

After separately developing CHNAs in 2012-2013, hospitals in Chicago and suburban Cook County joined together to create the Health Impact Collaborative of Cook County ("Collaborative") for the 2015-2016 CHNA process. This unprecedented collaborative effort enabled the members to efficiently share resources and foster collaboration that will help them achieve deep strategic alignment and more effective and sustainable community health improvement. Local health departments across Cook County have also been key partners in developing this collaborative approach to CHNA to bring public health expertise to the process and to ensure that the assessment, planning, and implementation are aligned with the health departments' community health assessments and community health improvement plans.⁷ As of March 2016, the Collaborative includes 26 hospitals serving Chicago and Cook County, seven local health departments, and approximately 100 community partners participating on three regional Stakeholder Advisory Teams. (Appendices A and B list the full set of partners collaborating across the three regions.) The Illinois Public Health Institute (IPHI) serves as the "backbone organization," convening and facilitating the Collaborative. The Collaborative operates with a shared leadership model as shown in Figure 2.2.

Given the large geography and population in Cook County, the Collaborative partners decided to conduct three regional CHNAs within Cook County. The three regions each include Chicago community areas as well as suburban cities and towns. Figure 2.1 shows a map of the three CHNA regions – North, Central, and South. This report is for the **South** region. Similar reports will be available for the North and Central regions of the county at www.healthimpactcc.org/reports2016 by summer 2016.

⁷ Certified local health departments in Illinois have been required by state code to conduct "IPLAN" community health assessments on a five-year cycle since 1992.

Figure 2.1. Map of the three CHNA regions in Cook County, Illinois

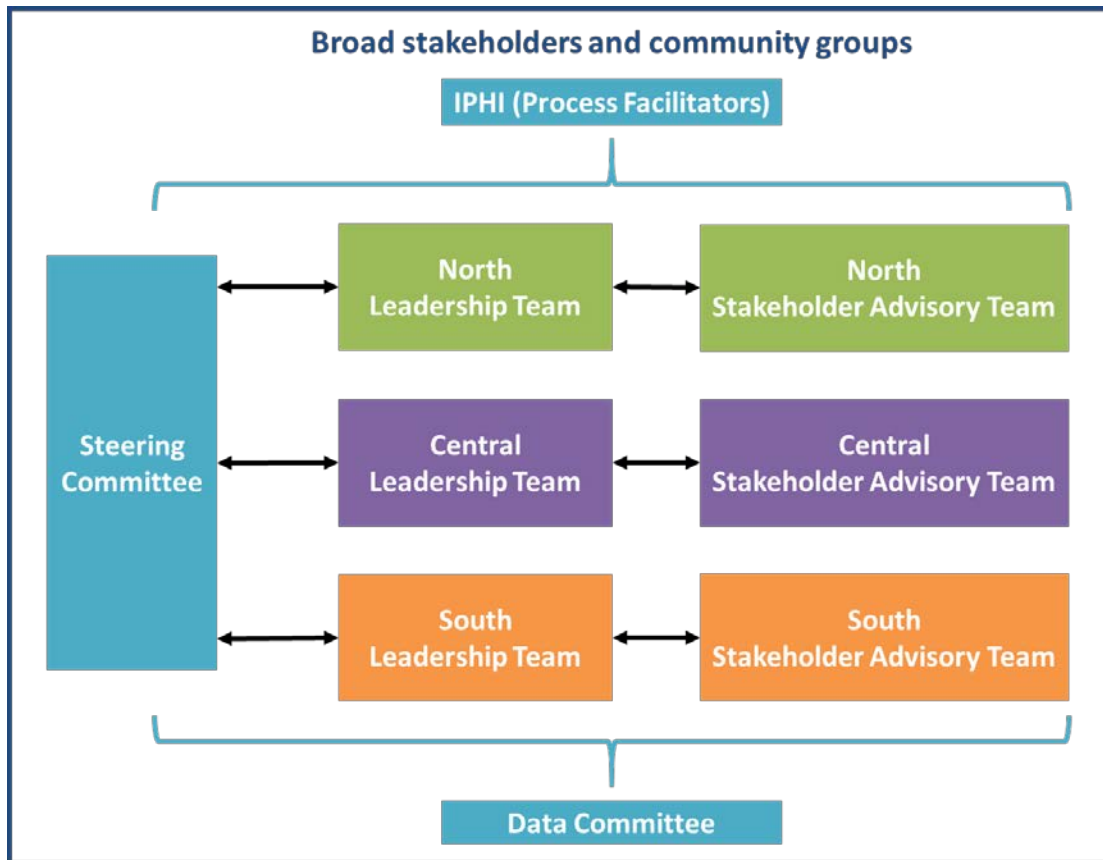


**Advocate Lutheran General Hospital and Advocate Children's Hospital – Park Ridge are located at the same address and represented by a single icon*

***Northshore University HealthSystem Highland Park Hospital is participating in the collaborative although it is located outside Cook County*

Seven nonprofit hospitals, one public hospital, four health departments, and approximately 30 stakeholders are collaborating partners on the South region CHNA for Chicago and suburban Cook County. The participating hospitals are Advocate Christ Medical Center and Advocate Children's Hospital, Advocate South Suburban Medical Center, Advocate Trinity Hospital, Mercy Hospital and Medical Center, Provident Hospital of Cook County, Roseland Community Hospital, and South Shore Hospital. Health departments are key partners in leading the Health Impact Collaborative and conducting the CHNA. The participating health departments in the South region are Chicago Department of Public Health, Cook County Department of Public Health, Park Forest Health Department, and Stickney Health Department.

Figure 2.2. Structure of the Health Impact Collaborative of Cook County



Community and stakeholder engagement

The hospitals and health systems involved in the Health Impact Collaborative of Cook County recognize that engagement of community members and stakeholders is invaluable in the assessment and implementation phases of this CHNA. Stakeholders and community partners have been involved in multiple ways throughout the assessment process, both in terms of providing community input data and as decision-making partners. Avenues for engagement in the South region CHNA include:

- Stakeholder Advisory Team
- Hospitals' community advisory groups
- Data collection – community input through surveys and focus groups
- Action planning for strategic priorities (to begin summer 2016)

The South Stakeholder Advisory Team includes representatives of diverse community organizations from across the South Side of Chicago and South Cook suburbs. Members of the Stakeholder Advisory Team are important partners in the CHNA and implementation planning process, contributing in the following ways:

1. Participating in a series of 8-10 meetings between May 2015 and August 2016.
2. Contributing to development of the Collaborative's mission, vision, and values.
3. Providing input on assessment design, including data indicators, surveys, focus groups, and asset mapping.

4. Sharing data that is relevant and/or facilitating the participation of community members to provide input through surveys and focus groups.
5. Reviewing assessment data and assisting with developing findings and identifying priority strategic issues.
6. Will participate in action planning to develop goals, objectives, and strategies for improving community health and quality of life.
7. Will join an action team to help shape implementation strategies.

The organizations represented on the South Stakeholder Advisory Team are listed in Figure 2.3.

Figure 2.3. South Stakeholder Advisory Team as of March 2016

South Region Stakeholder Team Members
AERO Special Education Cooperative
Arab American Family Services
Aunt Martha's
Calumet Area Industrial Commission
Cancer Support Center
Chicago Hispanic Health Coalition
Chinese American Service League
Christian Community Health Center
Claretian Associates
Consortium to Lower Obesity in Chicago Children (CLOCC)
Crossroads Coalition
Cure Violence / CeaseFire
Family Christian Health Center
Healthcare Consortium of Illinois
Health Care Rotary / Oak Lawn
Healthy Schools Campaign
Human Resources Development Institute (HRDI)
Illinois Caucus for Adolescent Health
Metropolitan Tenants Organization
National Alliance on Mental Illness (NAMI) South Suburban
PLOWS Council for Aging
Salvation Army Kroc Center
Southland Chamber of Commerce - Healthcare Committee
Southland Hispanic Leadership Council
South Suburban College
South Suburban PADS
South Suburban Mayors and Managers Association

Formation of the South Stakeholder Advisory Team

Between March and May 2016, the Illinois Public Health Institute (IPHI) worked with the participating hospitals and health departments in the South region of Cook County (i.e., South Leadership Team) to identify and invite community stakeholders to participate as members of the Stakeholder Advisory Team.

All participating stakeholders work with or represent communities that are underserved or affected by health disparities. The Stakeholder Advisory Team members represent many constituent populations including populations affected by health inequities; diverse racial and ethnic groups including Hispanic/Latinos, African Americans, Asians, and Eastern Europeans; youth; older adults; homeless individuals; individuals with mental illness; unemployed; and veterans and former military. To ensure a diversity of perspectives and expertise on the Stakeholder Advisory Team, IPHI provided a Stakeholder Wheel tool (shown in Figure 2.4) to identify stakeholders representing a variety of community sectors. The South Leadership Team gave special consideration to geographic distribution of stakeholder invitees and representation of unique population groups in the region. Stakeholders showed a high level of interest, with approximately 25 of 30 community stakeholders accepting the initial invite. Given the large geography and population in the area, honing in on advisory team members was an iterative process, and the Stakeholder Advisory Team has been open to adding members throughout the process when specific expertise was needed or key partners expressed interest in joining.

The South Stakeholder Advisory Team provided input at every stage of the assessment and was instrumental in shaping the assessment findings and priorities issues that are presented in this report. The South Stakeholder Advisory Team met with the participating hospitals and health departments (i.e., South Leadership Team) seven times between May 2015 and March 2016. IPHI designed and facilitated these meetings to solicit input, make recommendations, identify assets, and work collaboratively with hospitals and health systems to identify priority health needs.

Figure 2.4. Stakeholder Wheel

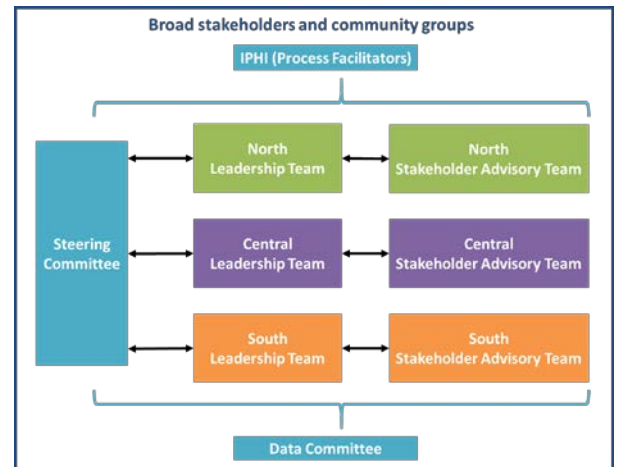


Adapted from Connecticut Department of Public Health and Health Resources in Action (HRIA)

South Leadership Team

Each region of the Health Impact Collaborative of Cook County has a leadership team consisting of the hospitals and health departments participating in the collaborative in the defined regional geography. The charge of the South Leadership Team is to:

- Work together with IPHI and community stakeholders to design and implement the CHNA process;
- Work together with IPHI on data analysis; and
- Liaise with other hospital staff and with community partners.



During the assessment process, the South Leadership Team held monthly planning calls with IPHI and monthly in-person meetings with stakeholders. The South region lead is the Lead Community Health Consultant from Advocate Health Care.

Steering Committee

The Steering Committee helps to determine the overall course of action for the assessment and planning activities so that all teams and activities remain in alignment with the mission, vision, and values. The Steering Committee makes all decisions by consensus on monthly calls, designation of ad hoc subcommittees as needed, and through email communications. The Steering Committee is made up of regional leads from the three regions, representatives from three large health systems, the Illinois Hospital Association, IPHI, and the Chicago and Cook County Departments of Public Health. Members of the South Leadership Team and the Collaborative-wide Steering Committee are named in Appendix B.

Mission, vision, and values

Over a three-month period between May and July 2015, the diverse partners involved in the Health Impact Collaborative of Cook County worked together to develop a collaborative-wide mission, vision, and values to guide the CHNA and implementation work. The mission, vision, and values reflect input from 26 hospitals, seven health departments, and nearly 100 community partners from across Chicago and suburban Cook County. To collaboratively develop the mission, vision, and values, IPHI facilitated three in-person workshop sessions, including one with the South Stakeholder Advisory Team. IPHI coordinated follow-up edits and vetting of final drafts over email to ensure the values represented the input of diverse partners across the collaborative. The Collaborative's mission, vision, and values are presented in Figure 2.5.

Figure 2.5. Health Impact Collaborative of Cook County Collaborative Mission, Vision, Values

Mission:

The Health Impact Collaborative of Cook County will work collaboratively with communities to assess community health needs and assets and implement a shared plan to maximize health equity and wellness.

Vision:

Improved health equity, wellness, and quality of life across Chicago and Cook County

Values:

- 1) We believe the highest level of health for all people can only be achieved through the pursuit of **social justice and elimination of health disparities and inequities**.
- 2) We value having a shared vision and goals with alignment of strategies to achieve **greater collective impact while addressing the unique needs of our individual communities**.
- 3) Honoring the diversity of our communities, we value and will strive to include all voices through **meaningful community engagement and participatory action**.
- 4) We are committed to emphasizing assets and strengths and ensuring a process that identifies and **builds on existing community capacity and resources**.
- 5) We are committed to **data-driven decision making** through implementation of evidence-based practices, measurement and evaluation, and using findings to inform resource allocation and quality improvement.
- 6) We are committed to building **trust and transparency** through fostering an atmosphere of open dialogue, compromise, and decision making.
- 7) We are committed to **high quality work to achieve the greatest impact possible**.

Collaborative CHNA – Assessment Model and Process

The Health Impact Collaborative of Cook County conducted a collaborative CHNA between February 2015 and June 2016. IPHI designed and facilitated a collaborative, community-engaged assessment based on the Mobilizing for Action through Planning and Partnerships (MAPP) framework. MAPP is a community-driven strategic planning framework that was developed by the National Association for County and City Health Officials (NACCHO) and the Centers for Disease Control and Prevention (CDC). Both the Chicago and Cook County Departments of Public Health use the MAPP framework for community health assessment and planning. The MAPP framework promotes a system focus, emphasizing the importance of community engagement, partnership development, and the dynamic interplay of factors and forces within the public health system. The Health Impact Collaborative of Cook County chose this inclusive, community-driven process so that the assessment and identification of priority health issues would be informed by the direct participation of stakeholders and community residents. The MAPP framework emphasizes partnerships and collaboration to underscore the critical importance of shared resources and responsibility to make the vision for a healthy future a reality.

Figure 3.1. MAPP Framework



The key phases of the MAPP process include:

- Organizing for Success and Developing Partnerships
- Visioning
- Conducting the Four MAPP Assessments
- Identifying Strategic Issues
- Formulating Goals and Strategies
- Taking Action - Planning, Implementing, Evaluating

The four MAPP assessments are:

- Community Health Status Assessment (CHSA)
- Community Themes and Strengths Assessment (CTSA)
- Forces of Change Assessment (FOCA)
- Local Public Health System Assessment (LPHSA)

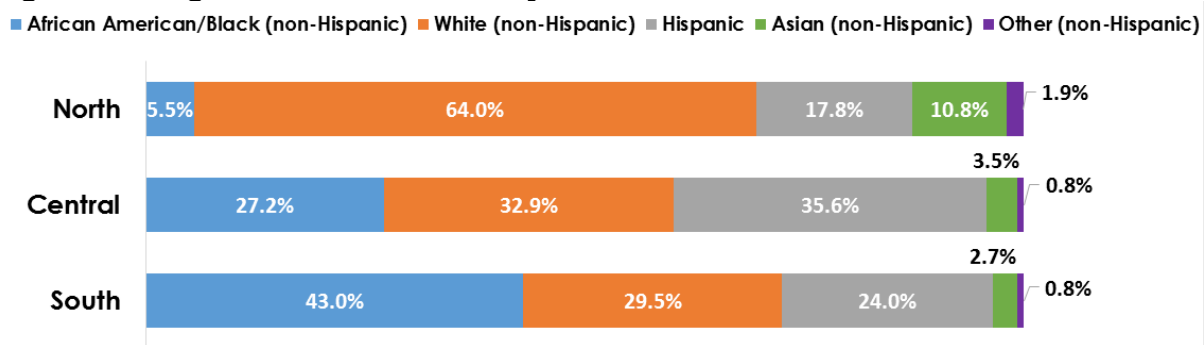
The Key Findings sections of this report highlight key assessment data and findings from the four MAPP assessments. As part of continuing efforts to align and integrate community health assessment across Chicago and Cook County, the Health Impact Collaborative leveraged recent assessment data from local health departments where possible for this CHNA. Both the Chicago and Cook County Departments of Public Health completed community health assessments using the MAPP model between 2014 and 2015. As a result, IPHI was able to compile data from the two health departments' respective Forces of Change and Local Public Health System Assessments for discussion with the South Stakeholder Advisory Team, and data from the Community Health Status Assessments was also incorporated into the data presentation for this CHNA. See pages 26-32 for description of the assessment methodologies used in this CHNA.

Community Description for the South Region

The South region of the Health Impact Collaborative of Cook County includes approximately 30 community areas in Chicago and 50 municipalities in suburban Cook County. In the 2010 census, the South region had 2,081,036 compared to 2,213,031 residents in the 2000 census. The total land areas encompassed by the South region is roughly 495 square miles and the population density in the region is approximately 4,471 residents per square mile based on the 2010 census data.⁸

Non-Hispanic African American/blacks make up the largest racial or ethnic group in the South region, representing 43% of the population. Compared to the North and Central regions, the South region has the highest percentage of African American/black individuals. Approximately 29.5% of individuals in the South region identify as white and 24.0% as Hispanic/Latino. A relatively small percentage of the South region’s population is Asian (2.7% as of 2010). However, the Asian population is experiencing significant growth with an increase of 15,846 Asian residents (32% increase) between 2000 and 2010 in the South region. The Hispanic/Latino population is also experiencing significant growth with a 21% increase (86,747 residents) in population size between 2000 and 2010.

Figure 4.1. Regional race and ethnicity



Data Source: Cook County Department of Public Health, U.S. Census Bureau 2010 Census

Although African American/blacks are the largest population group in the South region, they are experiencing large population decreases (See Figures 4.2) across Chicago and suburban Cook County. In the South region, the African American population decreased by 7% (65,704 individuals) from 2000 to 2010.

Figure 4.2. Population change in race/ethnicity between 2000 and 2010, South region

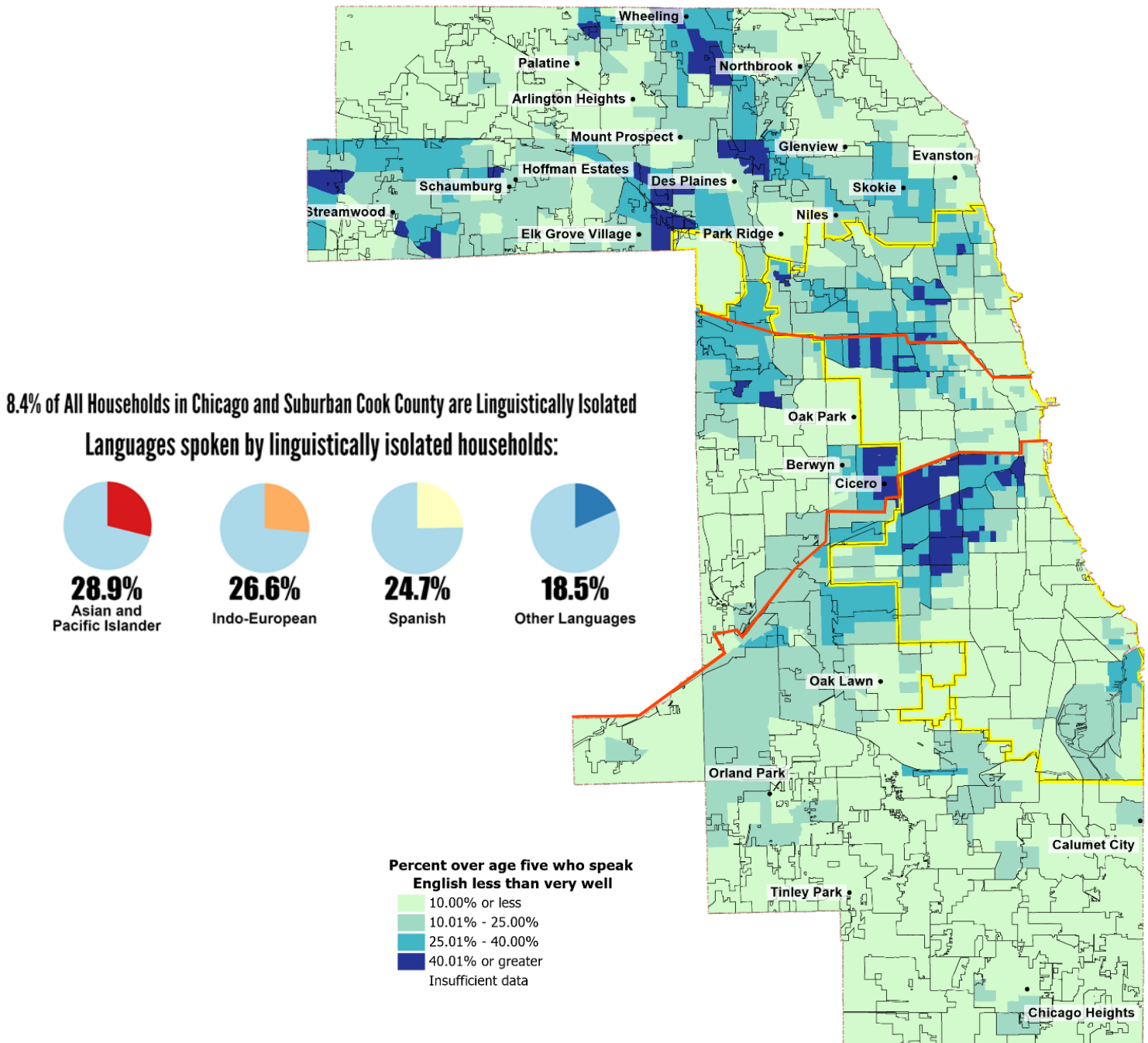
Race/Ethnicity	2010 Population	2000 Population	Change in Population	Percent Change in Population
African American/black (non-Hispanic)	872,226	937,930	-65,704	-7%
White (non-Hispanic)	619,507	783,200	-163,693	-21%
Hispanic/Latino	498,264	411,517	+ 86,747	21%
Asian (non-Hispanic)	66,146	50,300	+ 15,846	32%

Data Source: U.S. Census Bureau 2010 Census

⁸ 2010 Decennial Census and American Communities Survey, 2010-2014.

Two important metrics provide a picture of recent immigrant populations that speak languages other than English: percent of the population who report limited English proficiency and linguistically isolated households. Within the South region, there are geographic variations in the percentages of the population with limited English proficiency as shown in Figure 4.4. Approximately 8% of all households in Chicago and suburban Cook County are linguistically isolated, defined by the Census as households where “all members 14 years old and over have at least some difficulty with English.”

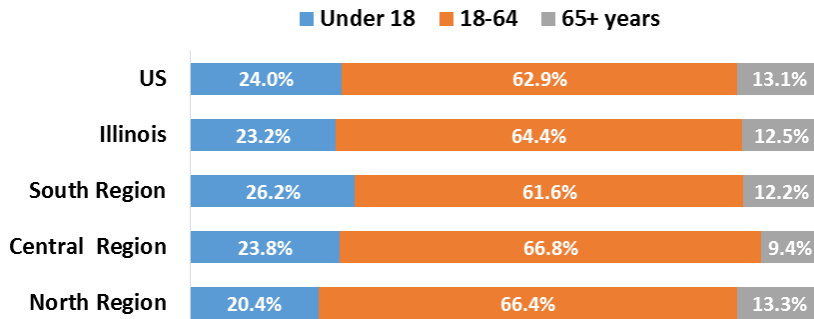
Figure 4.4. Limited English Proficiency, 2009-2013



Data Source: American Communities Survey, 2009-2013

Children and adolescents under 18 represent more than a quarter (26.2%) of the population in the South region. Approximately 62% of the population is 18 to 64 years old and about 12% are older adults age 65 and over.

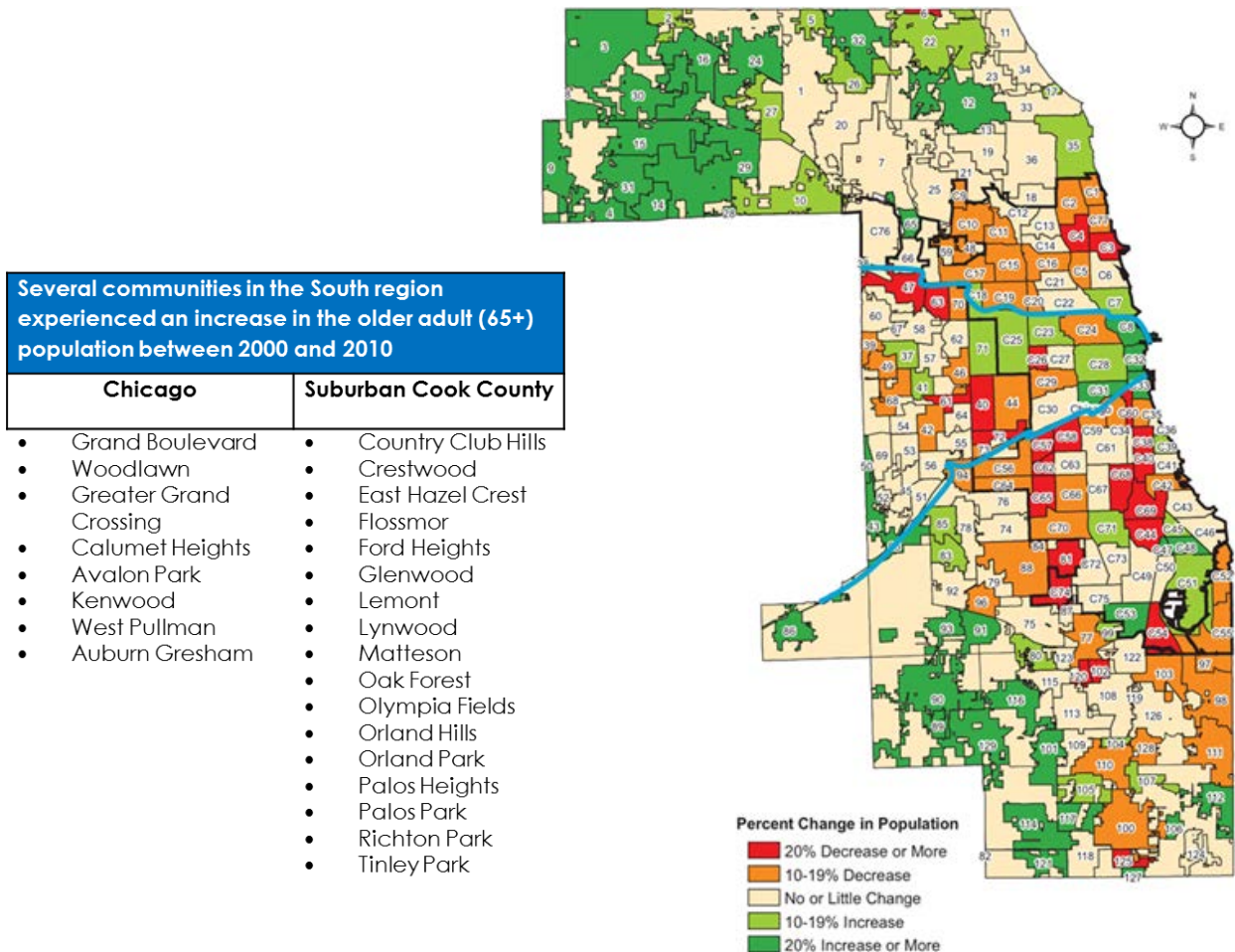
Figure 4.5. Age distribution of residents, by region, Chicago and suburban Cook County, 2010



Data Source: U.S. Census Bureau 2010 Census

The overall population aged 65 and older remained approximately the same between 2000 and 2010. However, several communities in the South region experienced a growth in their older adult population (Figure 4.6.). More assessment data about the community health implications of a growing older adult population can be found on page 47 of this report.

Figure 4.6. Change in population aged 65 or older in Chicago and Cook County, 2000-2010



Census data show that the population of males and females in Chicago and suburban Cook County is approximately equal. While data on transgender individuals is very limited, a 2015 study by the U.S. Census Bureau estimates that there are approximately 3.4 to 4.7 individuals per 100,000 residents in Illinois that are transgender.⁹ It is estimated that approximately 5.7% of Chicago residents identify as lesbian, gay, or bisexual.¹⁰ There are disparities in many health indicators such as access to clinical care, health behaviors such as smoking and heavy drinking, and self-reported health status for LGBTQIA and transgender populations.¹¹ The demographic characteristics of additional priority population groups are shown in Figure 4.7.

Figure 4.7. Demographic characteristics of key populations in the South region

Key Population	Demographic Characteristics	Data Sources
Formerly Incarcerated	40%-50% of people released from Illinois prisons return to the City of Chicago. In 2013, that represented 12,000 individuals re-entering the community in Chicago over the course of the year.	<i>City of Chicago. (2016). Ex-offender re-entry initiatives.</i> http://www.cityofchicago.org/city/en/depts/mayor/supp_info/ex-offender_re-entryinitiatives.html)
Homeless	An estimated 125,848 people were homeless in Chicago in 2015, and children and teens represent 35% (43,958) of the homeless population. In 2015, 2,025 homeless individuals were accessing shelter services in suburban Cook County.	<i>Chicago Coalition for the Homeless. (2016).</i> http://www.chicagohomeless.org/faq-studies/); <i>Alliance to End Homelessness in Suburban Cook County. (2015).</i> http://www.suburbancook.org/counts
People living with mental health conditions	11% of adults in Illinois reported living with a mental or emotional illness in 2012.	<i>Behavioral Risk Factor Surveillance System</i>
People with disabilities	Approximately 12% of the population in the South region lives with a disability.	<i>American Communities Survey, 2010-2014</i>
Undocumented immigrants	Approximately 308,000 undocumented immigrants live in Cook County (183,000 in Chicago and 125,000 in suburban Cook County), accounting for approximately 6% of the County's population.	<i>Tsao, F. & Paral, R. (2014). Illinois' Undocumented Immigrant Population: A Summary of Recent Research by Rob Paral and Associates.</i> http://icirr.org/sites/default/files/Illinois%20undocumented%20report_0.pdf
Veterans and former military	Overall, approximately 202,886 veterans live in Chicago and suburban Cook County. In the South region, approximately 100,453 individuals (6% of the population) are classified as veterans.	<i>American Communities Survey, 2010-2014</i>

⁹ Harris, B.C. (2015). Likely transgender individuals in U.S. Federal Administration Records and the 2010 Census. *U.S. Census Bureau.*

http://www.census.gov/srd/carra/15_03_Likely_Transgender_Individuals_in_ARs_and_2010Census.pdf

¹⁰ Gates, G.J. (2006). Same-sex Couples and the Gay, Lesbian, Bisexual Population: New Estimates from the American Community Survey. *The Williams Institute on Sexual Orientation Law and Public Policy, UCLA School of Law.* <http://williamsinstitute.law.ucla.edu/wp-content/uploads/Gates-Same-Sex-Couples-GLB-Pop-ACS-Oct-2006.pdf>

¹¹ B.W. Ward et al. (2014). Sexual Orientation and Health among U.S. Adults: National Health Interview Survey, 2013. *National Center for Health Statistics, Centers for Disease Control and Prevention.*

Overview of Collaborative Assessment Methodology¹²

The Health Impact Collaborative of Cook County employed a mixed-methods approach to assessment, utilizing the four MAPP assessments¹³ to analyze and consider data from diverse sources to identify significant community health needs for the South region of Cook County.

Methods – Forces of Change Assessment (FOCA) and Local Public Health System Assessment (LPHSA)

The Chicago and Cook County Departments of Public Health each conducted a Forces of Change Assessment and a Local Public Health System Assessment in 2015, so the Collaborative was able to leverage and build on that data.

What are the FOCA and the LPHSA?

The Forces of Change Assessment (FOCA) seeks to identify answers to the questions:

1. What is occurring or might occur that affects the health of our community or the local public health system?
2. What specific threats or opportunities are generated by these occurrences?
 - For the FOCA, local community leaders and public health system leaders engage in forecasting, brainstorming, and in some cases prioritization.
 - Participants are encouraged to think about forces in several common categories of change including: economic, environmental, ethical, health equity, legal, political, scientific, social, and technological.
 - Once all potential forces are identified, groups discuss the potential impacts in terms of threats and opportunities for the health of the community and the public health system.

The Local Public Health System Assessment (LPHSA) is a standardized tool that seeks to answer:

1. What are the components, activities, competencies, and capacities of our local public health system and how are the 10 Essential Public Health Services (see Figure 5.1) being provided to our community?
2. How effective is our combined work toward health equity?
 - For the LPHSA, the local public health system is defined as all entities that contribute to the delivery of public health services within a community.
 - Local community leaders and public health system leaders assess the strengths and weaknesses of the local public health system.
 - Participants review and score combined local efforts to address the 10 Essential Public Health Services and efforts to work toward health equity.
 - Along with scoring, participants identify strengths and opportunities for short- and long-term improvements.

The LPHSA assessments conducted in Chicago and Cook County in 2015 were led by the respective health departments, and each engaged nearly 100 local representatives of various sectors of the public health system including clinical, social services, policy makers, law enforcement, faith-based groups, coalitions, schools and universities, local planning groups, and many others.

¹² Note: Some hospitals and health systems conducted additional assessment activities and data analyses that are presented in the hospital-specific CHNA report components.

¹³ The MAPP Assessment framework is presented in more detail on page 21 of this report. The four MAPP assessments are: Community Health Status Assessment (CHSA), Community Themes and Strengths Assessment (CTSA), Forces of Change Assessment (FOCA), and Local Public Health System Assessment (LPHSA).

IPHI worked with both the Chicago and Cook County Departments of Public Health to plan, facilitate, and document the LPHSAs. Many members of the Health Impact Collaborative of Cook County participated in one or both of the LPHSAs and found the events to be a great opportunity to increase communication across the local public health system, increase knowledge of the interconnectedness of activities to improve population health, understand performance baselines and benchmarks for meeting public health performance standards, and identify timely opportunities to improve collaborative community health work.

IPHI created combined summaries of the city and suburban data for both the FOCA and the LPHSA (see Appendices E and F), which were shared with the South Leadership Team and Stakeholder Advisory Team. IPHI facilitated interactive discussion at in-person meetings in August and October 2015 to reflect on the FOCA and LPHSA findings, gather input on new or additional information, and prioritize key findings impacting the region.

Figure 5.1. The 10 Essential Public Health Services



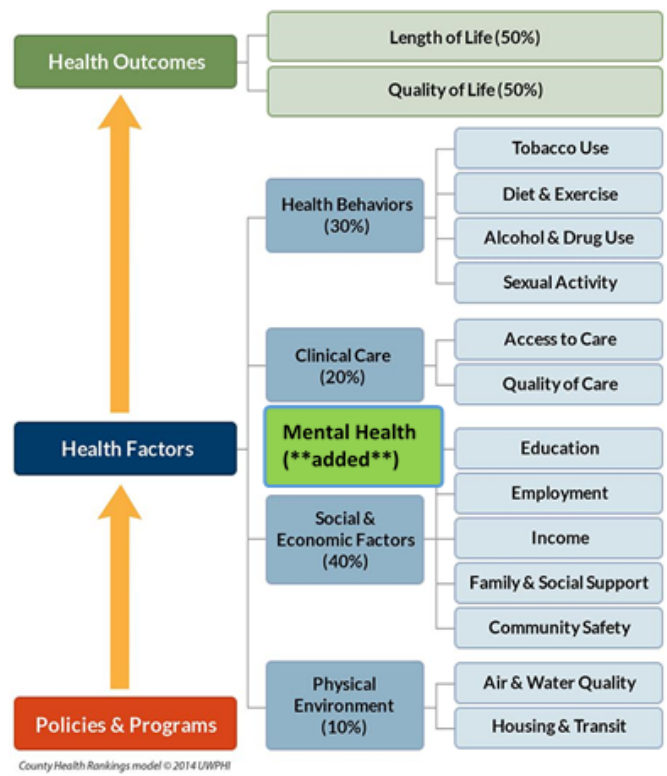
Methods – Community Health Status Assessment

Epidemiologists from the Cook County Department of Public Health and Chicago Department of Public Health have been invaluable partners on the Community Health Status Assessment (CHSA). This CHNA presented an opportunity for health departments to share data across Chicago and suburban jurisdictions, laying the groundwork for future data collaboration. The health departments and IPHI worked with hospitals and stakeholders to identify a common set of indicators, based on the County Health Rankings model (see Figure 5.2). In addition to the major categories of indicators in the County Health Rankings model, this CHNA also includes an indicator category for Mental Health. Therefore, the CHSA indicators fall into seven major categories:

- ✓ Demographics
- ✓ Socioeconomic Factors
- ✓ Health Behaviors
- ✓ Physical Environment
- ✓ Health Care and Clinical Care
- ✓ Mental Health
- ✓ Health Outcomes (Birth Outcomes, Morbidity, Mortality)

Figure 5.2. County Health Rankings model

The Health Impact Collaborative of Cook County used the County Health Rankings model to guide selection of assessment indicators. IPHI worked with the health departments, hospitals, and community stakeholders to identify available data related to Health Outcomes, Health Behaviors, Clinical Care, Physical Environment, and Social and Economic Factors. The Collaborative decided to add Mental Health as an additional category of data indicators, and IPHI and Collaborative members also worked hard to incorporate and analyze diverse data related to social and economic factors.



Data were compiled from a range of sources, including:

- Seven local health departments: Chicago Department of Public Health, Cook County Department of Public Health, Evanston Health & Human Services Department, Oak Park Health Department, Park Forest Health Department, Stickney Public Health District, and Village of Skokie Health Department
- Additional local data sources including: Cook County Housing Authority, Illinois Lead Program, Chicago Metropolitan Agency for Planning (CMAP), Illinois EPA, State/Local Police
- Hospitalization and ED data: Advocate Health Care through its contract with the Healthy Communities Institute made available averaged, age adjusted hospitalization and Emergency Department statistics for four time periods based on data provided by the Healthy Communities Institute and Illinois Hospital Association (COMPdata)
- State agency data sources: Illinois Department of Public Health (IDPH), Illinois Department of Healthcare and Family Services (HFS) Illinois Department of Human Services (DHS), Illinois State Board of Education (ISBE)
- Federal data sources: Decennial Census and American Communities Survey via two web platforms-American FactFinder and Missouri Census Data Center, Centers for Disease Control and Prevention (CDC), Centers for Medicare and Medicaid Services (CMS), Dartmouth Atlas of Health Care, Feeding America, Health Resources and Services Administration (HRSA), United States Department of Agriculture (USDA), National Institutes of Health (NIH) National Cancer Institute, and the Community Commons / CHNA.org website

Cook County Department of Public Health, Chicago Department of Public Health, and IPHI used the following software tools for data analysis and presentation:

- Census Bureau American FactFinder website, CDC Wonder website, Community Commons / CHNA.org website, Microsoft Excel, SAS, Maptitude, and ArcGIS.

Data Limitations

The Health Impact Collaborative of Cook County made substantial efforts to be comprehensive in data collection and analysis for this CHNA; however, there are a few data limitations to keep in mind when reviewing the findings:

- Population health and demographic data often lag by several years, so data is presented for the most recent years available for any given data source.
- Data is reported and presented at the most localized geographic level available – ranging from census tract for American Communities Survey data to county-level for Behavioral Risk Factor Surveillance System (BRFSS) data. Some data indicators are only available at the county or City of Chicago level, particularly self-reported data from the Behavioral Risk Factor Surveillance System (BRFSS) and Youth Risk Behavior Surveillance System (YRBS).
- Some community health issues have less robust data available, especially at the local community level. In particular, there is limited local data that is available consistently across the county about mental health and substance use, environmental factors, and education outcomes.
- The data analysis for these regional CHNAs represents a new set of data-sharing activities between the Chicago and Cook County Departments of Public Health. Each health department compiles and analyzes data for the communities within their respective jurisdictions, so the availability of data for countywide analysis and the systems for performing that analysis are in developmental phases.

The mission, vision, and values of the Collaborative have a strong focus on improved health equity in Chicago and suburban Cook County. As a result, the Collaborative utilized the CHSA process to identify inequities in social, economic, healthcare, and health outcomes in addition to describing the health status and community conditions in the South region. Many of the health disparities vary by geography, gender, sexual orientation, age, race, and ethnicity.

For several health indicators, geospatial data was used to create maps showing the geographic distribution of health issues. The maps were used to determine the communities of highest need in each of the three regions. For this CHNA, communities with rates for negative health issues that were above the statistical mean were considered to be high need.

Methods – Community Themes and Strengths Assessment

The Community Themes and Strengths Assessment included both focus groups and community resident surveys. The purpose of collecting this community input data was to identify issues of importance to community residents, gather feedback on quality of life in the community and identify community assets that can be used to improve communities.

Community Survey - methods and description of respondents in South region

By leveraging its partners and networks, the Collaborative collected approximately 5,200 resident surveys between October 2015 and January 2016, including 2,288 in the South region. The survey was available on paper and online and was disseminated in five languages – English, Spanish, Polish, Korean, and Arabic.¹⁴ The majority of the responses were paper-based (about 75%) and about a quarter were submitted online.

The community resident survey was a convenience sample survey, distributed by hospitals and community-based organizations through targeted outreach to diverse communities in Chicago and Cook County, with a particular interest in reaching low income communities and diverse racial and ethnic groups to hear their input into this Community Health Needs Assessment. The community resident survey was intended to complement existing community health surveys that are conducted by local health departments for their IPLAN community health assessment processes. IPHI reviewed

Community Resident Survey Topics

- ✓ Adult Education and Job Training
- ✓ Barriers to Mental Health Treatment
- ✓ Childcare, Schools, and Programs for Youth
- ✓ Community Resources and Assets
- ✓ Discrimination/Unfair Treatment
- ✓ Food Security and Food Access
- ✓ Health Insurance Coverage
- ✓ Health Status
- ✓ Housing, Transportation, Parks & Recreation
- ✓ Personal Safety
- ✓ Stress

approximately 12 existing surveys to identify possible questions, and worked iteratively with hospitals, health departments, and stakeholders from the 3 regions to hone in on the most important survey questions. IPHI consulted with the UIC Survey Research Laboratory to refine the survey design. The data from paper surveys was entered into the online SurveyMonkey system so that electronic and paper survey data could be analyzed together. Survey data analysis was conducted using SAS statistical analysis software, and Microsoft Excel was used to create survey data tables and charts.

The majority of survey respondents from the South region identified as heterosexual (91%, n=2146) and African American/black (57%, n=2146). Twenty-seven percent (27%) of survey respondents identified as white, 2% Asian/Pacific Islander, and 2% Native American/American Indian.¹ Approximately 25% (n=1651) of survey respondents in the South region identified as Hispanic/Latino and approximately 10% identified as Middle Eastern (n=1651).¹ Two-percent of survey respondents from the South region indicated that they were living in a shelter and 1% indicated that they were homeless (n=2257). The South region had the highest percentage of individuals with less than a high school education (12%, n=2027) compared to the North and Central regions of Cook County, and the majority of respondents from the South region (68%, n=1824) reported an annual household income of less than \$40,000.

¹⁴ Written surveys were available in English, Spanish, Polish and Korean; all surveys with Arabic speakers were conducted with the English version of the survey along with interpretation by staff from a community-based organization that works with Arab-American communities.

Focus Groups - methods and description of participants in South region

IPHI conducted eight focus groups in the South region between October 2015 and March 2016. The collaborative ensured that the focus groups included populations who are typically underrepresented in community health assessments, including racial and ethno-cultural groups, immigrants, limited English speakers, low-income communities, families with children, LGBTQIA and transgender individuals and service providers, individuals with disabilities and their family members, individuals with mental health issues, formerly incarcerated individuals, veterans, seniors, and young adults.

The main goals of the focus groups were:

1. Understand needs, assets, and potential resources in the different communities of Chicago and suburban Cook County
2. Start to gather ideas about how hospitals can partner with communities to improve health.

Each of the focus groups was hosted by a hospital or community-based organization, and the host organization recruited participants. IPHI facilitated the focus groups, most of which were implemented in 90-minute sessions with approximately 8 to 10 participants. IPHI adjusted the length of some sessions to be as short as 45 minutes and as long as two hours to accommodate the needs of the participants, and some groups included as many as 25 participants. A description of the focus group participants from the South region is presented in Figure 5.3.

Figure 5.3. Focus groups conducted in the South region.

Focus Groups	Location and Date
<p><u>Arab American Family Services</u> Participants in the focus group at Arab American Family Services were residents in the South region and staff at the organization. Their clients include Arab American immigrants and families.</p>	Bridgeview, Illinois (12/4/2015)
<p><u>Chinese American Service League</u> Participants in the focus group at the Chinese American Service League were residents of the Chinatown neighborhood in Chicago and staff at the organization. Their clients include multiple immigrant groups, children, older adults, disabled individuals, and families.</p>	Chinatown, Chicago, Illinois (1/19/2016)
<p><u>Human Resources Development Institute (HRDI)</u> Participants were clients in HRDI's day programs on the South Side of Chicago. Individuals in the focus group had experienced mental illness at some point in the past and some had previous interactions with the criminal justice system.</p>	West Roseland, Chicago, Illinois (12/15/2015)
<p><u>National Alliance on Mental Illness (NAMI) South Suburban</u> Participants included the parents, families, and caregivers of adults with mental illness living in South suburban Cook County.</p>	Hazel Crest, Illinois (1/21/2016)
<p><u>Park Forest Village Hall</u> Community residents, health department staff, service providers, and local government representatives in the South Cook suburbs.</p>	Park Forest, Illinois (11/12/2015)
<p><u>Sexual Assault Nurse Examiners (SANE)</u> SANE providers serving the South side of Chicago and South suburbs at Advocate South Suburban Hospital.</p>	Hazel Crest, Illinois (12/17/2015)
<p><u>Stickney Senior Center</u> Participants were older adults participating in the services provided at a senior center in the South Cook suburbs.</p>	Burbank, Illinois (12/3/2015)
<p><u>Veterans of Foreign Wars (VFW) Post 311</u> Participants included veterans, retired military, and former military living in the South Cook suburbs.</p>	Richton Park, Illinois (1/28/2016)

There were residents from the South region that participated in focus groups that were conducted in other regions. A focus group in the Austin community area (in the Central region) that was conducted with formerly incarcerated individuals and hosted by the National Alliance for the Empowerment of the Formerly Incarcerated included participants who were residents in the South region. A focus group in the Lakeview community area (in the North region) that was conducted with LGBTQIA and transgender individuals and hosted by Howard Brown Health Center also included several participants who were residents in the South region.

Prioritization process, significant health needs, and Collaborative focus areas

IPHI facilitated a collaborative prioritization process that took place in multiple steps. In the South region, the participating hospitals, health departments, and Stakeholder Advisory Team worked together through February and March 2016 to prioritize the health issues and needs that arose from the CHNA. Figure 6.1 shows the criteria used to prioritize significant health needs and focus areas for the three regions of Chicago and Cook County.

Figure 6.1. Prioritization criteria

The guiding principles for prioritization were: The Health Impact Collaborative's mission, vision, and values; alignment with local health department priorities; and data-driven decision making.

The Collaborative used the following criteria when selecting strategic issues as focus areas and priorities:

- **Health equity.** Addressing the issue can improve health equity and address disparities
- **Root cause/Social determinant.** Solutions to addressing the issue could impact multiple problems
- **Community input.** Identified as an important issue or priority in community input data
- **Availability of resources/feasibility.** Resources (funding and human capital, existing programs and assets), Feasibility (likelihood of being able to do something collaborative and make an impact)

Collaborative participants identified and discussed key assessment findings throughout the collaborative assessment process from May 2015 to February 2016. IPHI worked with the Collaborative partners to summarize key findings from all four MAPP assessments between December 2015 and February 2016. Once the key findings were summarized, IPHI vetted the list of significant health needs and strategic issues with the Steering Committee in February 2016 and they agreed that those issues represented a summary of key assessment findings. Following the meeting with the Steering Committee, the Stakeholder Advisory Teams and hospitals and health departments participated in an online poll to provide their initial input on priority issues to inform discussion at the March 2016 regional meetings.

During the South region Stakeholder Advisory Team meeting conducted in March 2016, team members reviewed summaries of assessment findings, the prioritization criteria, the mission, vision, and values, and poll results. The meeting began with individual reflection, with each participant writing a list of the top five issues for the Collaborative to address. Following individual reflection, representatives from hospitals, health departments, and community stakeholders worked together in small groups to discuss their individual lists of five priorities. IPHI instructed the small groups to work toward consensus on the top two to three issues that the collaborative should address collectively for meaningful impact. The small groups then reported back, and IPHI facilitated a full group discussion and consensus building process to hone in on the top five priorities for the region.

Priority issues identified in the South region at the March 2016 stakeholder meetings were:

- Social and structural determinants of health
 - With an emphasis on economic inequities, educational inequities, and structural racism
- Healthy environment
 - Including built environment and transportation, environmental contamination, and related health issues
- Mental health and substance use
 - With an emphasis on the connections between mental health and issues related to trauma, community safety, and violence prevention
- Chronic disease prevention
 - With a focus on health equity, prevention, and the connections between chronic disease and built environment and social determinants of health
- Access to care and community resources
 - Including addressing barriers to access for low income households, improving health literacy, improving cultural and linguistic competence, and supporting linkages between healthcare and community-based organizations for prevention

Following the South region prioritization meeting, the Health Impact Collaborative Steering Committee met and reviewed the top issues that emerged in all three regions (summarized in Figure 6.2).

The priorities identified across the three regions were very similar so the Health Impact Collaborative of Cook County was able to identify Collaborative-wide focus areas, which are shown in Figure 6.3.

Healthy Environment came up as a key issue in all three regions, although it was classified differently during prioritization in the different regions. Because of the close connections between Healthy Environment and two of the other top issues – Social Determinants of Health and Chronic Disease - Healthy Environment is included as a topic within both of those broad issues, as shown in Figure 6.3.

Based on input from the South and Central Stakeholder Advisory Teams, Community Safety and Violence Prevention is included as a topic under both Social Determinants of Health and Mental Health and Substance Use.

Figure 6.2. Summary of priorities identified during March 2016 stakeholder meetings, by region

	Social and Structural Determinants	Healthy Environment	Mental Health and Substance Use (Behavioral Health)	Chronic Disease	Access to Care and Community Resources
North	✓	Under social determinants and chronic disease	✓	✓	✓
				Emphasized connections between healthy environment and chronic disease	
Central	✓	Under social determinants and chronic disease	✓	✓	✓
	Emphasized connections between healthy environment, safety, and socioeconomic factors			Emphasized connections between healthy environment and chronic disease	
South	✓	✓	✓	✓	✓
			Emphasized connections between community safety, trauma, and mental health	Emphasized connections between healthy environment and chronic disease	
<p>Note: Policy, Advocacy, Funding and Data Systems Issues were also priority topics of discussion in all 3 regional discussions, and they were all identified as areas for improvement in the Local Public Health System Assessment (LPHSA). These are strategies that should be applied across all priorities.</p>					

Figure 6.3. The Four Focus Areas for the Health Impact Collaborative of Cook County

Through the Collaborative prioritization process involving hospitals, health departments, and Stakeholder Advisory Teams, the Health Impact Collaborative of Cook County identified four “focus areas” as significant health needs:

1. **Improving social, economic, and structural determinants of health while reducing social and economic inequities. ***
2. **Improving mental health and decreasing substance abuse.**
3. **Preventing and reducing chronic disease, with a focus on risk factors – nutrition, physical activity, and tobacco).**
4. **Increasing access to care and community resources.**

** All hospitals within the Collaborative will include the first focus area—Improving social, economic, and structural determinants of health—as a priority in their CHNA and implementation plan. Each hospital will also select at least one of the other focus areas as a priority.*

Policy, Advocacy, Funding, and Data Systems are strategies that should be applied across all priorities.

Key Community Health Needs for Each of the Collaborative Focus Areas:			
Social, economic and structural determinants of health	Mental health and substance abuse (Behavioral health)	Chronic disease prevention	Access to care and community resources
<ul style="list-style-type: none"> • Economic inequities and poverty • Education inequities • Structural racism • Housing and transportation • Healthy environment • Safety and violence 	<ul style="list-style-type: none"> • Overall access to services and funding • Violence and trauma, and its ties to mental health 	<ul style="list-style-type: none"> • Focus on risk factors - nutrition, physical activity, tobacco • Healthy environment 	<ul style="list-style-type: none"> • Cultural & linguistic competency/humility • Health literacy • Access to healthcare and social services, particularly for uninsured and underinsured • Navigating complex healthcare system and insurance • Linkages between healthcare providers and community-based organizations for prevention

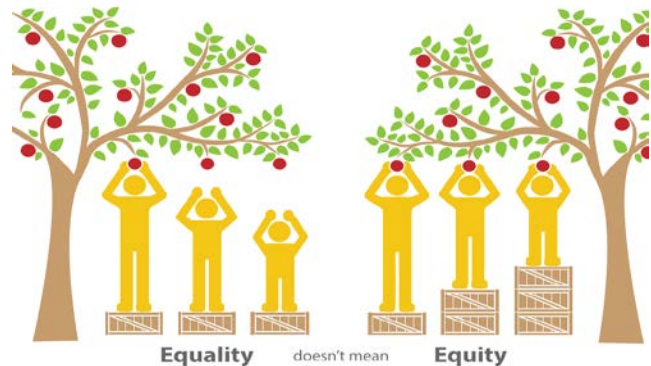
The regional discussions highlighted the relationship between healthy environment, chronic disease, and social and structural determinants of health. As a result, healthy environment is listed under both chronic disease and determinants of health. Participants emphasized the connections between community safety, trauma, and mental health during the regional meetings, particularly in the South region. As a result, safety and violence is listed as both a social determinant and a behavioral health determinant. All three regional discussions also identified policy, advocacy, funding, and data systems as key strategies and approaches that should be applied across all of the focus areas.

All hospitals within the Collaborative will include the first focus area—***Improving social, economic, and structural determinants of health***—as a priority in their CHNA report. Each hospital will then select at least one additional focus area as a priority. Based on alignment of the hospital-specific priorities, regional and Collaborative-wide planning will start in summer 2016.

Health Equity and Social, Economic, and Structural Determinants of Health

A key part of the mission of the Health Impact Collaborative is to work collaboratively with communities to implement a shared plan to maximize health equity and wellness. In addition, one of the core values of the Collaborative is the belief that the highest level of health for all people can only be achieved through the pursuit of social justice and the elimination of health disparities and inequities. The values of the Collaborative are echoed by both the Centers for Disease Control and Prevention (CDC) and the World Health Organization (WHO), which state that addressing the social determinants of health is the core approach to achieving health equity.^{15, 16} In addition, the CDC encourages health organizations, institutions, and education programs to look beyond behavioral factors and address the underlying factors related to social determinants of health.¹⁵

Figure 7.1. Health equity



Source: Saskatoon Health Region,
https://www.communityview.ca/infographic_SHR_health_equity.html

Health inequities

The social determinants of health such as poverty, unequal access to healthcare, lack of education, stigma, and racism are underlying contributing factors to health inequities.¹⁵ Additionally, social determinants of health often vary by geography, gender, sexual orientation, age, race, disability, and ethnicity.¹⁷ Nationwide some of the most prominent health disparities include the following:

- Cardiovascular disease is the leading cause of death in the U.S. and non-Hispanic blacks are at least 50% more likely to die of heart disease or stroke prematurely than their non-Hispanic white counterparts.
- The prevalence of adult diabetes is higher among Hispanics, non-Hispanic blacks, and those of other mixed races than among Asians and non-Hispanic whites.
- Diabetes prevalence is higher among adults without college degrees and those with lower household incomes.
- The infant mortality rate for non-Hispanic blacks is more than double the rate for non-Hispanic whites. There are higher rates of infant mortality in the Midwest and South than in other parts of the country.

¹⁵ Centers for Disease Control and Prevention. (2014). NCHHSTP Social Determinants of Health. <http://www.cdc.gov/nchhstp/socialdeterminants/faq.html>

¹⁶ World Health Organization. (2008). Closing the gap in a generation: health equity through action on the social determinants of health. *Final Report of the Commission on Social Determinants of Health*. http://www.who.int/social_determinants/thecommission/finalreport/en/

¹⁷ Centers for Disease Control and Prevention. (2013). CDC Health Disparities and Inequalities Report. *Morbidity and Mortality Weekly Report*, 62(3)

- Suicide rates are highest among American Indians/Alaskan Natives and non-Hispanic whites for both men and women.¹⁷
- Discrimination against LGBTQIA and transgender community members has been linked with high rates of psychiatric disorders, substance use, and suicide.¹⁸
- Nearly a quarter of immigrants (23%) and 40% of undocumented immigrants are uninsured compared to 10% of U.S. born and naturalized citizens.¹⁹

The strong connections between social and economic factors and health are also apparent in Chicago and suburban Cook County, with health inequities being even more extreme than many of the national trends. Some of the major health inequities present in Chicago and suburban Cook County are listed below.

Health inequities in Chicago and suburban Cook County

- African Americans experienced an overall increase in mortality from cardiovascular disease between 2000-2002 and 2005-2007 in suburban Cook County while whites experienced an overall decrease in cardiovascular disease-related mortality during the same time period.
- In the South region, African Americans have the highest mortality rates for cardiovascular disease, diabetes-related conditions, stroke, and cancer compared to other race/ethnic groups in the region.
- Hispanic and African American teens have much higher birth rates compared to white teens in Chicago and suburban Cook County.
- African American infants are more than four times as likely as white infants to die before their first birthday in Chicago and suburban Cook County.
- Homicide and firearm-related mortality are highest among African Americans and Hispanics.
- In 2012, the firearm-related mortality rate in the South region (20.4 deaths per 100,000) was more than four times higher than the rate for the North region (4.6 deaths per 100,000). In 2012, the homicide mortality rate in the South region (19.8 deaths per 100,000) was more than six times higher than the rate for the North region (3.1 deaths per 100,000).
- There are significant gaps in housing equity for African American/blacks and Hispanic/Latinos compared to whites and Asians.
- The life expectancy for Chicagoans living in areas of high economic hardship is five years lower than those living in better economic conditions.

In all of the assessments, the social and structural determinants of health were identified as underlying root causes of the health inequities experienced by communities in Chicago and suburban Cook County. Disparities related to socioeconomic status, built environment, safety and violence, policies, and structural racism were highlighted in the South region as being key drivers of health outcomes.

¹⁸ Healthy People 2020. (2016). Lesbian, Gay, Bisexual, and Transgender Health. <https://www.healthypeople.gov/2020/topics-objectives/topic/lesbian-gay-bisexual-and-transgender-health>

¹⁹ The Henry J. Kaiser Family Foundation. (2016). Health coverage and care for immigrants. <http://kff.org/disparities-policy/issue-brief/health-coverage-and-care-for-immigrants/>

Economic inequities

Socioeconomic factors are the largest determinants of health status and health outcomes.²⁰ Poverty can create barriers to accessing quality health services, healthy food, and other necessities needed for good health status.²¹ Poverty also largely impacts housing status, educational opportunities, the physical environment that a person works and lives in, and health behaviors.²⁰ Asians, Hispanic/Latinos, and African American/blacks have higher rates of poverty compared to non-Hispanic whites as well as lower annual household incomes. In addition, approximately 32% of children and adolescents live below 100% of the federal poverty level and more than half (57%) of children below 200% of the federal poverty level in the South region. Of the three regions, the South has the highest rates of childhood poverty. Unemployment can create financial instability and as result can create barriers to accessing healthcare services, insurance, healthy foods, and other basic needs.²¹ The unemployment rate in the South region is higher (17.0%) compared to the Central (12.1%) and North (8.2%) regions. The unemployment rate in the South region also exceeds the rates for Illinois (10.5%) and the U.S. (9.2%). In the South region and across Chicago and Cook County, African Americans/blacks have a much higher rate of unemployment compared to whites and Asians.

Education inequities

Community residents in the South region often described their local school systems as poorly performing, underfunded, and substandard. Education is an important social determinant of health, because the rate of poverty is higher among those without a high school diploma. In addition, those without a high school education are at a higher risk of developing certain chronic illnesses.⁵

Inequities in the built environment

Community input data indicates that residents in the South region are concerned about abandoned buildings in their communities, potential lead exposure in homes, and the possibility of poor water and air quality. Nearly half (44%) of residents surveyed in the South region indicated one or more problems in their current homes that could have a negative impact on health. Residents also indicated that there is a lack of quality affordable housing in the South region, contributing to homelessness in their communities. Participants also highlighted inequities in access to transportation and access to health foods in the South region.

Inequities in community safety and violence

Violent crime disproportionately affects residents living in communities of color in Chicago and suburban Cook County.²² In addition, homicide and firearm-related mortality is highest in the South and Central regions and in African American and Hispanic/Latino communities. Community residents in the South region indicated that a lack of positive community policing, gang activity, drug use/drug trafficking, the presence of guns, domestic violence,

²⁰ Centers for Disease Control and Prevention. (2014). Social Determinants of Health. <http://www.cdc.gov/nchhstp/socialdeterminants/faq.html>.

²¹ American Community Survey, 2010-2014; CommunityCommons.org CHNA Data (2015).

²² Data Sources for Violent Crime: CDPH 2014, CCDPH 2009-2013, IDPH 2012

child abuse, human trafficking, property crimes (home break-ins, theft, muggings), and poorly maintained foreclosed or vacant properties were some of the primary reasons that they felt unsafe in their communities. Exposure to violence not only causes physical injuries and death, but it also has been linked to negative psychological effects such as depression, stress, and anxiety, as well as self-harm and suicide attempts.²³

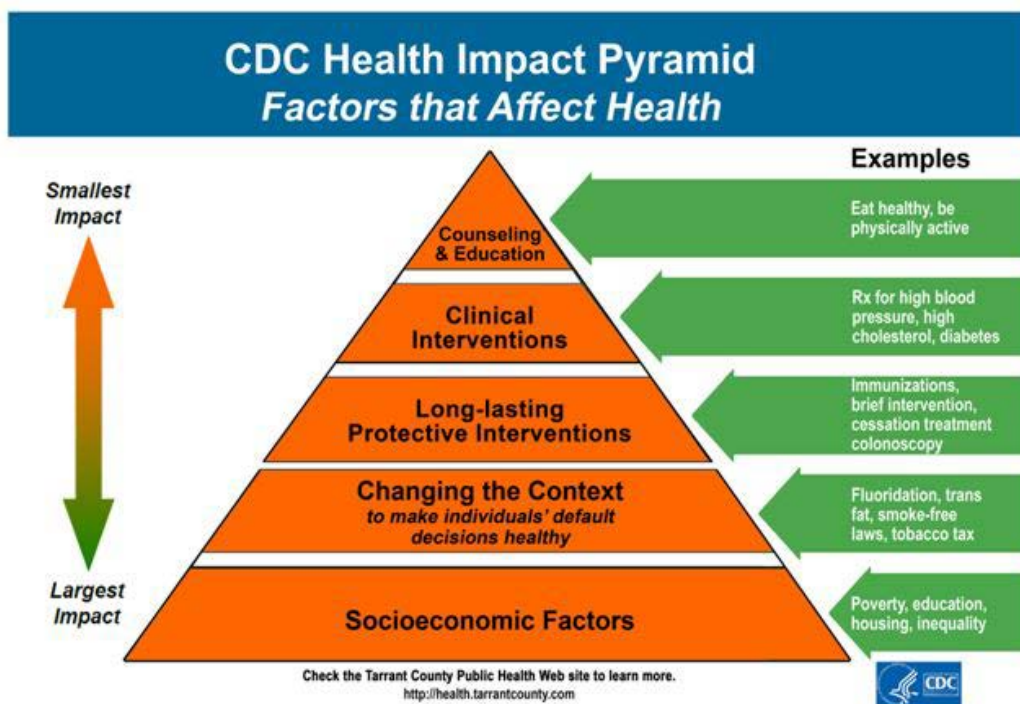
Structural racism

Policies that reinforce or promote structural racism have detrimental effects on community health. Not only do communities of color experience higher rates of morbidity and mortality, but individuals who report experiencing racism exhibit worse health than individuals that do not experience it.²⁴ Community input indicates that many residents consider the ongoing long-term divestment in the South region, particularly in communities of color, a serious problem. Community residents stated that people belonging to diverse racial and ethnic groups were more likely to live in low-income neighborhoods with fewer job opportunities and many indicated that they had experienced discrimination in their day-to-day lives.

The importance of upstream approaches

As shown in figure 7.2, health is determined in large part by the social determinants of health including economic resources, built environment, community safety, and policy. As a result, an upstream approach that addresses the social determinants of health has the greatest impact on health outcomes.

Figure 7.2. Centers for Disease Control and Prevention, Health Impact Pyramid



Source: Freiden, T. Centers for Disease Control and Prevention. 2010. A framework for public health action: The health impact pyramid. *American Journal of Public Health*. 100(4): 590-595. (6p).

²³ Mayor, S. (2002). WHO report shows public health impact of violence. *The BMJ*, 325(7367).

²⁴ Williams, D., Costa, M., Odunlami, A., Mohammed, S. (2012). Moving Upstream: How Interventions that Address the Social Determinants of Health Can Improve Health and Reduce Disparities. *Journal of Public Health Management and Practice*, 14(Suppl) S8-17.

Key Findings: Social, Economic, and Structural Determinants of Health

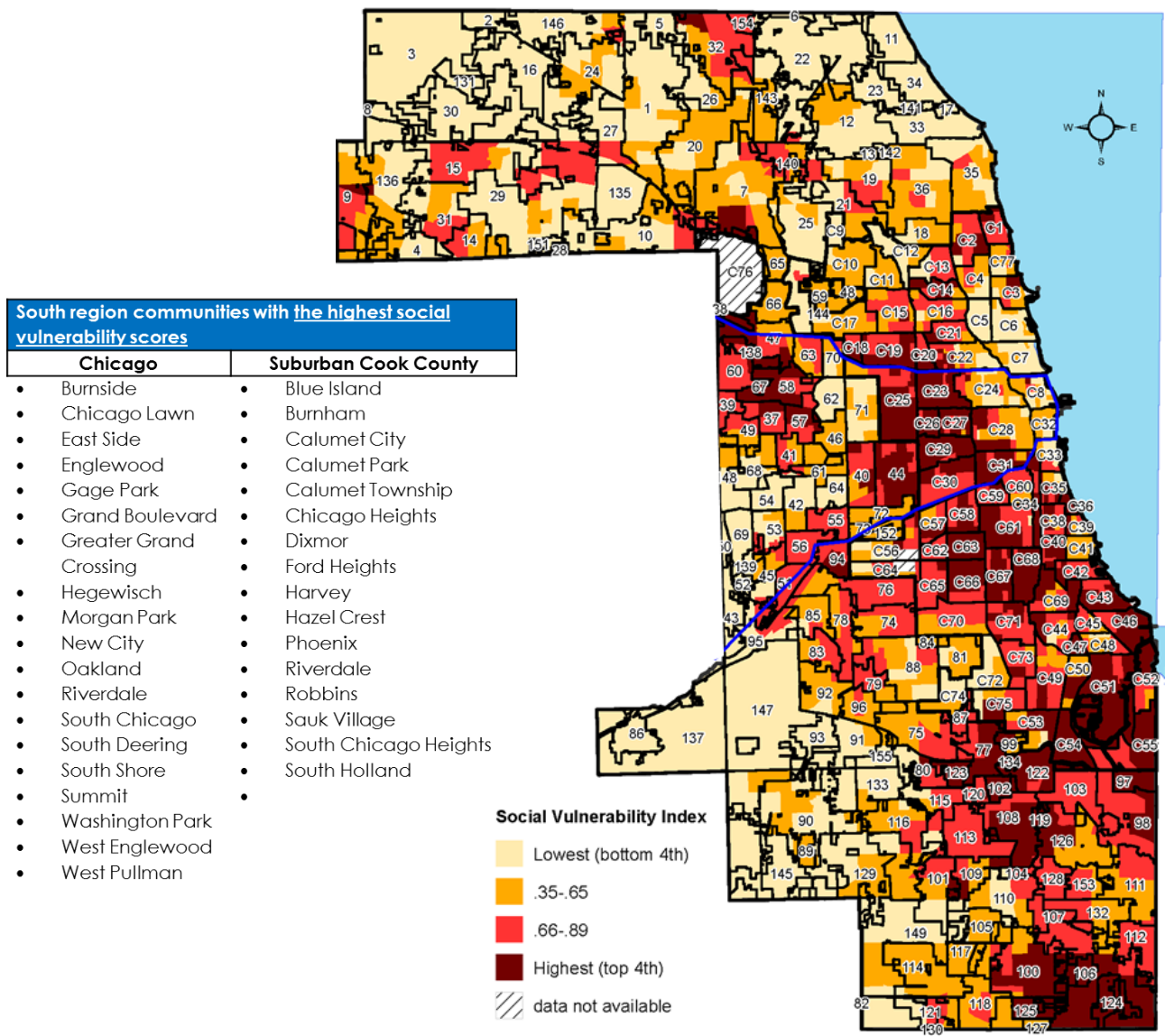
Social Vulnerability Index and Child Opportunity Index

Social Vulnerability Index

The Social Vulnerability Index is an aggregate measure of the capacity of communities to prepare for and respond to external stressors on human health such as natural or human-caused disasters, or disease outbreaks. The Social Vulnerability Index ranks each census tract on 14 social factors, including poverty, lack of vehicle access, and crowded housing.

Communities with high Social Vulnerability Index scores have less capacity to deal with or prepare for external stressors and as a result are more vulnerable to threats on human health.

Figure 7.3. Social Vulnerability Index by Census Tract, 2010 ²⁵

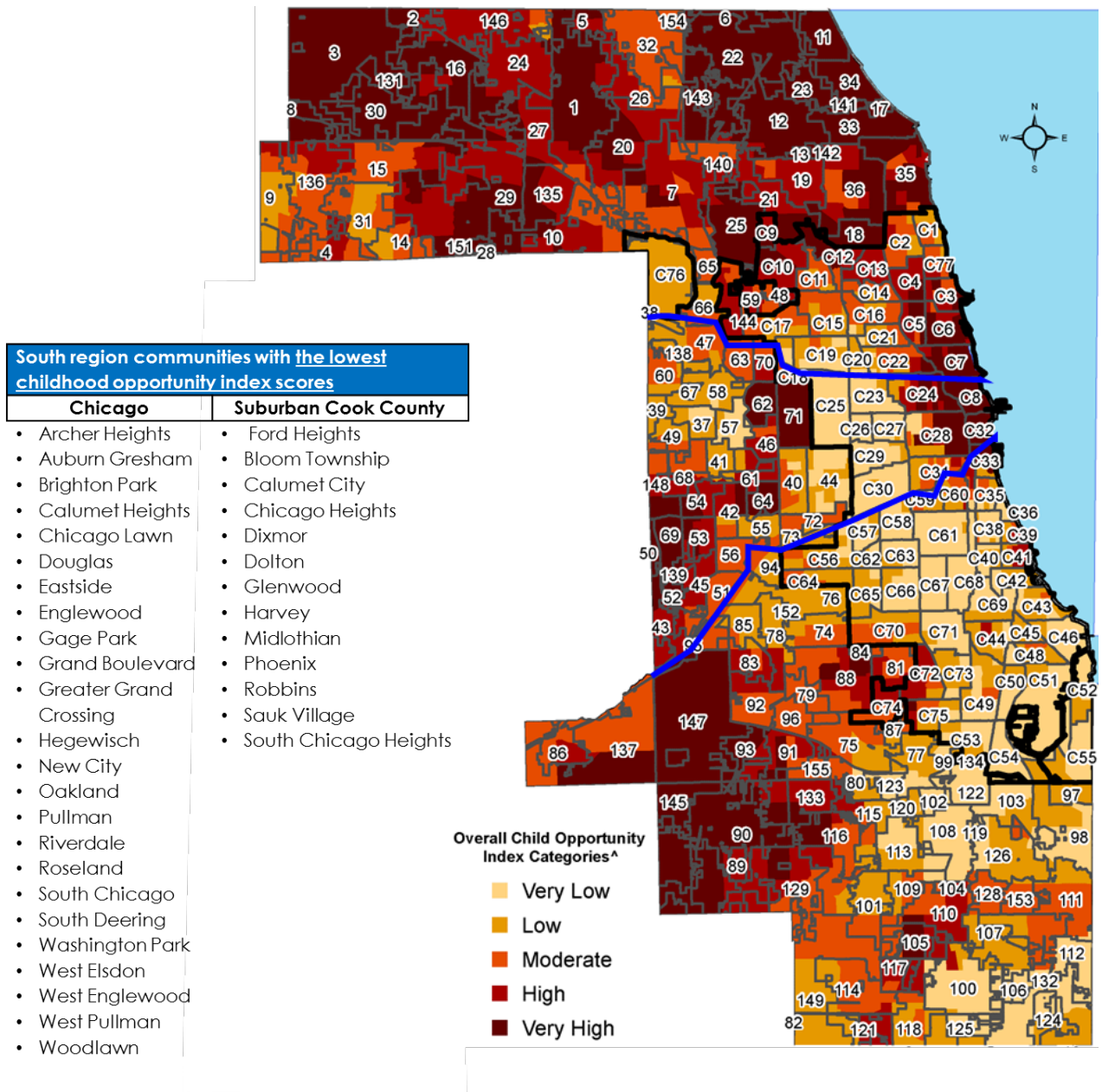


²⁵ Agency for Toxic Substances and Disease Registry. (2014). The Social Vulnerability Index. <http://svi.cdc.gov/>

Childhood Opportunity Index

The Childhood Opportunity Index is based on several indicators in each of the following categories: demographics and diversity; early childhood education; residential and school segregation; maternal and child health; neighborhood characteristics of children; and child poverty. Children that live in areas of low opportunity have an increased risk for a variety of negative health indicators such as premature mortality, are more likely to be exposed to serious psychological distress, and are more likely to have poor school performance.²⁶

Figure 7.4. Childhood Opportunity Index by Census Tract, 2007-2013



²⁶ Ferguson, H., Bovaird, S., Mueller, M. (2007). *Pediatrics and Child Health*, 12(8), 701-706.

Poverty, Economic, and Education Inequity

Poverty

Poverty can create barriers to accessing health services, healthy food, and other necessities needed for good health status.²¹ It can also affect housing status, educational opportunities, an individual's physical environment, and health behaviors.²¹ The Federal Poverty Guidelines define poverty based on household size, ranging from \$11,880 for a one-person household to \$24,300 for a four-person household and \$40,890 for an eight-person household.²⁷

Forces of Change Assessment (FOCA) findings related to Poverty and Economic Inequity

Several trends and factors were identified related to poverty and economic equity including:

- increasing poverty and wealth disparities;
- lack of livable wage jobs;
- high student loan debt; and
- interconnections among economics, housing, transportation, and workforce issues.

The potential threats to community health that these factors pose include:

- poverty and its relationship to poor health;
- the increasing need for social services as economic security declines;
- the risk of homelessness; and
- reduced power of labor unions, which can affect job security and wages.

Opportunities to address the economic stability issues and economic inequities threatening health include:

- living wage legislation;
- school-based job training;
- promoting lower-cost/debt-free higher education; and
- leveraging the case management aspects of healthcare transformation to assist individuals with housing, food, and other social determinants of health.

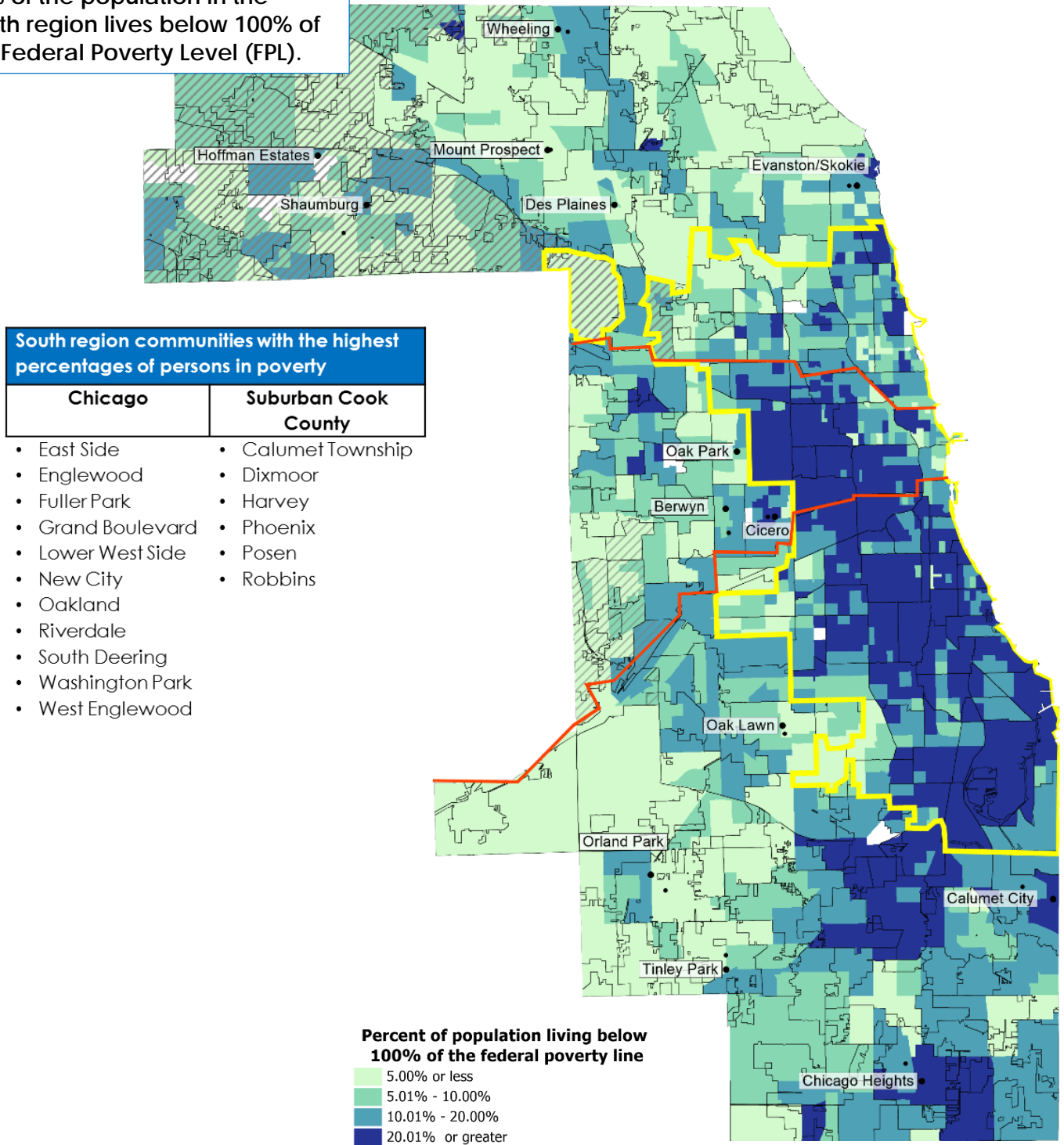
The FOCA results were echoed in the eight focus groups conducted in the South region. Focus group participants identified poor economic growth and unemployment, long-term divestment in the South region, lack of vocational education opportunities, and a lack of job and workforce development as some of the major economic issues facing their communities.

The Community Health Status Assessment (CHSA) highlighted many of the economic disparities in Chicago and suburban Cook County. As shown in Figure 7.8, the mean per capita income for Asians, African Americans, and Hispanic/Latinos is lower than it is for non-Hispanic whites. In addition, those same racial and ethnic groups are more likely to live at or below 100% and 200% of the federal poverty level (FPL). Overall, the percentages of the population living at or below 100% and 200% FPL are higher in Chicago and suburban Cook County than the rates for Illinois and the U.S.

²⁷ U.S. Department of Health and Human Services. (2016). Poverty Guidelines. <https://aspe.hhs.gov/poverty-guidelines>.

Figure 7.5. Map of poverty rates in Cook County – population living below 100% of the Federal Poverty Level (FPL), 2009-2013

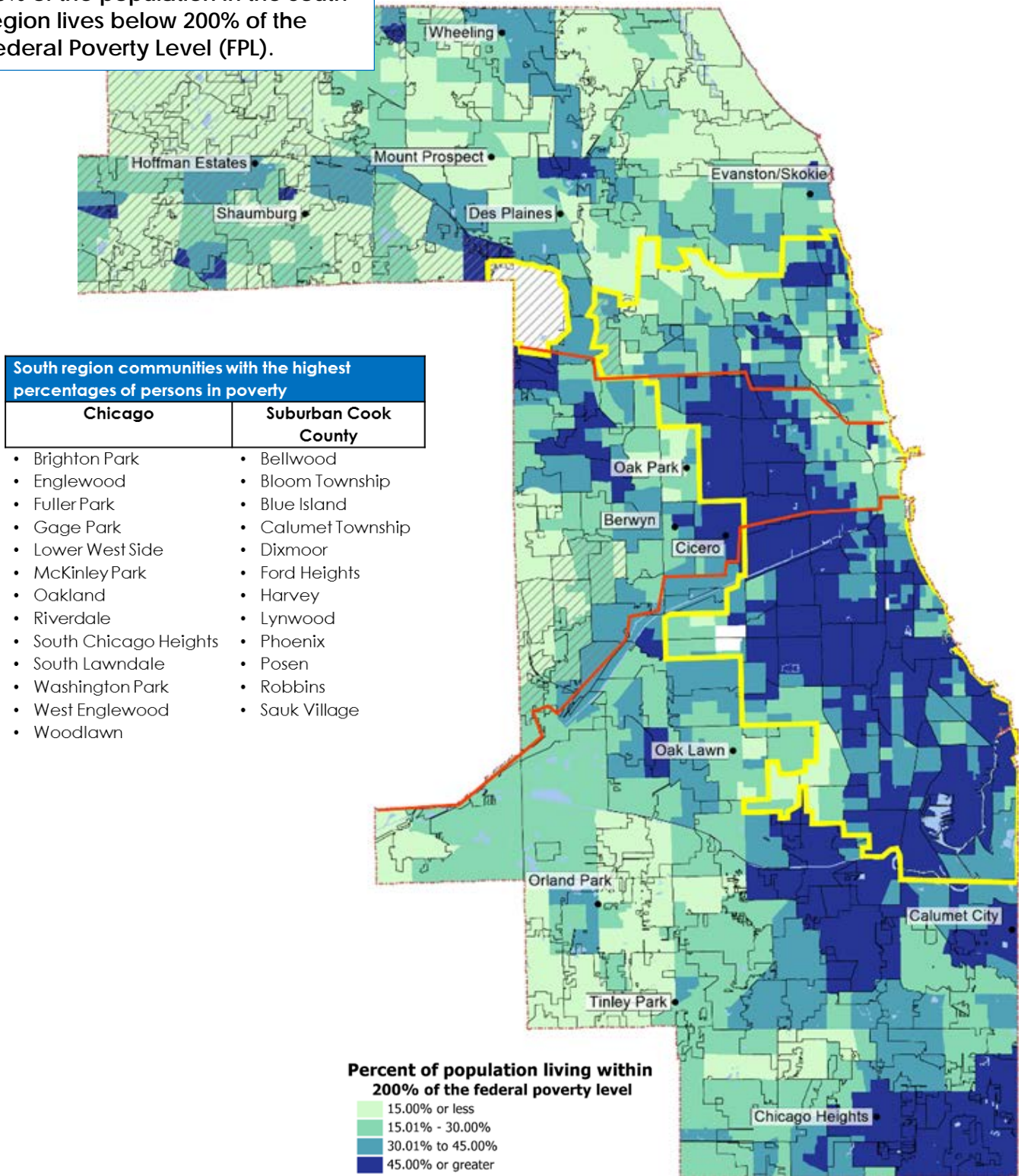
20% of the population in the South region lives below 100% of the Federal Poverty Level (FPL).



Data Source: American Communities Survey, 2009-2013

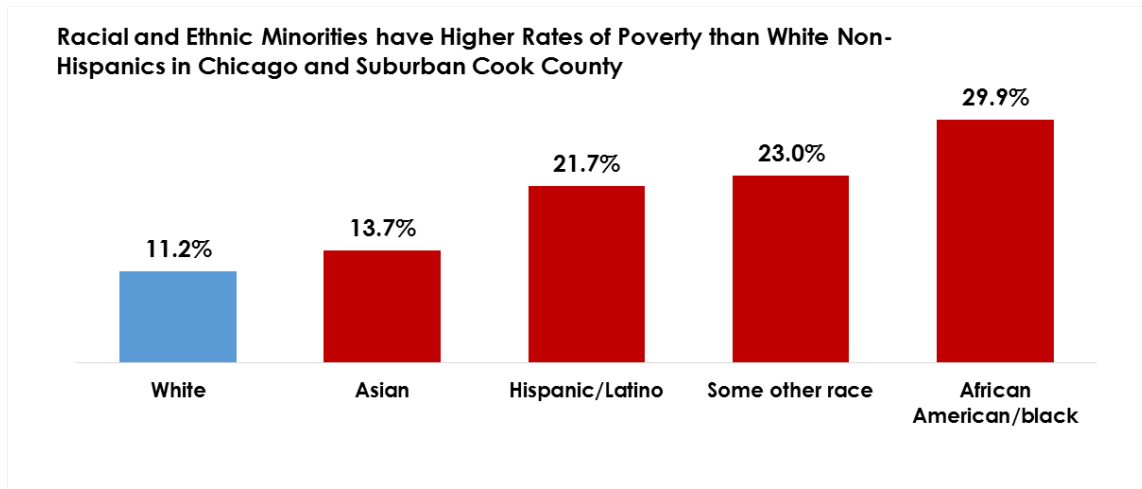
Figure 7.6. Map of poverty rates in Cook County – population living below 200% of the Federal Poverty Level (FPL), 2009-2013

43% of the population in the South region lives below 200% of the Federal Poverty Level (FPL).



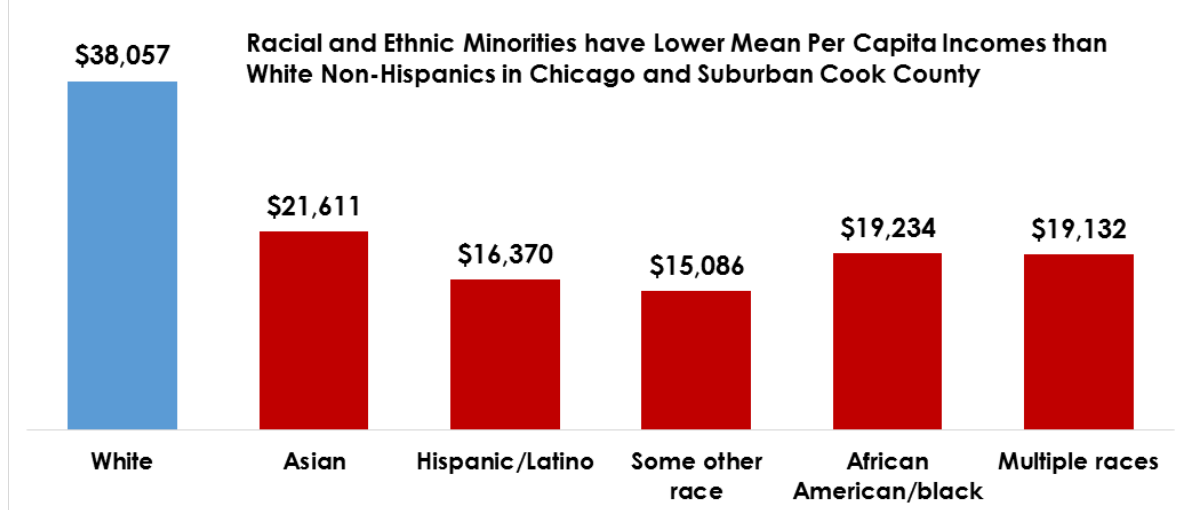
Data Source: American Communities Survey, 2009-2013

Figure 7.7. Percentage of the population living at or below 100% of the poverty level by race and ethnicity, 2009-2013



Data Source: American Communities Survey, 2009-2013

Figure 7.8. Per capita income²⁸, by race and ethnicity, 2009-2013



Data Source: American Communities Survey, 2009-2013

Nearly half of all children living in Chicago and Cook County live at or below 200% of the federal poverty level. The percentage of children in poverty is higher for Cook County than it is for Illinois and the U.S., and African American and Latino children have much higher poverty rates than non-Hispanic white children. Although the number of children living in poverty decreased overall in Chicago between 2009 and 2013, the number of children living in poverty doubled in suburban Cook County. As shown in the map of the Childhood Opportunity Index in Figure 7.4, there are large inequities in childhood opportunity across Chicago and suburban Cook County with the majority of communities in the South region having low or very low economic opportunity.

Nearly half of all children living in Chicago and Cook County live at or below 200% of the federal poverty level.

²⁸ Per capita income is defined as the mean income per person for a specific subgroup of the population.

Individuals aged 65 or older account for 12% of those living in poverty in Chicago and suburban Cook County as of 2013. The population of older adults is projected to at least double in the U.S. between 2012

The population of older adults is projected to at least double in the U.S. between 2012 and 2050.

and 2050.²⁹ The growing population of older adults was identified as a significant trend that impacts community health in a variety of ways. The FOCA identified a number of potential community health impacts of a rapidly growing older adult population including:

- Decreased tax base and increased number of retirees and pensioners
- Increased costs associated with long-term care and a growing burden of age-related chronic disease
- Increased need for caregivers

Opportunities to address these potential issues in Chicago and suburban Cook County include creating age-friendly cities and communities.

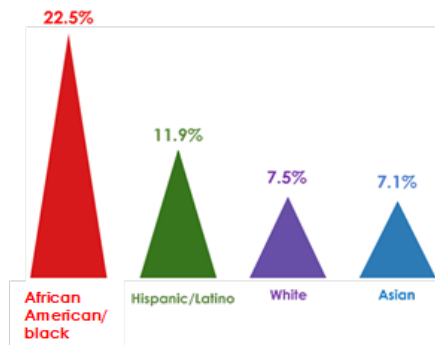
Unemployment

The unemployment rate in Chicago increased by 69% between 2000 and 2009-2013 and increased in suburban Cook County by 133% during the same time period. In addition, unemployment disparities persist in Chicago and suburban Cook County with African Americans and Hispanic/Latinos having higher unemployment rates than non-Hispanic whites.

Unemployment can create financial instability, and, as a result, can create barriers to accessing healthcare services, insurance, healthy foods, and other basic needs. Trends and factors related to employment identified in the FOCA included the outsourcing of jobs from the U.S. A lack of jobs threatens community health through increasing social and

community breakdown. The unemployment rate in the South region is high (17.0%) compared to the Central (12.1%) and North (8.2%) regions. The unemployment rate in the South region also exceeds the rates for Illinois (10.5%) and the U.S. (9.2%). Only 7% of respondents to the community resident survey from the South region reported that there were “a lot” or “a great deal” of good jobs in their communities. In addition, 24% respondents indicated that job training and adult education in their communities were inadequate.

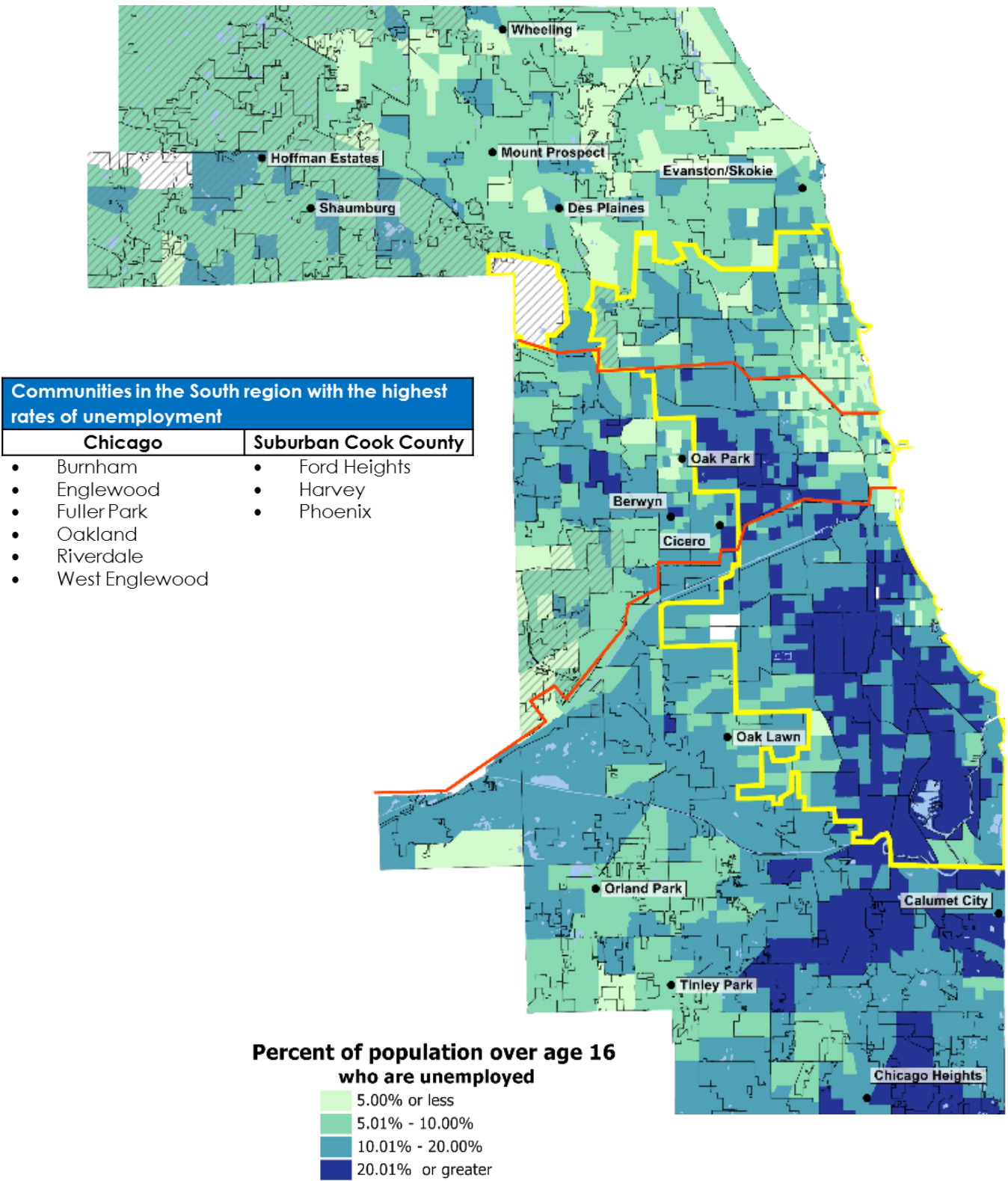
Figure 7.9. Unemployment disparities by race and ethnicity, 2009-2013 African American/blacks have the highest rates of unemployment in Chicago and suburban Cook County



Data Source: American Communities Survey, 2009-2013

²⁹ U.S. Census Bureau. (2014). An aging nation: The older population in the United States. <https://www.census.gov/prod/2014pubs/p25-1140.pdf>

Figure 7.10. Map of unemployment rates, population over age 16, 2009-2013



Data Source: American Communities Survey, 2009-2013

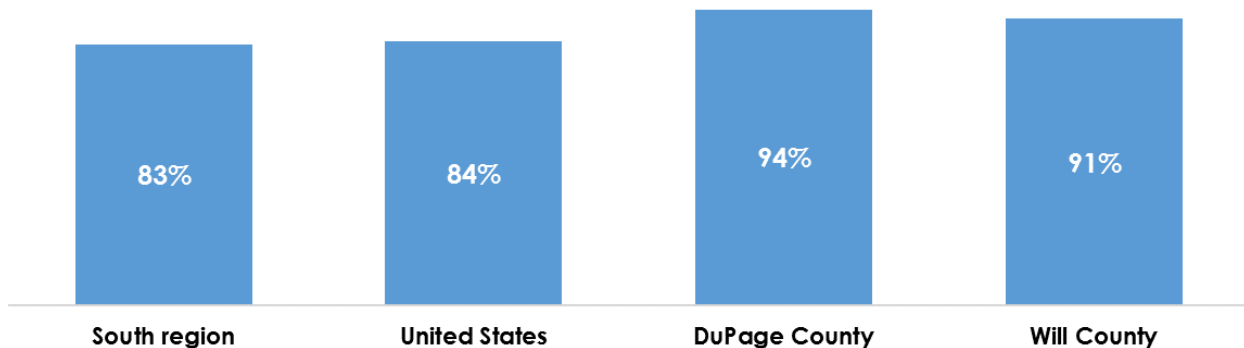
Education

Education is an important social determinant of health, because the rate of poverty is higher among those without a high school diploma or GED. In addition, as previously mentioned, those without a high school education are at a higher risk of developing certain chronic illnesses, such as diabetes.⁵ The FOCA identified multiple trends and factors influencing educational attainment in Chicago and suburban Cook County including inequities in school quality and early childhood education, school closings in Chicago, and unequal application of discipline policies for black and Hispanic/Latino youth. These factors and trends produce threats to health such as lack of job- and college-readiness as well as an increased risk of becoming chronically involved with the criminal justice system as an adult. Opportunities to address education issues include efforts to apply evidence-based school improvement programs, vocational learning opportunities, advocacy, and using maternal/child health funding to improve early childhood outcomes.

The high school graduation rates in the South region (83%) are approximately the same as the state and national averages of 85% and 84%, respectively. However, the high school graduation rates for the South region (83%) are substantially lower than those in neighboring DuPage (94%) and Will (91%)

Figure 7.11. High school graduation rates in Chicago and Suburban Cook County, 2011-2012

High School Graduation Rates are Lower in the South Region than they are in Directly Adjacent Counties



Data Source: U.S. Department of Education, ED Facts, 2011-2012

Figure 7.12. Map of population over age 25 without a high school education, 2009-2013

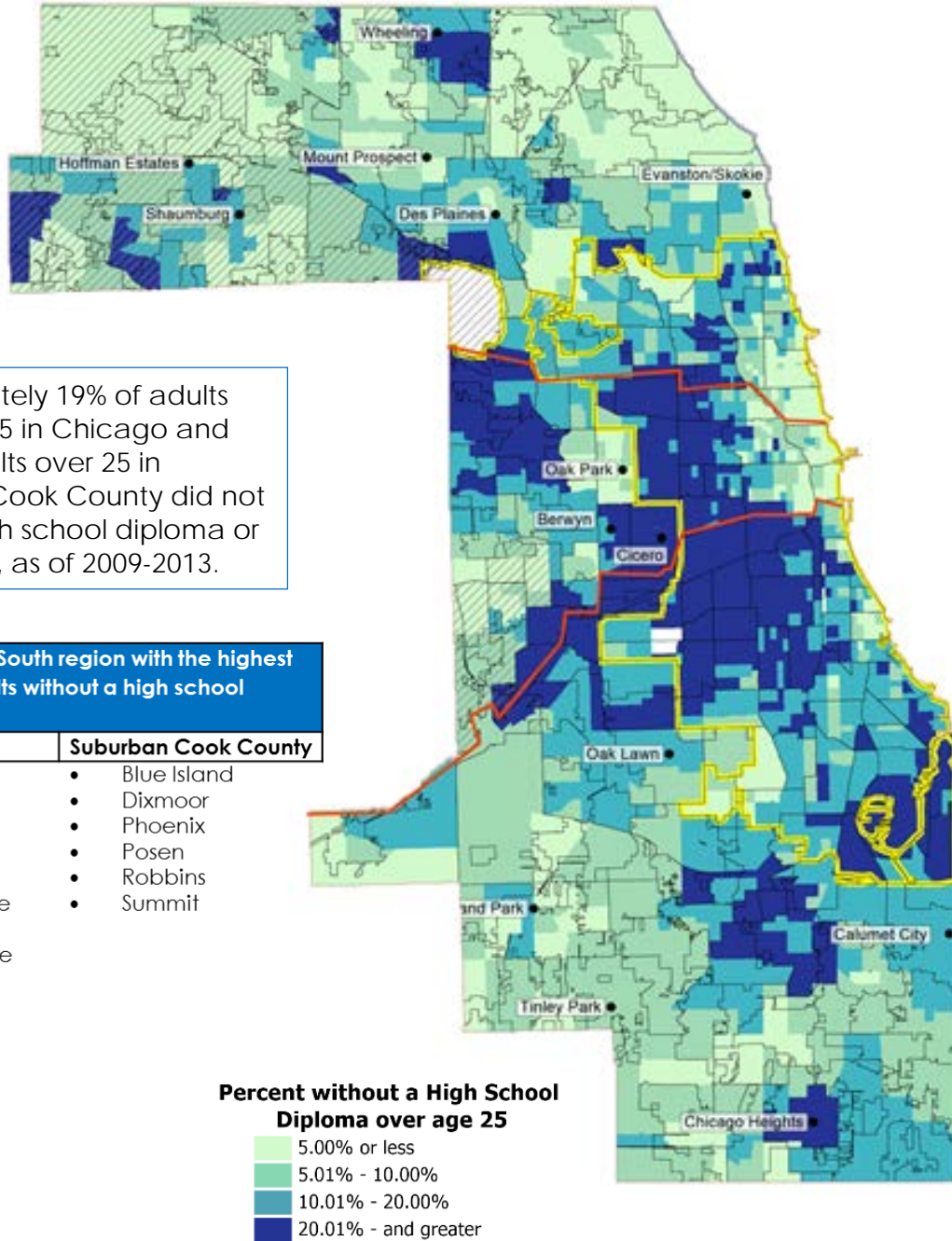
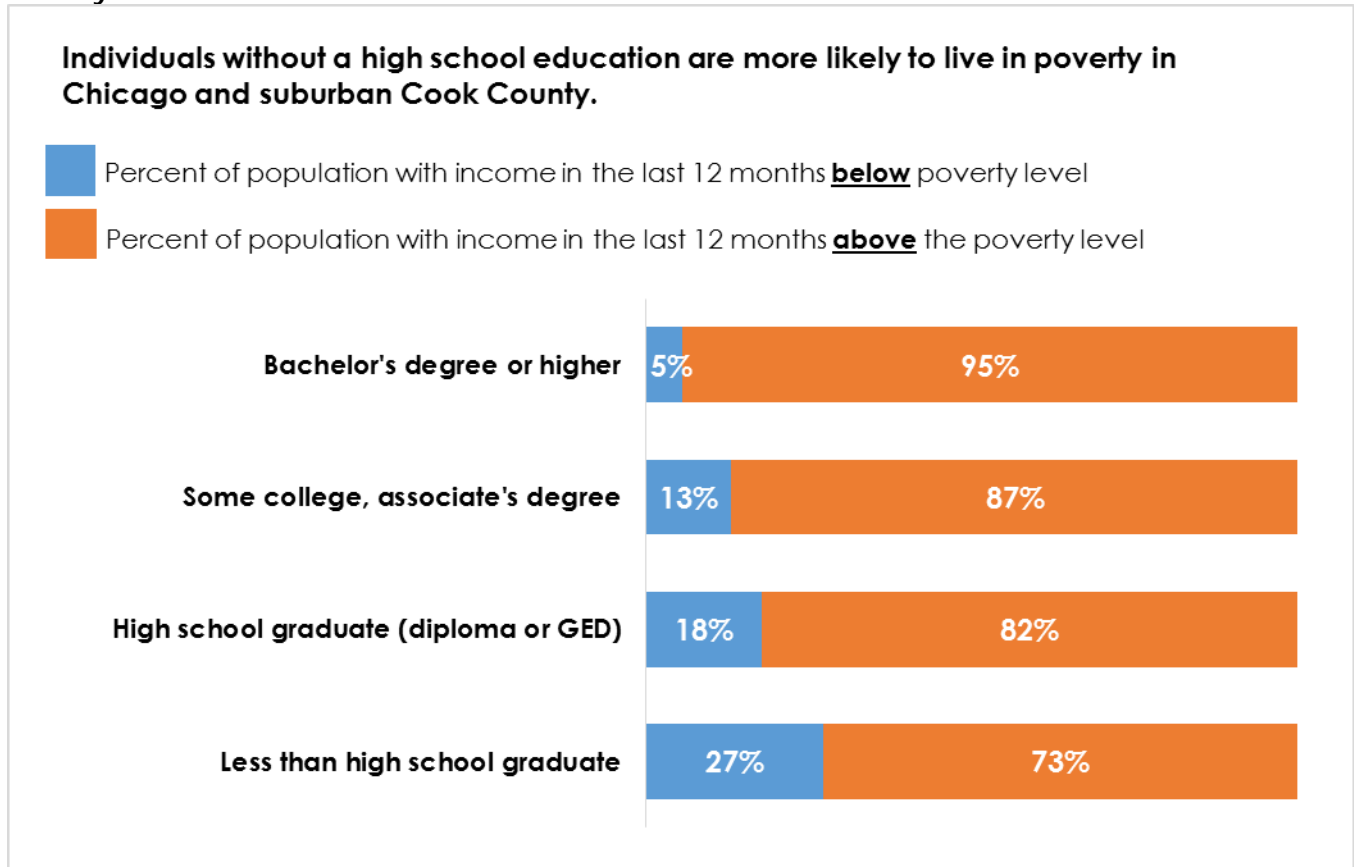


Figure 7.13. The relationship between education and poverty in Chicago and suburban Cook County



Data Source: American Communities Survey, 2010-2014

Seven out of the eight focus groups in the South region mentioned schools and education as a major component of health in their communities. Participants in four of the focus groups described their public school district as substandard. Approximately 59% of Community Resident Survey respondents from the South region indicated that the schools in their community were less than good.

Built environment: Housing, infrastructure, transportation, safety, and food access—Social, economic, and structural determinants of health

Housing and Transportation

The FOCA identified lack of affordable housing and transportation especially for vulnerable populations as significant forces affecting health in Chicago and suburban Cook County. Homelessness, gentrification, and transit inequalities were seen as threats to health. Building on current efforts to improve physical infrastructure like sidewalks, bike lanes, and outdoor recreation space, initiatives to rehab vacant housing, policies to support affordable housing, and creating jobs through housing initiatives were identified as opportunities.

The percentage of the population that utilizes public transportation as their primary means of commute to work is high in the South region and Cook County compared to Illinois and the U.S.

Geography	Percent of population using public transit to commute to work
South Region	16.1%
Cook County	18.1%
Illinois	8.9%
United States	5.1%

Data Source: American Communities Survey, 2010-2014

The percentage of households with no motor vehicle is higher in the South region and Cook County compared to Illinois and the U.S., and could indicate a need for transportation alternatives.

Geography	Percentage of Households with no motor vehicle
South Region	18.1%
Cook County	17.8%
Illinois	10.8%
United States	9.1%

Data Source: American Communities Survey, 2010-2014

Transportation was a major issue discussed by focus group participants in the South region. Transportation services for seniors and disabled individuals have been discontinued or are extremely limited. As a result, it is difficult to use public transportation to go to clinics and medical appointments and pick-up prescriptions. Several residents in the South region mentioned the need to expand public transit routes and/or hours. Approximately 21% of survey respondents from the South region rated the convenience of timing and stops for public transit as “poor” or “very poor.”

Quality affordable housing was another major issue identified by focus group participants. In addition, several focus group participants mentioned the need to address homelessness in their communities. Approximately 23% of survey respondents from the South region reported that housing in their communities was not affordable. In addition, as previously stated, 44% of survey respondents in the South region described poor housing conditions in their current homes.

Food access and food security

Food insecurity is the household-level economic and social condition of limited or uncertain access to adequate food.³⁰ Factors and trends related to food and systems that were identified in the FOCA include lack of healthy food access, unhealthy food environments driven by federal food policies and food marketing, and increasing community gardens/urban agriculture. Threats to health related to the forces of change include increasing obesity and chronic disease and lowered school performance. Numerous opportunities were identified to address food systems in Chicago and suburban Cook County, including SNAP double bucks programs, incentivizing grocery store and community gardens, using hospital campuses/land as places for gardens, increasing the number of farmers markets and grocery stores, and the workforce development prospects for urban agriculture.

Approximately 15% of the population in Chicago and suburban Cook County have experienced food insecurity in the report year (2013). According to the USDA in 2014, all households with children, single-parent households, non-Hispanic black households, Hispanic/Latino households, and low-income households below 185% of the poverty threshold had higher food insecurity rates compared to other populations in the U.S.³⁰

Over 75% of enrolled school children in the South region are eligible for free or reduced price lunches

Residents in the South region highlighted inequities in access to healthy foods. Focus group participants reported that many communities in the South region do not have access to markets with fresh produce. Seniors were described as having more difficulty accessing healthy food due to high costs and lack of senior transportation services. Approximately 55% of survey respondents from the South region indicated that they or their

families have had to worry about whether or not their food would run out before they had the money to buy more. Over 75% of enrolled schoolchildren in the South region of Chicago and Suburban Cook County are eligible for free or reduced price lunch. In addition, 21% of all households in the South region are receiving SNAP benefits, the highest percentage of all the regions.

Environmental concerns

Climate change, air quality, radon, lead, and water quality were identified as forces of change that present direct threats to health. Federal action on climate change and multi-sector healthy housing initiatives are potential opportunities to improve health.

The use of lead paint in homes was stopped in 1979. Most homes (79%) in Chicago and suburban Cook County were built before 1979, indicating an increased risk of lead paint being present in the home. Exposure to lead paint particles through ingestion, absorption, and inhalation can cause numerous adverse health issues including gastrointestinal problems, fatigue, neurological problems, muscle weakness and pain, as well as developmental delays in children.³¹ Lead exposure is particularly dangerous to children

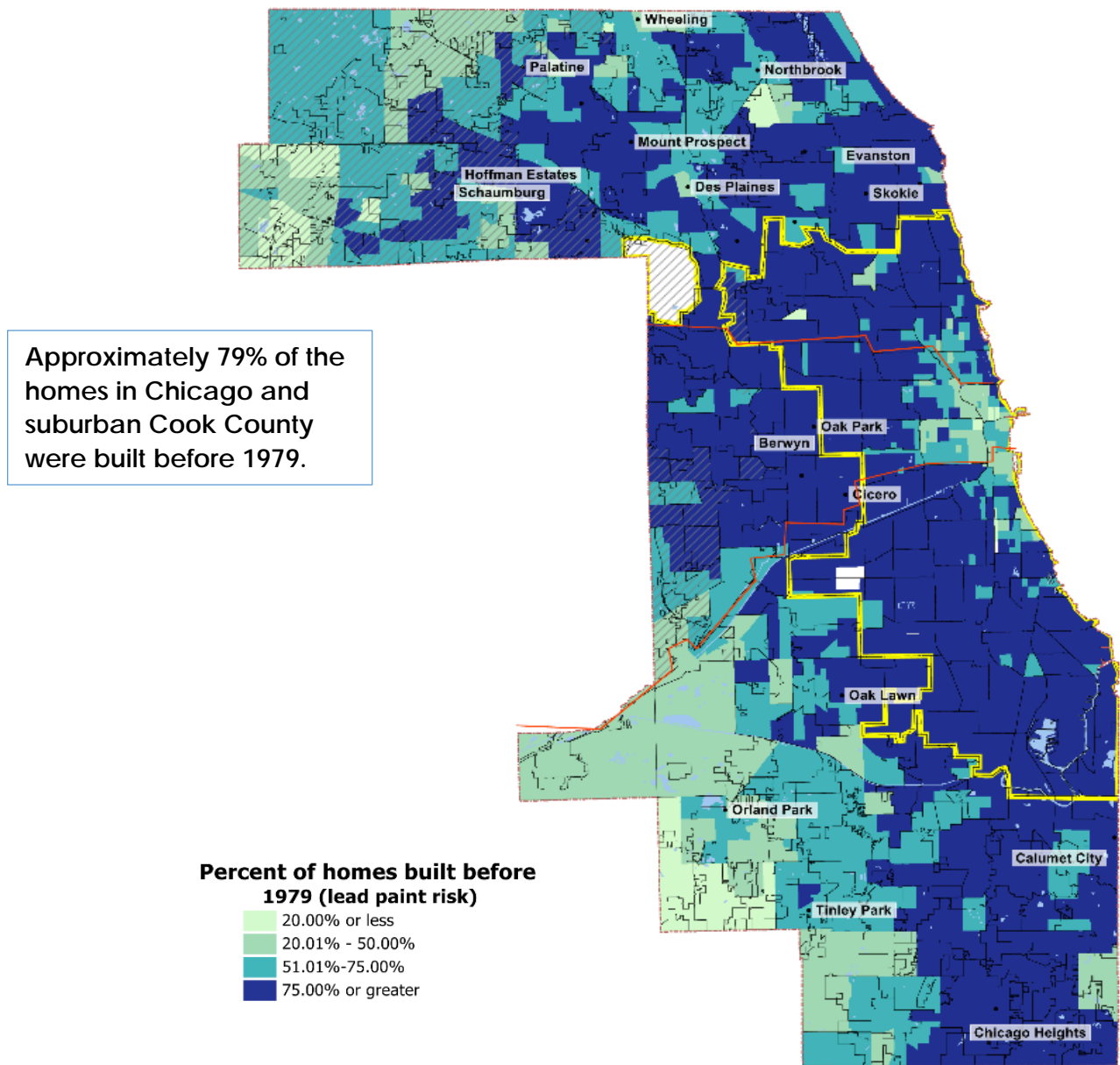
³⁰ USDA. (2014). <http://www.ers.usda.gov/topics/food-nutrition-assistance/food-security-in-the-us/key-statistics-graphics.aspx#insecure>

³¹ Centers for Disease Control and Prevention. (2013). Health problems caused by lead. <http://www.cdc.gov/niosh/topics/lead/health.html>

because their bodies absorb more lead than adults and their brains and nervous systems are more sensitive to the damaging effects of lead.³² If pregnant women are exposed to lead paint particles, there is a risk of exposure to their developing baby.³²

Environmental concerns mentioned by focus group participants included lead exposure and water and air quality. Forty-four percent of survey respondents from the South region indicated one or more problems with their current homes that could have a negative impact on health.

Figure 7.16. Map of homes built before 1979 (lead paint risk)

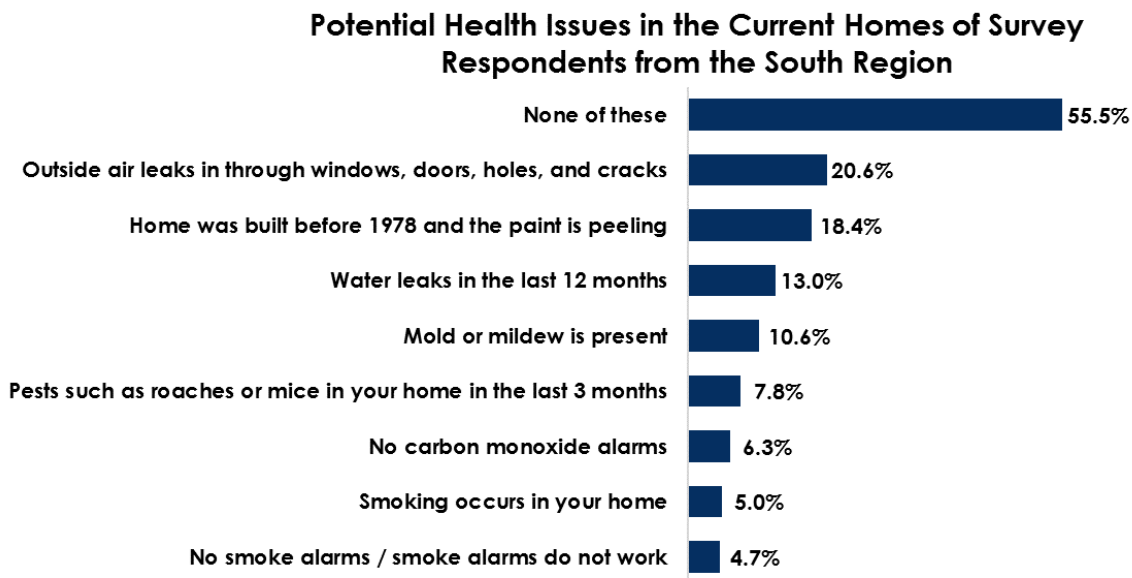


Data Source: American Community Survey, 2009-2013

³² U.S. Environmental Protection Agency (2015). <https://www.epa.gov/lead/learn-about-lead>

Figure 7.17. Housing conditions identified by community residents in the South region, Health Impact Collaborative Community Survey, 2015

Which of the following describes your current home? Check all that apply. (n=2142)



Nearly a quarter of survey respondents from the South region reported outside air leaking through windows, doors, and crevices. The next most frequent home maintenance concern reported was peeling paint, which was cited by about 18% of respondents. Approximately 13% of respondents reported water leaks over the past 12 months and 10.6% of respondents reported mold/mildew being present in their homes.

The World Health Organization (WHO) has identified air particles with a diameter of 10 microns or less, which can penetrate and lodge deeply inside the lungs, as the most damaging to human health.³³ This form of particle pollution is known as particulate matter or PM. Chronic exposure to these particles contributes to the risk of developing cardiovascular problems, respiratory diseases, and lung cancer. The percentage of days with PM 2.5 levels exceeding the National Ambient Air Quality Standard (35 micrograms per cubic meter per year) is higher than the rate for Illinois and the U.S.

Figure 7.18. Percentage of days exceeding the National Ambient Air Quality Standard for PM 2.5, 2008

Geography	Percentage of days exceeding the National Ambient Air Quality Standard (35 micrograms per cubic meter) – Population Adjusted Average
South Region	1.8%
Cook County	1.6%
Illinois	1.1%
United States	1.2%

Data Source: CDC, National Environmental Public Health Tracking Network, 2008.

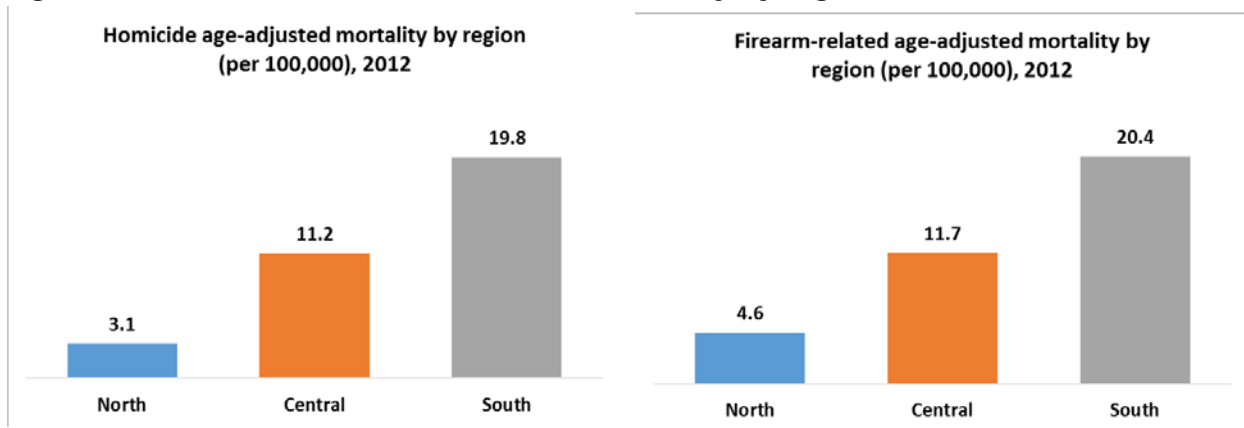
³³ World Health Organization. (2014). Ambient (outdoor) air quality and health. <http://www.who.int/mediacentre/factsheets/fs313/en/>

Safety and Violence—Social, economic, and structural determinants of health

Although violent crime occurs in all communities, violent crime disproportionately affects communities of color in Chicago and suburban Cook County.³⁴ In addition, there are multiple negative health outcomes associated with exposure to violence and trauma.³⁴ Factors and trends in safety and violence identified in the FOCA include gun violence, intimate partner violence, police violence, and bullying. The threats to health from these forces include the links between community violence, chronic disease, and mental health problems, plus the impact of fear and stress on health and well-being. Opportunities to address safety and violence issues in Chicago and suburban Cook County include supporting the role of schools in violence prevention and services for families, and increasing communication between communities and police.

Concerns about safety and violence were echoed in the focus group results. Participants in six out of the eight focus groups in the South region mentioned safety concerns in their communities. Safety issues highlighted by participants in the South region include lack of positive community policing, gang activity, and drug use/drug trafficking, domestic violence, child abuse, robbery, and personal safety. Residents who live in the South Cook suburbs described how the foreclosure crisis has led to many abandoned properties and that those properties have become hubs of drug activity and other illegal activities in their communities. The focus group results align with the results of the Community Resident Survey where respondents from the South region indicated that gang activity (33%), drug use/drug dealing (28%), presence of guns in the neighborhood (23%), and property/homes not maintained (18%) as the top four reasons that they felt unsafe in the last 12 months. Homicide and firearm mortality were highest in the South region of Chicago and suburban Cook County.

Figure 7.19. Homicide and firearm-related mortality by region, 2012



Data Source: Illinois Department of Public Health, 2012

³⁴ Chicago Department of Public Health. (2016). Health Chicago 2.0.

Figure 7.20. Communities in the South region with the highest violent crime rates, 2014

Chicago community areas and suburban cities in the South region with the highest violent crime rates	
Chicago Communities	Suburban Cities and Towns
West Englewood	Harvey
Washington Park	Sauk Village
Greater Grand Crossing	Robbins
Englewood	Phoenix
Riverdale	Chicago Heights
Auburn Gresham	Burnham

Data Source: UCR Crime Data, U.S. Federal Bureau of Investigation, 2014

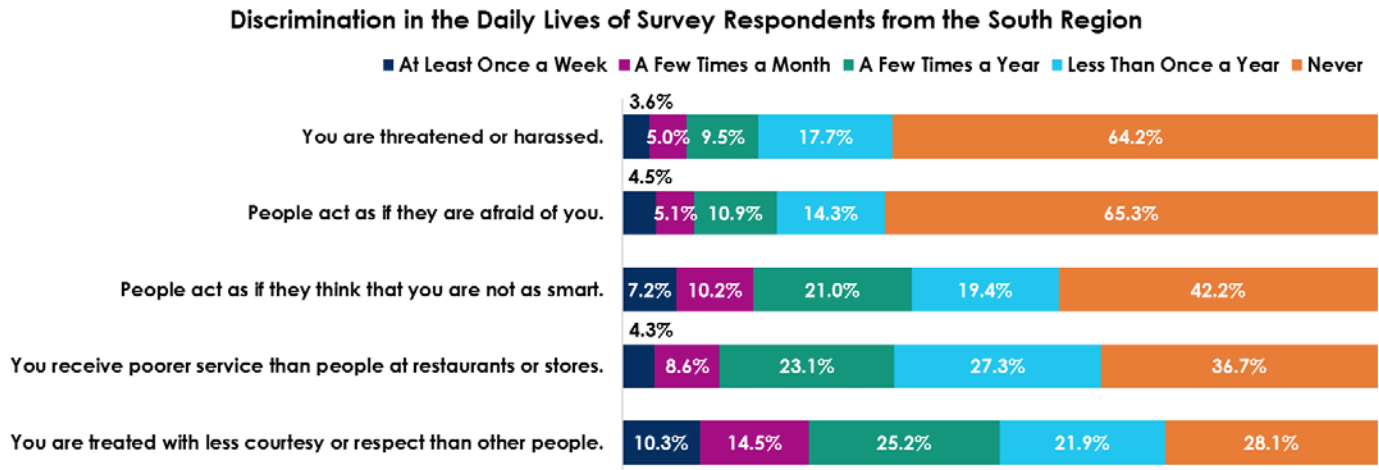
Structural racism and systems-level policy change—Social, economic, and structural determinants of health

The WHO has found that structural racism is a direct cause of health inequities.² The FOCA identified many factors and trends related to racism, discrimination, and stigma including the ongoing existence of implicit bias; mass incarceration affecting communities of color; and unequal quality of education across racial, ethnic, and class categories. These forces present threats to overall health outcomes and increased health disparities. The FOCA identified some opportunities to address issues related to racism and discrimination in Chicago and suburban Cook County including public education campaigns, embedding equity into organizational values, implementing collective impact and community organizing, and promoting social movements.

Community members in the South region focus groups indicated that communities of color have a disproportionate burden of health problems. The ongoing long-term divestment in the South region was considered a serious problem by several residents. Participants stated that African Americans, Latinos and immigrants were more likely to live in low-income neighborhoods with fewer job opportunities. Residents emphasized the need to give locally owned businesses incentives to establish in low-income neighborhoods. School districts in low-income communities of color were often described as substandard. In addition, many of the survey respondents from the South region indicated that they had experienced discrimination in their daily lives (Figure 7.21).

Figure 7.21. Discrimination in the daily lives of community survey respondents, Health Impact Collaborative Community Survey, 2015

In your day to day life, how often have any of the following things happened to you? (n=2120)



The Forces of Change Assessment (FOCA) and Local Public Health System Assessment (LPHSA) identified that policy and advocacy to address inequities are essential to an upstream approach to addressing the social determinants of health. The FOCA and LPHSA discussions also emphasized that communities being affected by inequities should be involved in leading policy change efforts and that there needs to be changes to state and local politics in order to achieve the systems changes that are needed to address inequities. Additional systems level issues identified by focus group participants include treatment for mental illness and substance use in lieu of incarceration, outreach and advocacy to veterans and former military, advocacy and support for older adults and caregivers, advocacy for the rights and fair treatment of immigrants and refugees, and sustainable funding alternatives for community based organizations.

Health Impacts—Social, economic, and structural determinants of health

As summarized on pages 37-40 of this report, there are many health disparities that relate to racial inequities and income inequities. These societal inequities have profound effects on life expectancy. In both Chicago and suburban Cook County, life expectancy varies widely between communities with high economic opportunities and communities with low economic opportunities.

In suburban Cook County, average life expectancy is approximately 79.7 years, whereas life expectancy for residents in Chicago is 77.8 years. Overall in Chicago, life expectancy for people in areas of high economic hardship is five years lower than those living in communities with better economic conditions.³⁵ Years of potential life lost is the average number of years a person might have lived if they had not died prematurely. It can also be used as an indicator of health disparities. The Chicago community areas and suburban municipalities in the South region with the highest and lowest life expectancies, natality, and years of potential life lost by region are presented in Figures 7.22a. - 7.22.c.

³⁵ Healthy Chicago 2.0. (2016).

Figure 7.22a. Communities in the South region with the lowest and highest life expectancies

Lowest life expectancies:

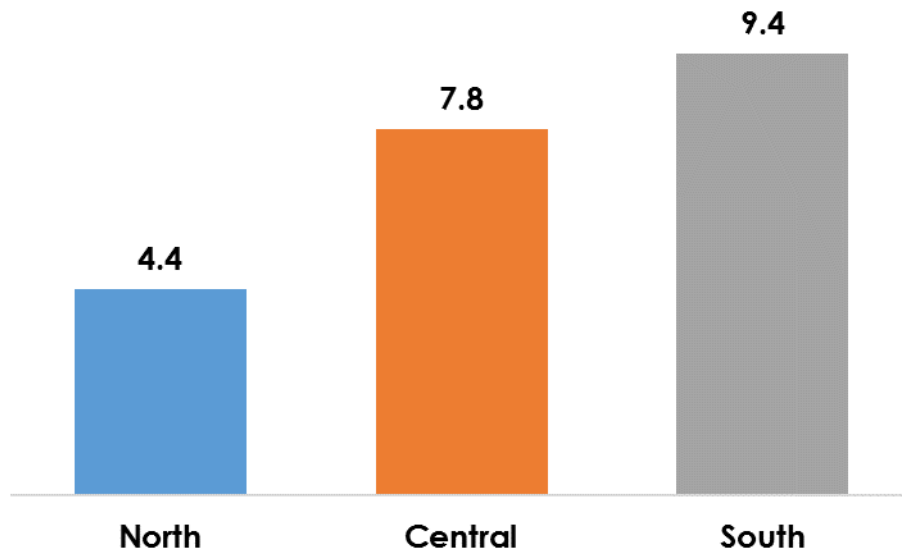
Chicago	Life expectancy (Years)	Suburban Cook County	Life expectancy (Years)
Fuller Park	67.1	Steger	71.4
Englewood	70.3	Robbins	72.0
Burnside	70.4	Riverdale	72.3

Highest life expectancies:

Chicago	Life expectancy (Years)	Suburban Cook County	Life expectancy (Years)
McKinley Park	82.3	Orland Park	81.2
Hyde Park	82.4	Orland Hills	81.3
Armour Square	83.9	Willow Springs	81.8

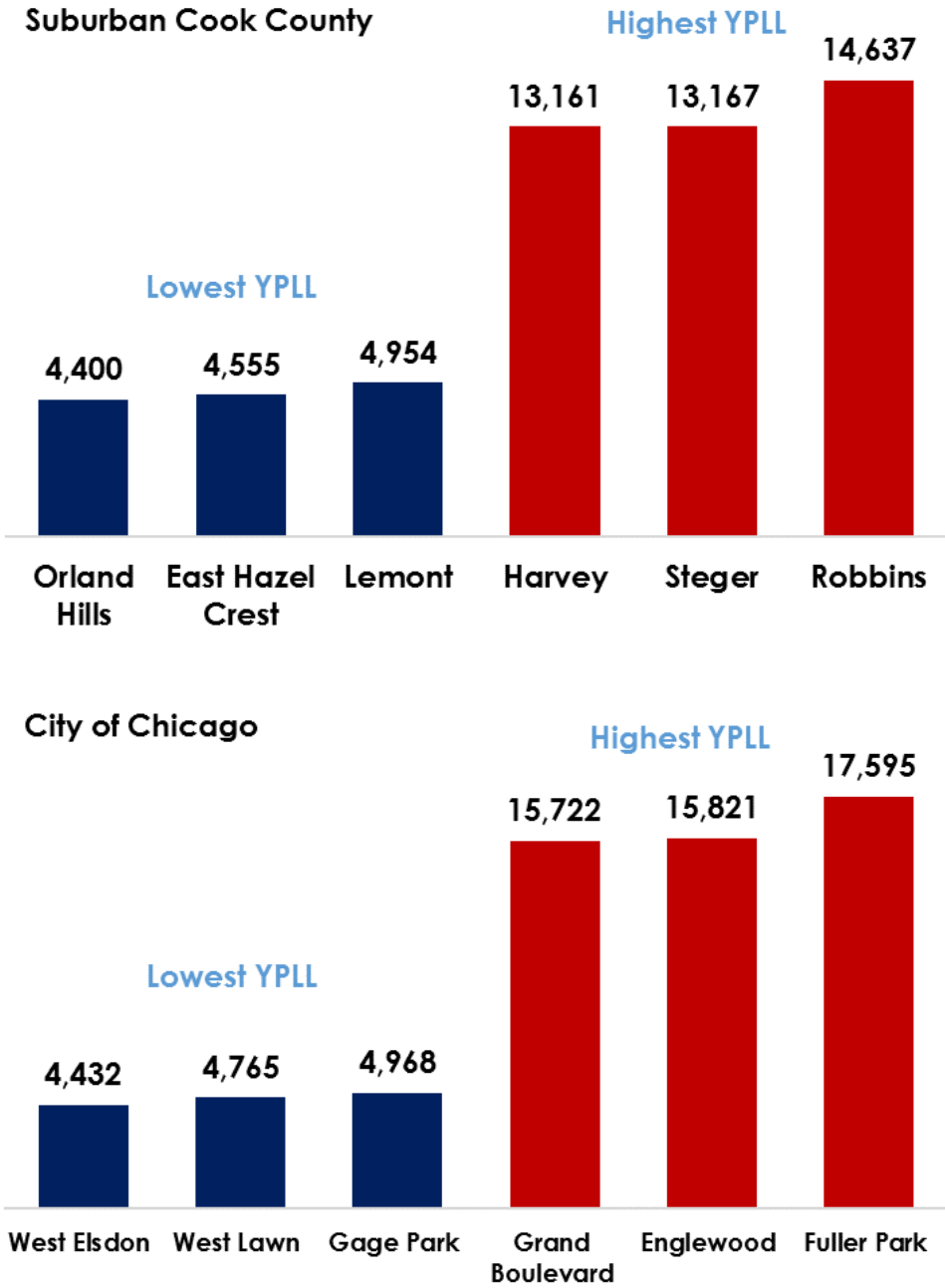
Data Source: Illinois Department of Public Health, 2008-2012

7.22b. Natality (Number of deaths of infants less than one-year-old) per 1,000 live births, by region, 2012



Data Source: Illinois Department of Public Health, 2008-2012

Figure 7.22c. Years of Potential Life Lost (YPLL), comparison of communities in the South region



Data Source: Illinois Department of Public Health, 2008-2012

Key Findings: Mental Health and Substance Use

Overview

This section summarizes needs and issues related to mental health and substance use, referred to jointly as “behavioral health”. The South region CHNA found that mental health and substance use are issues that are in need of collaborative action to improve systems and support better health status and health outcomes in communities. In particular, the CHNA found that funding and systems are inadequate across the board to support behavioral health needs in Chicago and Cook County. Stigma and lack of open conversation about behavioral health are also factors that contribute to community mental health and substance use issues in youth and adults.

The Forces of Change Assessment (FOCA) and Local Public Health System Assessment (LPHSA) findings emphasized that current community mental health and substance use issues are the result of long-standing inadequate funding that has been exacerbated by recent cuts to social services, healthcare, and public health.

The findings from the FOCA and community focus groups emphasized that behavioral health is an issue that affects population groups across income levels and race and ethnic groups in the South region. However, inequities related to the social and structural determinants of health have profound impacts on who is most impacted by the shortage of facilities and services. The following groups were identified as being at increased risk to be affected by cuts to community-based mental health and substance use services and facilities, shortages of mental and behavioral health professionals, and lack of trauma-informed care:

- Children and adolescents
- Family caregivers
- Homeless individuals
- Incarcerated and formerly incarcerated individuals
- Individuals with a history of mental illness and/or substance use
- LGBTQIA individuals and transgender individuals
- Residents in long-term care facilities
- Uninsured and underinsured
- Veterans and former military

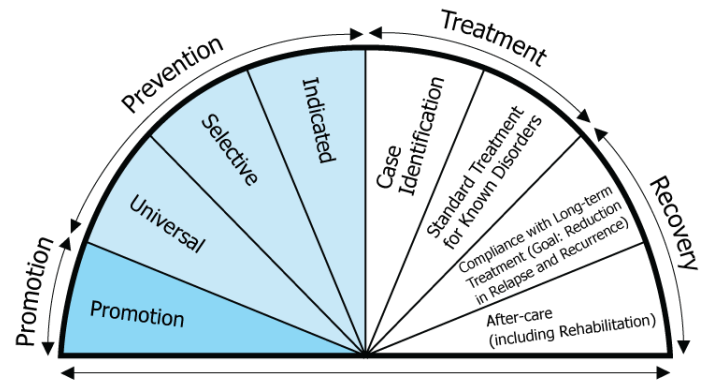
Mental health and substance use were two of the most discussed issues in the FOCA. The FOCA findings emphasized that social and structural determinants have substantial impacts on mental health. In particular, the following factors were identified as impacting mental health in communities: socioeconomic inequities; inadequate healthcare access; lack of affordable and safe housing; racism, discrimination, and stigma; and lack of safety or perceived safety, violence, and trauma.

In terms of the connections between trauma and mental health, substantial evidence has emerged over the past decade that adverse childhood experiences (ACEs) strongly relate to a wide range of physical and mental health issues throughout a person’s lifespan. ACEs include physical and emotional abuse and neglect, observing violence against relatives or friends, substance misuse within the household, mental illness in the household, and forced separation from a parent or close family member through incarceration or other means.³⁶

³⁶ <http://www.samhsa.gov/capt/practicing-effective-prevention/prevention-behavioral-health/adverse-childhood-experiences>

The FOCA discussions identified some opportunities to address behavioral health access issues such as training first responders and implementing new prevention and community-based care models. The Behavioral Health Continuum of Care Model (Figure 8.1) includes Promotion, Prevention, Treatment, and Recovery. The World Health Organization (WHO) emphasizes the need for a network of community-based mental health services.³⁷ The WHO has found that the closure of mental health hospitals and facilities is often not accompanied by the development of community-based services and this leads to a service vacuum.³⁷ In addition, research indicates that better integration of behavioral health services, including substance abuse treatment into the healthcare continuum, can have a positive impact on overall health outcomes.³⁸ The Substance Abuse and Mental Health Services Administration (SAMHSA) emphasizes the importance of promotion to create environments and conditions that support mental and emotional well-being and the ability of individuals to withstand challenges and prevention and early intervention to reduce the burden of mental health and substance use in communities.

Figure 8.1. Behavioral Health Continuum of Care Model



Communities in the South region that have high rates of emergency department (ED) visits for behavioral health	
Chicago	Suburban Cook County
<ul style="list-style-type: none"> • Auburn Gresham • Chicago Lawn • East Side • Englewood • Gage Park • Greater Grand Crossing • Hegewisch • New City • Riverdale • Roseland • South Chicago • South Deering • South Lawndale • South Shore • Summit • Washington Park • West Elsdon • West Englewood • West Pullman • Woodlawn 	<ul style="list-style-type: none"> • Bloom Township • Burnham • Calumet City • Calumet Park • Calumet Township • Chicago Heights • Dixmor • Dolton • East Hazel Crest • Ford Heights • Glenwood • Harvey • Hazel Crest • Midlothian • Phoenix • Riverdale • Robbins • Sauk Village • South Chicago Heights

³⁷ World Health Organization. (2007). <http://www.who.int/mediacentre/news/notes/2007/np25/en/>

³⁸ American Hospital Association. (2012). Bringing behavioral health into the care continuum: opportunities to improve quality, costs, and outcomes. <http://www.aha.org/research/reports/tw/12jan-tw-behavhealth.pdf>

Scope of the issue – Mental health and substance use

Data availability is a challenge for assessing mental health and substance use within the Community Health Status Assessment. The Health Impact Collaborative of Cook County made efforts to include as much mental health-related data as possible in this CHNA. The Community Health Status Assessment indicators included in the CHNA are:

- Self-reported mental health status
- Emergency department (ED) visits for mental health, intentional injury and suicide, substance use, and alcohol abuse
- Healthcare provider shortage areas for mental health

Cook County Jail is currently one of the largest facilities for people with mental illness and substance use issues in the U.S.

On any given day, at least one-quarter of the inmates at Cook County Jail are people with mental illness.

<http://www.npr.org/2011/09/04/140167676/nations-jails-struggle-with-mentally-ill-prisoners>
http://www.cookcountysheriff.com/MentalHealth/MentalHealth_main.html

Mental health

The Behavioral Risk Factor Surveillance System (BRFSS) and Healthy Chicago Survey found that approximately 34%-44% of adults in Chicago and suburban Cook County report not having enough social or emotional support (Figure 8.2). These rates are higher than the rates for Illinois (20%) and the United States (23%).

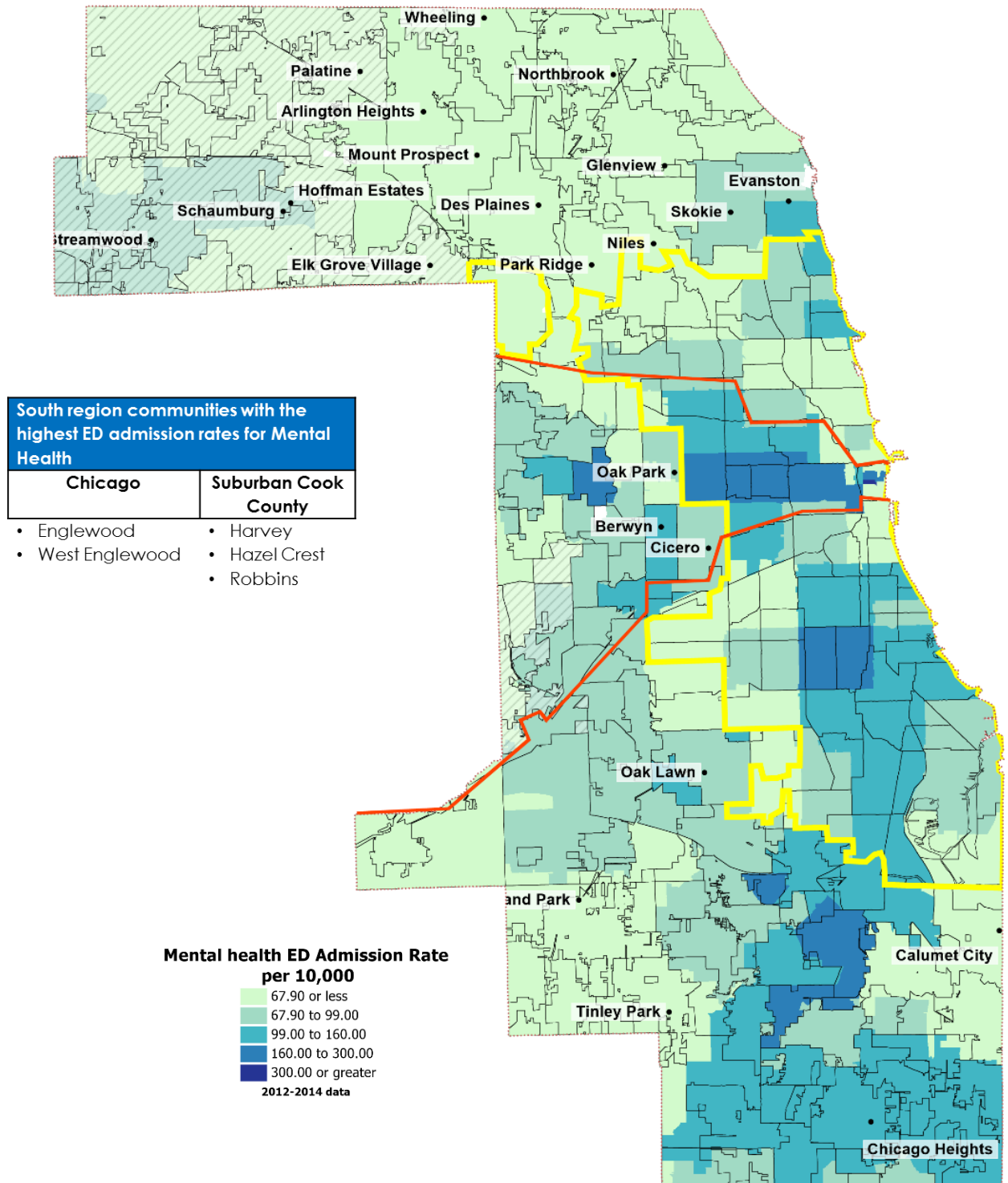
Figure 8.2. Self-reported emotional and mental health indicators

Self-reported emotional and mental health indicators				
	Suburban Cook County (2012)	Chicago (2014)	Illinois (2013)	United States (2013)
Percentage of adults that lack social or emotional support	34%	44%	20%	23%
Average number of days (in previous month) that adults report their mental health as not good	3.2	3.1	3.3	3.4

Data Source: Behavioral Risk Factor Surveillance System (BRFSS) (2013) and Healthy Chicago Survey (2014)

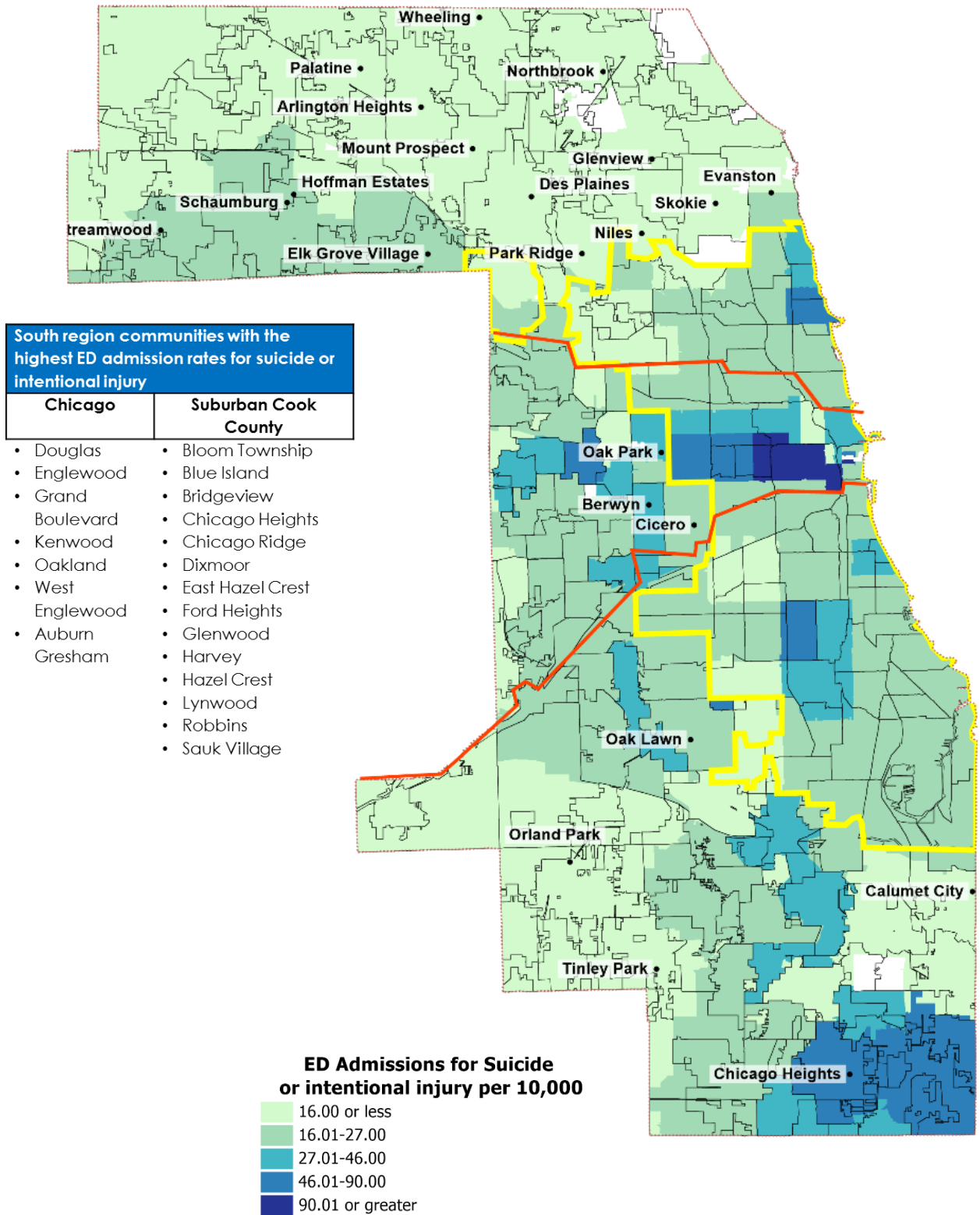
High rates of Emergency Department (ED) visits for mental health and substance use may indicate a lack of community-based treatment options, services, and facilities.

Figure 8.3. Emergency Department (ED) visits for mental health in Cook County, by zip code (age-adjusted rate per 10,000)



Data Source: Healthy Communities Institute, Illinois Hospital Association COMPdata, 2012-2014

Figure 8.4. Emergency Department (ED) visits for intentional injury and suicide in Cook County, by zip code (age-adjusted rate per 10,000)



Data Source: Healthy Communities Institute, Illinois Hospital Association COMPdata, 2012-2014

Substance use

According to the Substance Abuse and Mental Health Services Administration (SAMHSA), many factors influence a person's chance of developing a mental and/or substance use disorder. From a community health perspective, the "variable risk factors" and substance use issues are particularly important as potential intervention points for prevention. The variable risk factors for substance use align with work on the social determinants of health; SAMHSA identifies income level, employment status, peer groups, and adverse childhood experiences (ACEs) as key variable risk factors. Protective factors include positive relationships, availability of community-based resources and activities, and civil rights and anti-hate crime laws and policies limiting access to substances.

There is a high prevalence of co-morbidity between mental illness and drug use.³⁹ Figure 8.6 shows the communities in the South region where high ED visit rates for mental illness overlap with high ED visit rates for substance use. Overall, the CHNA findings point to a number of societal trends related to mental health and substance use that are negatively affecting community health and the local public health system. The lack of effective substance use prevention, easy access to alcohol and other drugs, the use of these substances to self-medicate, and the criminalization of addiction in lieu of access to mental health services are seen to have profound impacts on community health in the South region of the Health Impact Collaborative and across Chicago and Cook County.

The U.S. Department of Justice estimates: **61%** of individuals in state prisons and **44%** of individuals in local jails with current or past violent offenses and three or more past incarcerations have a mental health issue.

63% of incarcerated individuals who had used drugs in the month before their arrest had mental health problems.

U.S. Department of Justice – Office of Justice Programs. (2006). Bureau of Justice Statistics Special Report: Mental Health Problems of Prison and Jail Inmates. <http://www.bjs.gov/content/pub/pdf/mhppji.pdf>

Barriers to accessing mental health and substance use treatment and services include social stigma, lack of accessible and affordable mental health services due to continued funding cuts, low reimbursement rates for mental health services, and low salaries for mental health professionals (all of which have led to provider shortages). Opportunities to address behavioral health access issues include training first responders and implementing new community health models. The Community Health status assessment revealed some geographic disparities in the ED visit rates for heavy drinking and substance use, as shown in Figures 8.7 and 8.5. Additionally, 9% of Chicago adults report heavy drinking in the past month, which is substantially higher than the U.S. overall (6%).

³⁹ National Institutes of Health – National Institute on Drug Use. (2010). <https://www.drugabuse.gov/publications/comorbidity-addiction-other-mental-illnesses/why-do-drug-use-disorders-often-co-occur-other-mental-illnesses>

Youth substance use

Drug use in adolescent and teen years may be part of a pattern of risky behavior which could include unsafe sex, driving while intoxicated, and other unsafe activities.⁴⁰ Drug use in adolescent or teenage years can result in multiple negative outcomes including school failure, problems with relationships, loss of interest in normal healthy activities, impaired memory, increased risk for infectious disease, mental health issues, and overdose death.⁴⁰ As a result, preventive measures to prevent or reduce drug use among adolescents and teens are important.⁴⁰

Substance use among youth in suburban Cook County

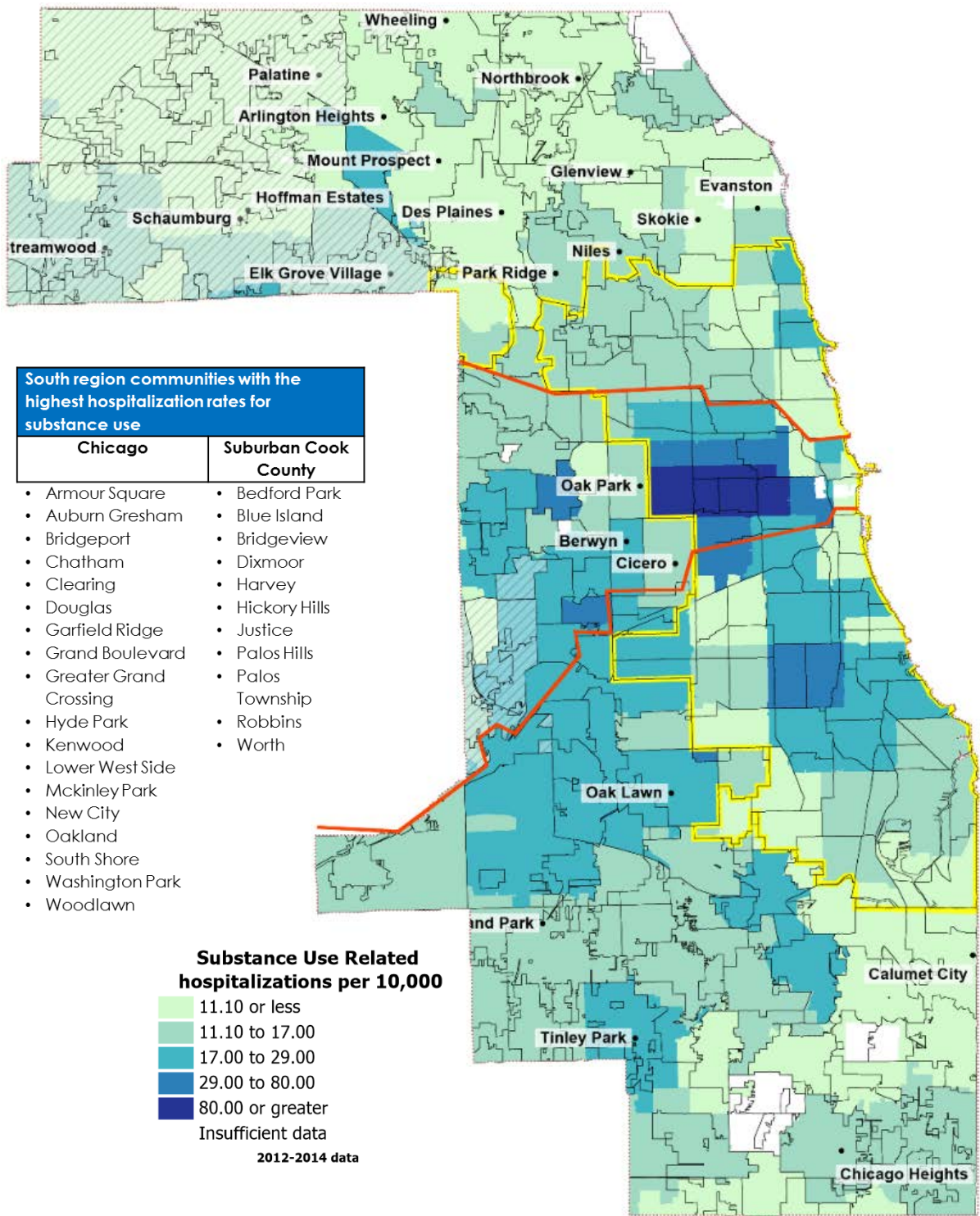
Illinois Youth Survey, comparing 2010 and 2014 survey results

- In 2014, 52% of 12th graders reported drinking alcohol in the past month, 41% reported marijuana use, 9% reported using prescription drugs to get high, and 7% reported MDMA/ecstasy use.
- The number of 12th graders in Cook County that reported drinking alcohol in the past year (52%) is lower than the state average (63%). All other self-reported rates for drug use among students in Cook County are approximately the same as those for the state of Illinois.
- Alcohol use reported among middle school and high school students decreased slightly from 2010 to 2014. This follows a national trend of decreases in adolescent and teenage alcohol use that has been occurring over the last 15 years.
- 12th graders' reporting heavy drinking decreased from 33% in 2010 to 28% in 2014.
- Rates of self-reported cocaine/crack use among 12th graders decreased by 3%, and self-reported marijuana and MDMA/ecstasy use both increased by 2%.
- Self-reported use of inhalants, hallucinogens/LSD, methamphetamine, and heroin did not change between 2010 and 2014.

24% (67) of eligible elementary/middle schools and 48% (35) of eligible high schools in suburban Cook County participated in the 2014 Illinois Youth Survey.

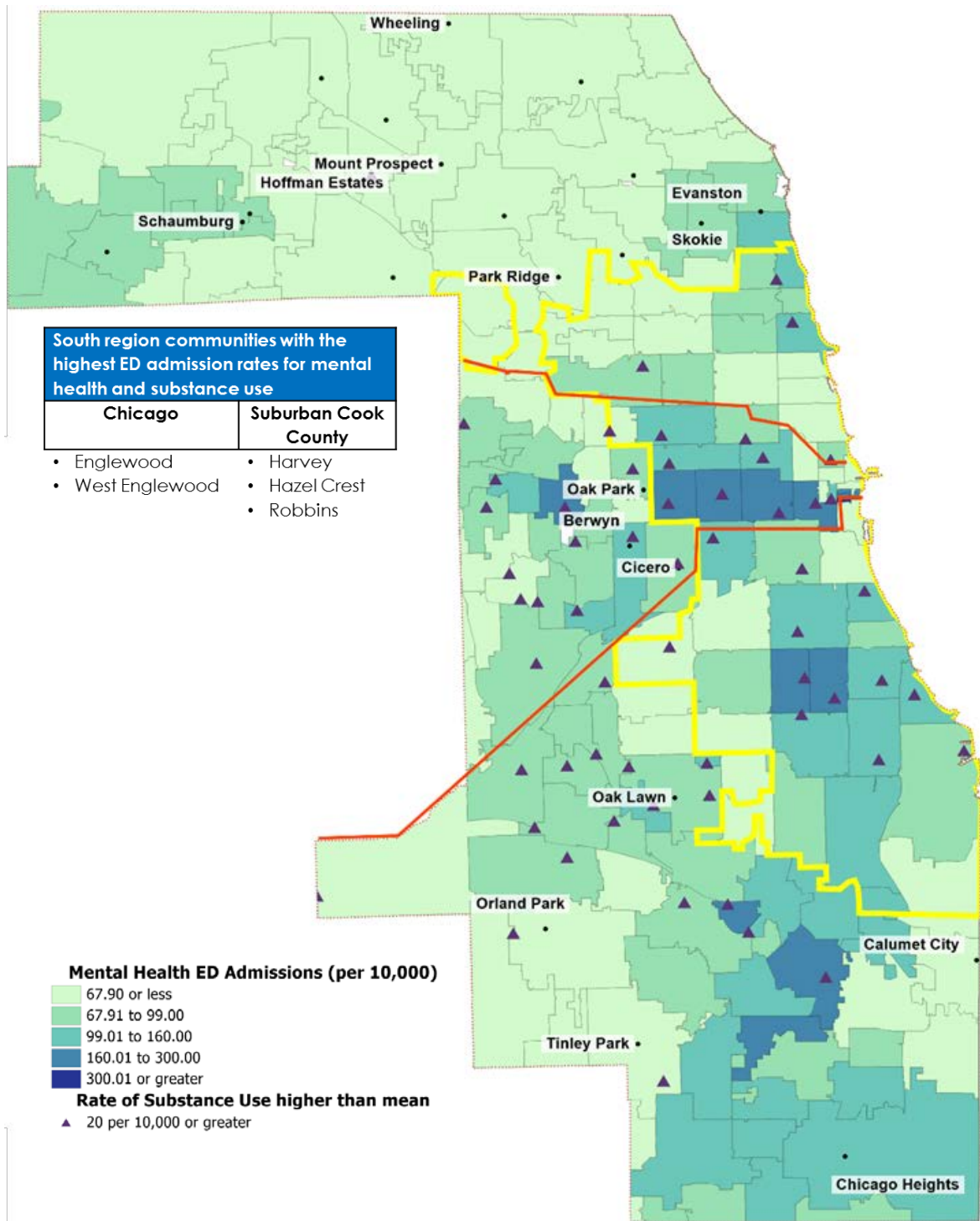
⁴⁰ National Institute on Drug Abuse. (2014). Principles of adolescent substance use disorder treatment: A research-based guide.

Figure 8.5. Emergency Department (ED) visits for substance abuse in Cook County, by zip code (age-adjusted rate per 10,000)



Data Source: Healthy Communities Institute, Illinois Hospital Association COMPdata, 2012-2014

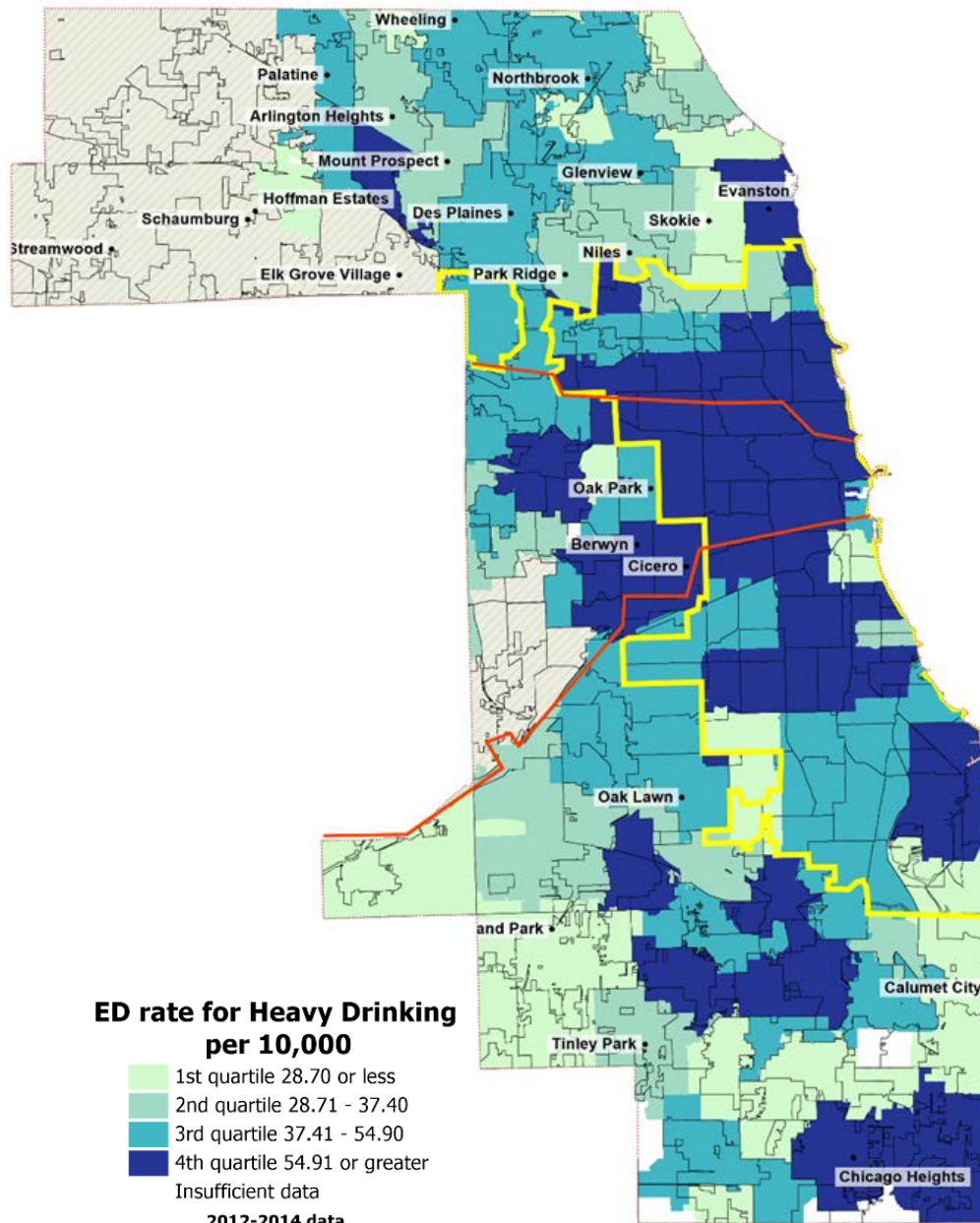
Figure 8.6. Emergency Department (ED) visits for mental health and substance abuse in Cook County, by zip code (age-adjusted rates per 10,000)



Data Source: Healthy Communities Institute, Illinois Hospital Association COMPdata, 2012-2014

Figure 8.7 shows ED visit rates for alcohol abuse. Several communities in the South region of Chicago and suburban Cook County have ED visit rates of 54.91 per 10,000 or greater for alcohol abuse. Nationwide, ED visits for alcohol abuse have been on an upward trajectory. Between 2001 and 2010, the rate of ED visits for alcohol-related diagnoses for males and females increased 38%. The nationwide rate for males as of 2010 is 94 per 10,000 and the rate for females is 36 per 10,000.⁴¹

Figure 8.7. Emergency Department (ED) visits for alcohol abuse in Cook County, by zip code age-adjusted rate per 10,000)

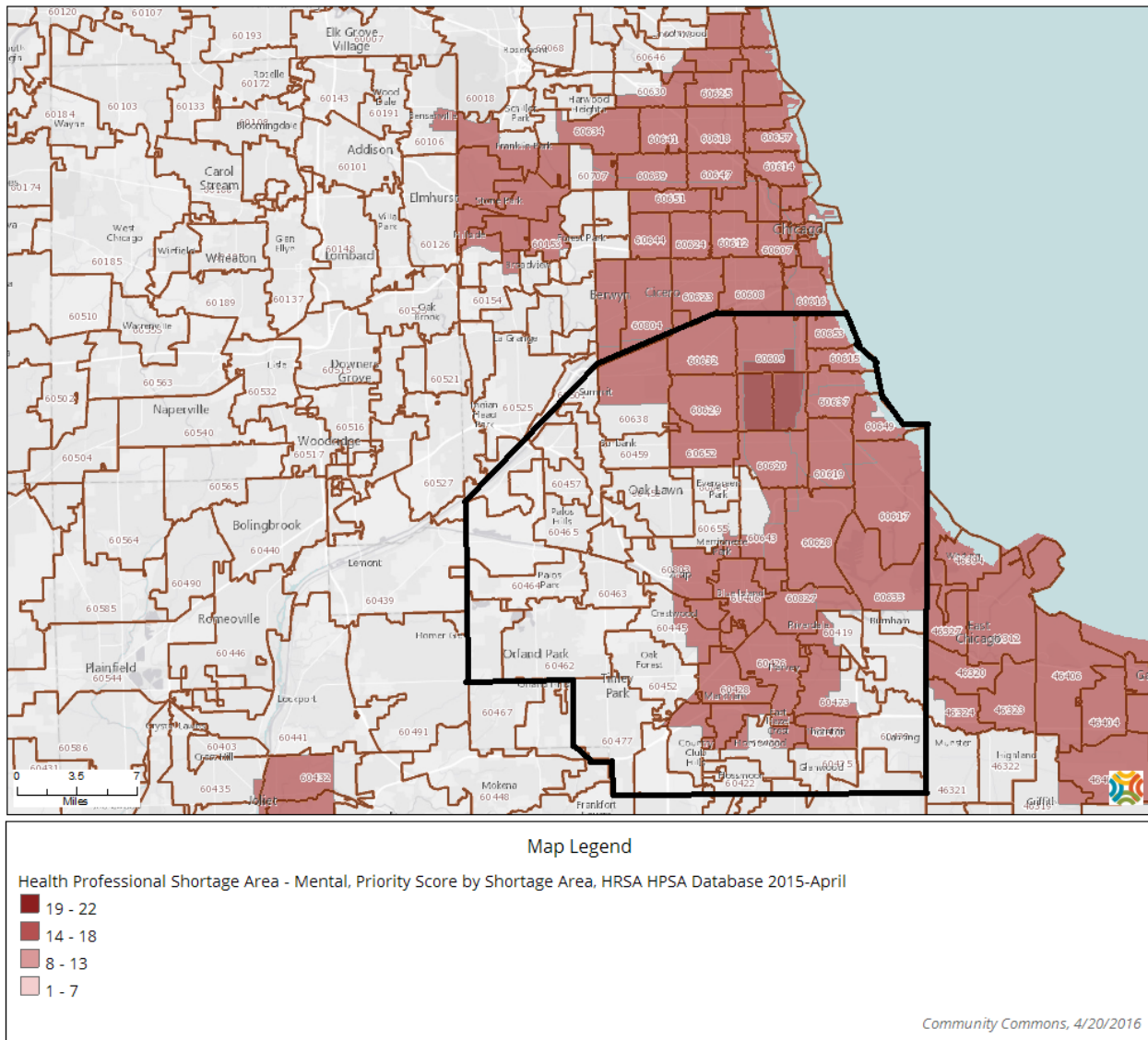


Data Source: Healthy Communities Institute, Illinois Hospital Association COMPdata, 2012-2014
 There are several communities in the South region that are designated as mental health professional shortage areas, as shown in Figure 8.8. Mental Health Professional Shortage

⁴¹ <http://www.cdc.gov/mmwr/preview/mmwrhtml/mm6235a9.htm>

Areas are designated by the Health Resources and Services Administration (HRSA) as areas having shortages of mental health providers. Each shortage area is assigned a score (1-22) based on a variety of different factors including geographic area (a county or service area), population (e.g., low income or Medicaid eligible), or the presence of different types of facilities (e.g., federally qualified health centers, or state or federal prisons).⁴² The higher a score is for an area, the greater the need for mental health professionals, services, or facilities. The majority of communities in the South region are designated as mental health professional shortage areas.

Figure 8.8. Map of mental health professional shortage areas in the South region, 2015



Data Source: U.S. Department of Health and Human Services Administration – Health Resources and Services Administration, 2016

⁴² U.S. Department of Health and Human Services Administration – Health Resources and Services Administration. (2016). <http://datawarehouse.hrsa.gov/tools/analyzers/hpsafind.aspx>

Community input on mental health and substance use

Closing of mental health facilities and discontinuation of services has led to an increased burden on communities and community-based organizations. Focus groups in the South region discussed how the lack of mental health services has led to a number of problems, including increased hospitalization, more expensive care, high incarceration, homelessness, substance use, suicide, and overburdening of existing programs or facilities.

Community members also emphasized that there is a lack of sensitivity for patients in crisis and their families in both first responders and medical professionals. Community input highlighted the need for sensitivity training for healthcare staff to improve their interaction with both patients and their families.

The stigma related to mental illness was stated to be a major barrier to accessing care for many residents in the South region. Community members indicated a need for community outreach to increase mental health awareness and decrease stigma.

Community resident survey – mental health

15% of community survey respondents in the South region indicated that they or a family member did not seek needed mental health treatment because of cost or a lack of insurance coverage.

15% of respondents indicated that they or their family members did not seek mental health treatment due to a lack of knowledge about where to get services.

9% indicated that wait times for treatment or counseling appointments were a barrier to accessing needed care.

Approximately half (51%) of survey respondents from the South region indicated that their financial situation or financial strain contributed most to feelings of stress in their day-to-day lives.

Nearly a third of respondents (30%) indicated that the health of family members contributed to feelings of stress in their daily lives and 28% indicated that time pressure or constraints contributed the most to feelings of stress.

Key Findings: Chronic Disease

Overview

This section summarizes needs and issues related to chronic disease. Chronic disease conditions—including type 2 diabetes, obesity, heart disease, stroke, cancer, arthritis, and HIV/AIDS—are among the most common and preventable of all health issues, and chronic disease is also extremely costly to individuals and to society.⁴³ The South region CHNA findings emphasize that preventing chronic disease requires a focus on risk factors such as nutrition and healthy eating, physical activity and active living, and tobacco use. The findings across all four assessments emphasized that chronic disease is an issue that affects population groups across income levels and race and ethnic groups in the South region. However, social and economic inequities have profound impacts on which individuals and communities are most affected by chronic disease. Priority populations to consider in terms of chronic disease prevention include: children and adolescents, low-income families, immigrants, diverse racial and ethnic groups, older adults and caregivers, uninsured individuals, and those insured through Medicaid, individuals living with mental illness, individuals living in residential facilities, and incarcerated or formerly incarcerated individuals.

The CHNA findings highlighted that chronic disease prevention requires multifaceted approaches including:

- Addressing social determinants of health and underlying socioeconomic and racial inequities
- Improving the built environment to facilitate active living and access to healthy affordable food
- Addressing both food access and food insecurity in communities
- Improving access to primary and specialty care, with an emphasis on preventive care
- Improving access to affordable insurance and medications
- Facilitating multi-sector partnerships for chronic disease prevention (including community-based organizations, social service providers, healthcare providers and health plans, transportation, economic development, food entrepreneurs, etc.)
- Collaborating on policies related to healthy eating and active living, and related to overall funding for healthcare, public health, and community-based services
- Improving data systems to understand how chronic disease is affecting diverse communities and to measure the impact of collaborative interventions

Many of the assessment findings in the social determinants of health section of this report are connected to chronic disease prevention. Assessment findings related to food access, food security, and built environment are included in the social determinants section starting on page 53.

⁴³ Ward B.W., Schiller J.S., Goodman R.A. (2014). Multiple chronic conditions among U.S. adults: a 2012 update. *Preventing Chronic Disease*.

In order to reduce chronic disease-related mortality and address inequities in mortality and disease burden, a focus on chronic disease prevention is critical. The CDC has identified four domains for chronic disease prevention. Data presented in this section and throughout the CHNA report provides information about current chronic disease burden and health behaviors, built environment and community conditions, and community input about opportunities to create healthier communities and address chronic disease risk factors.

CDC’s Four Domains for Chronic Disease Prevention

1. Epidemiology and surveillance: to monitor trends and track progress.
2. Environmental approaches: to promote health and support healthy behaviors.
3. Healthcare system interventions: to improve the effective delivery and use of clinical and other high-value preventive services.
4. Community programs linked to clinical services

Communities in the South region with a high burden of chronic disease across multiple indicators*	
Chicago	Suburban Cook County
<ul style="list-style-type: none"> • Auburn Gresham • Chicago Lawn • East Side • Englewood • Gage Park • Greater Grand Crossing • Hegewisch • New City • Riverdale • Roseland • South Chicago • South Deering • South Lawndale • South Shore • Summit • Washington Park • West Elsdon • West Englewood • West Pullman • Woodlawn 	<ul style="list-style-type: none"> • Bloom Township • Burnham • Calumet City • Calumet Park • Calumet Township • Chicago Heights • Dixmor • Dolton • East Hazel Crest • Ford Heights • Glenwood • Harvey • Hazel Crest • Midlothian • Phoenix • Riverdale • Robbins • Sauk Village • South Chicago Heights

* Indicators included here are mortality (heart disease, cancer, stroke, diabetes) and hospitalization data (asthma and diabetes).

Mortality related to chronic disease

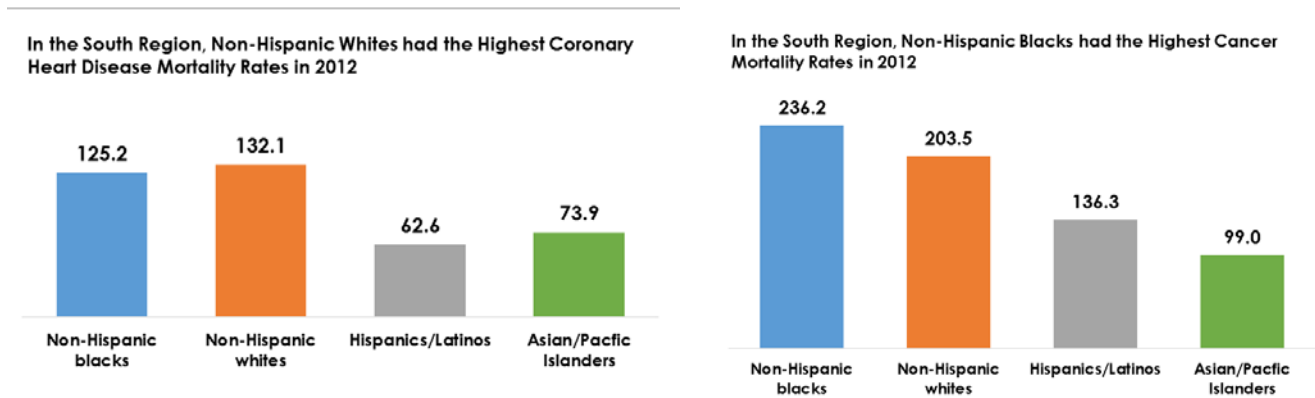
The Healthy Chicago 2.0 Assessment found that **chronic diseases accounted for approximately 64% of deaths in Chicago in 2014**.³⁴ The top three leading causes of death across Chicago and suburban Cook County are heart disease, cancer, and stroke (Figure 9.1).

Figure 9.1. Leading causes of death, Chicago and Cook County

Chicago (2012)	Cook County (2012)	Illinois (2014)	United States (2014)
<ul style="list-style-type: none"> Heart Disease Cancer Stroke and Cerebrovascular Diseases Chronic Lower Respiratory Diseases Accidents 	<ul style="list-style-type: none"> Heart Disease Cancer Stroke and Cerebrovascular Disease Chronic Lower Respiratory Diseases Accidents 	<ul style="list-style-type: none"> Heart Disease Cancer Chronic Lower Respiratory Disease Stroke and Cerebrovascular Diseases Accidents 	<ul style="list-style-type: none"> Heart Disease Cancer Chronic Lower Respiratory Disease Accidents Stroke and Cerebrovascular Diseases

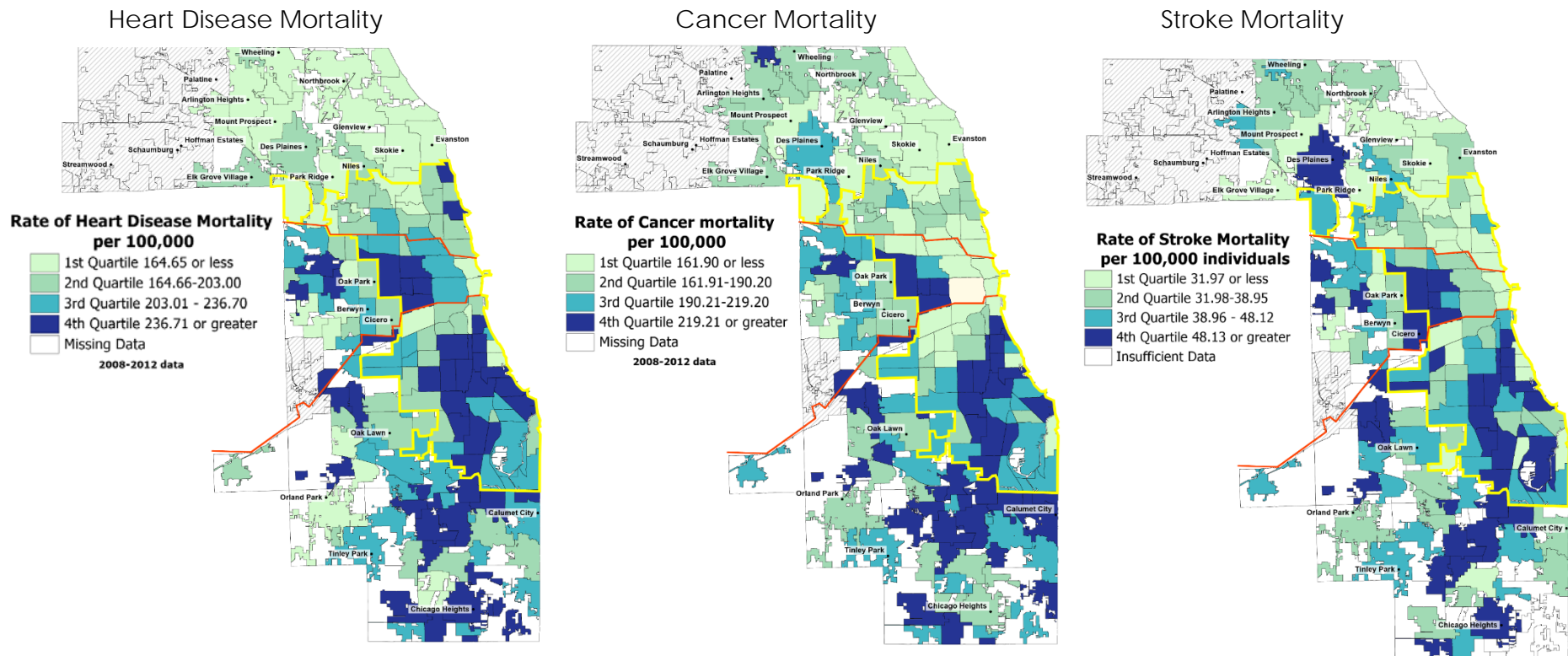
Racial and ethnic disparities in mortality rates persist in the South region of Chicago and Cook County, as shown in Figures 9.2 and 9.5. And, there are major variations in chronic disease-related mortality rates across both the Chicago community areas and Cook County suburbs, as shown in Figure 9.3.

Figure 9.2. Chronic disease-related mortality (per 100,000) for the South region in 2012, by race and ethnicity



Data Source: Illinois Department of Public Health, 2012

Figure 9.3. Chronic disease-related mortality (per 100,000), age adjusted rates, 2008-2012



The coronary heart disease mortality rate in the South region was **120.4 deaths per 100,000** population in 2012. The Healthy People 2020 target is 103.4 per 100,000 population.

The cancer mortality rate in the South region was **205.8 deaths per 100,000** population in 2012. The Healthy People 2020 target is 161.4 per 100,000 population.

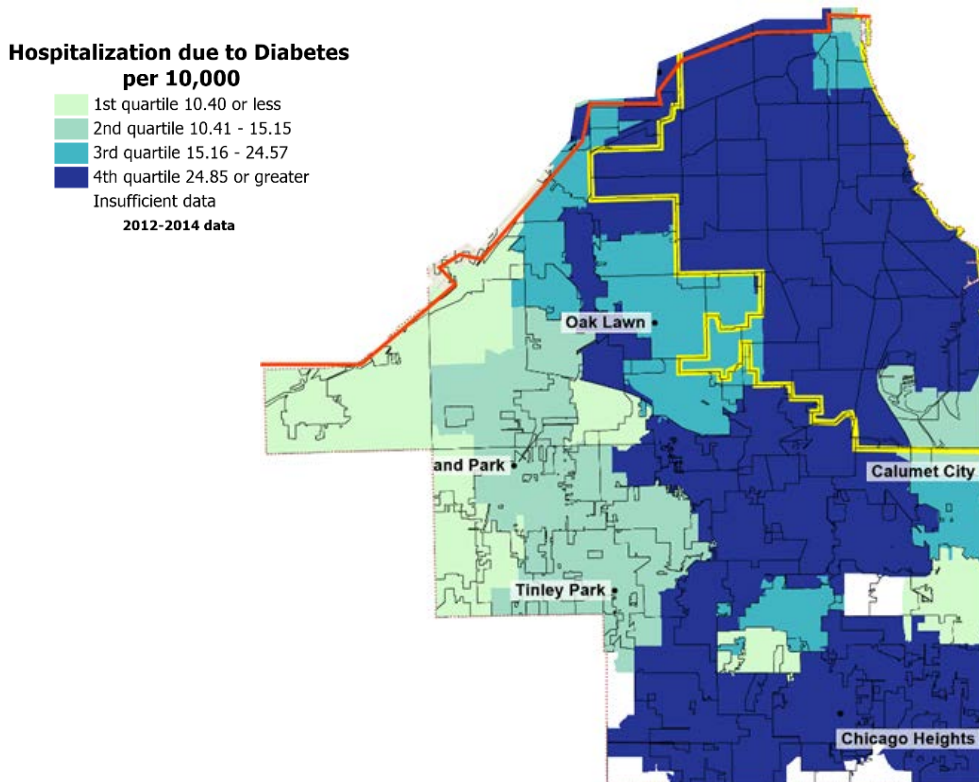
The stroke mortality rate in the South region was **40.1 deaths per 100,000** population in 2012. The Healthy People 2020 target is 34.8 per 100,000 population.

Data Source: Illinois Department of Public Health, 2008-2012

Obesity and diabetes

Hospitalization and emergency department (ED) visits are indicative of poorly controlled chronic diseases such as diabetes and a lack of access to routine preventive care. Poorly controlled diabetes can lead to severe or life-threatening complications such as heart and blood vessel disease, nerve damage, kidney damage, eye damage and blindness, foot damage and lower extremity amputation, hearing impairment, skin conditions, and Alzheimer’s disease.⁴⁴ Non-Hispanic African American/blacks in the South region have the highest rates of diabetes-related mortality.

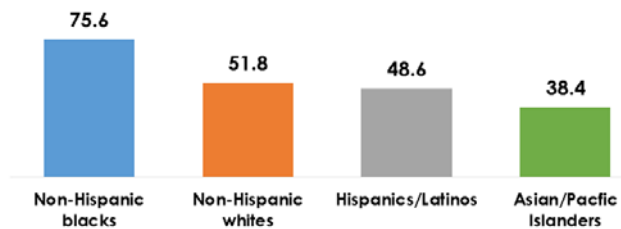
Figure 9.4. Diabetes-related hospitalization rate (per 10,000) in the South region, 2012-2014



Data Source: Data Source: Healthy Communities Institute, Illinois Hospital Association COMPdata, 2012-2014

Figure 9.5. Diabetes-related mortality in South region, by race and ethnicity (age-adjusted rates per 100,000), 2012

Non-Hispanic blacks had the highest diabetes-related mortality rates in the South region in 2012



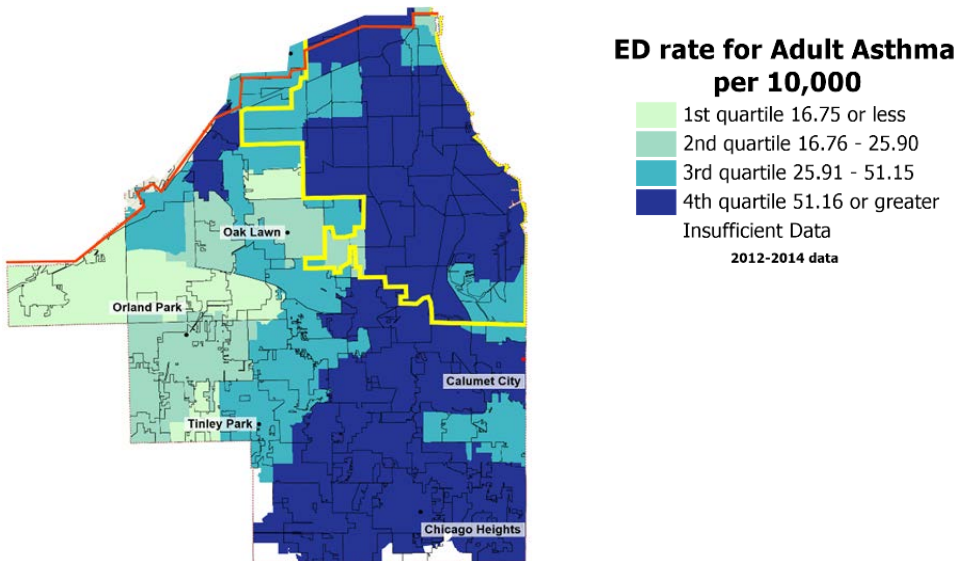
Data Source: Illinois Department of Public Health, 2012

⁴⁴ Mayo Clinic. <http://www.mayoclinic.org/diseases-conditions/type-2-diabetes/symptoms-causes/dxc-20169861>

Asthma

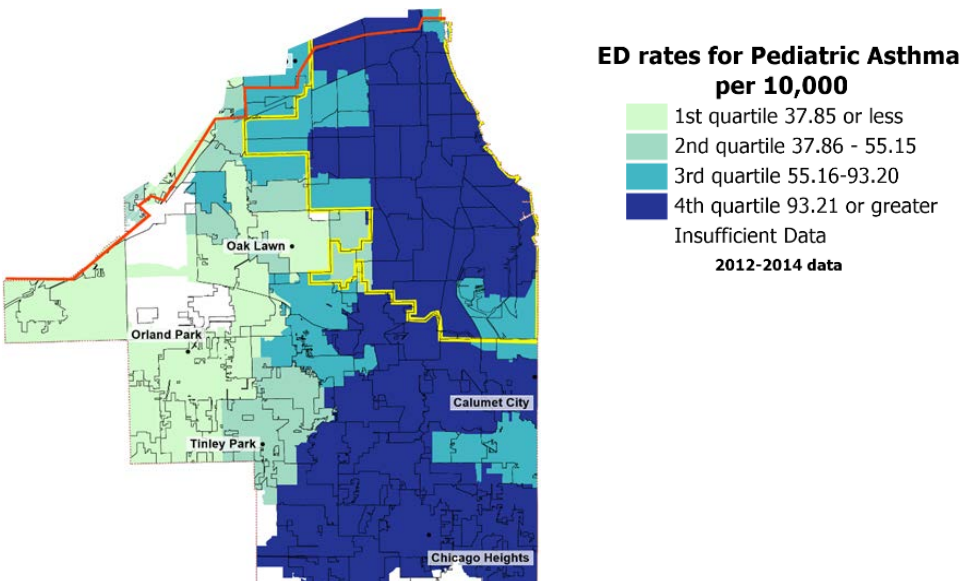
Figures 9.6 and 9.7 show the geographic distributions of emergency department (ED) visits due to adult and pediatric asthma. Communities on the South Side of Chicago and South Cook suburbs have disproportionately high rates of ED visits for asthma. ED visits are indicative of increased exposure to environmental contaminants that can trigger asthma as well as poorly managed asthma.

Figure 9.6. Emergency Department (ED) visits in the South region due to adult asthma (age-adjusted rates per 10,000), 2012-2014



Data Source: Healthy Communities Institute, Illinois Hospital Association COMPdata, 2012-2014

Figure 9.7. Emergency Department (ED) visits in the South region due to pediatric asthma (age-adjusted rates per 10,000), 2012-2014



Data Source: Healthy Communities Institute, Illinois Hospital Association COMPdata, 2012-2014

Health behaviors

Poor diet and a lack of physical activity are two of the major predictors for obesity and diabetes. Low consumption of healthy foods may also be an indicator of inequities in food access. More than 75% of enrolled schoolchildren in the South region of Chicago and suburban Cook County are eligible for free or reduced price lunch, and 21% of all households in the South region report receiving SNAP benefits. More data and information about food access is included on page 53 of this report.

- The majority of adults in suburban Cook County (85%) and Chicago (71%) report **eating less than five daily servings of fruits and vegetables a day**.
- More than a quarter of adults in suburban Cook County (26%) and Chicago (29%) report **not engaging in physical activity during leisure time**.
- Approximately 16% of youth in suburban Cook County and 22% of youth in Chicago report **not engaging in physical activity during leisure time**.

Figure 9.8. Self-reported behaviors in adults and youth

Self-reported health behaviors, Adults				
	Suburban Cook County (2012)	Chicago (2014)	Illinois (2013)	United States (2013)
Adults Eating LESS than Five Daily Servings of Fruits and Vegetables	85%	71%	78%	77%
Heavy Drinking in the Previous month	N/A	9%	7%	6%
Current Smokers	14%	18%	18%	19%
No Leisure-Time Physical Activity	26%	29%	25%	25%

Data Source: Behavioral Risk Factor Surveillance System and Healthy Chicago Survey

Self-reported health behaviors, Youth				
	Suburban Cook County (2012)	Chicago (2014)	Illinois (2013)	United States (2013)
Current Smokers (high school students)	12%	11%	18%	16%
No Leisure-Time Physical Activity	16%	22%	13%	15%

Data Source: Youth Risk Behavior Surveillance System

Persons living with HIV/AIDS

Because of antiretroviral therapy, individuals with HIV are now living longer lives with better quality of life. Consistent use of antiretroviral therapy along with regular clinical care slows the progression of HIV, keeps individuals with HIV healthier, and greatly reduces their risk of transmitting HIV.⁴⁵ As the population of Persons Living with HIV/AIDS (PLWHA) grows, it is important to have systems in place for their continuity of care.⁴⁶

In suburban Cook County, the number of PLWHAs increased 87% from 2,500 in 2004 to 4,683 in 2013.⁴⁷ In 2012, there were 22,346 PLWHAs in Chicago, which is a 12% increase from 2005 (19,892 PLWHAs).^{48,49} The communities with the largest numbers of PLWHA are shown in Figure 9.9.

In addition to geographic disparities in PLWHAs, there are also disparities related to gender, age, race/ethnicity, and sexual orientation. African American/black men who are young and have sex with men are most seriously affected by HIV.⁵⁰ Overall, African American/blacks have the most severe burden of HIV compared to all other racial and ethnic groups.⁵⁰ Additional data on sexually transmitted infections (STIs) is included in Appendix D.

Figure 9.9. Communities in the South region with the highest percentages of Persons Living with HIV/AIDS (PLWHA), per 100,000 population

Communities in the South region with the highest percentages of persons living with HIV/AIDS		
Chicago		Suburban Cook County
<ul style="list-style-type: none"> • Auburn Gresham • Avalon Park • Burnside • Calumet Heights • Chatham • Chicago Lawn • Douglas • Englewood • Fuller Park • Grand Boulevard • Greater Grand Crossing • Hyde Park • Kenwood 	<ul style="list-style-type: none"> • Morgan Park • Near South Side • New City • Oakland • Pullman • Riverdale • Roseland • South Chicago • South Deering • South Lawndale • South Shore • Washington Heights • Washington Park 	<ul style="list-style-type: none"> • West Englewood • West Pullman • Woodlawn • Burnham • Calumet Park • Calumet Township • Dolton • Harvey • Hazel Crest • Markham • Phoenix

⁴⁵ Centers for Disease Control and Prevention. (2016). Living with HIV. <http://www.cdc.gov/hiv/basics/livingwithhiv/index.html>

⁴⁶ Chicago Department of Public Health – HIV/STI Bureau. (2016). Chicago EMA HIV/AIDS Profile.

⁴⁷ Cook County Department of Public Health. (2013). Sexually Transmitted Infections Surveillance Report, 2013. <http://cookcountypublichealth.org/files/pdf/publications/hiv-surv-report-2013-final-copy.pdf>

⁴⁸ Chicago Department of Public Health. (Winter 2005-2006). STD/HIV/AIDS Chicago, Winter 2005-2006. http://www.aidschicago.org/resources/legacy/pdf/2006/fact_cdph_winter.pdf

⁴⁹ Chicago Department of Public Health. (2014). HIV/STI Surveillance Report, 2014.

http://www.cityofchicago.org/content/dam/city/depts/cdph/HIV_STI/2014HIVSTISurveillanceReport.pdf

⁵⁰ Centers for Disease Control and Prevention. (2015). HIV in the United States: At a glance. <http://www.cdc.gov/hiv/statistics/overview/ata glance.html>

Community input on chronic disease prevention

Focus group participants in the South region identified several factors that influence chronic disease in their communities including:

- need for non-emergency preventative care and linkage to care following hospitalization;
- inequities in access to healthcare services;
- a lack of youth-friendly providers, services, and facilities;
- the built environment and transportation systems needed to support healthy eating and active living; and
- healthy food access.

Community input on the connections between chronic disease and built environment is included in the social determinants of health section starting on page 37.

Residents in the South region discussed inequities in access to healthy foods. Focus group participants reported that many communities in the South region, particularly communities on the South Side of Chicago have limited access to healthy fresh foods and grocery stores.

Community survey data – Healthy eating and active living

- **Food insecurity.** Approximately 55% of survey respondents from the South region indicated that they or their families have had to worry about whether or not their food would run out before they had the money to buy more.
- **Healthy food availability.** The South region had the lowest percentage of respondents (53%) indicating that healthy foods, including fresh fruit and vegetables, are available in their communities.
- **Parks and recreation.** Nearly a third of respondents (30%) from the South region indicated that there are few or no parks and recreation facilities available in their communities.
- **Reliability of public transportation.** Approximately 34% of respondents found the reliability of public transportation to be fair and 18% of respondents rated it as poor. These were the lowest ratings of the three regions.
- **Quality and convenience of bike lanes.** About 30% of respondents rated the quality and convenience of bike lanes in their communities as fair, while 16.8% rated them as poor or very poor.

Key Findings: Access to Care and Community Resources

Overview

Findings from the CHNA data clearly point to interrelated access issues, with similar communities facing challenges in terms of access to healthcare and access to community-based social services and access to community resources for wellness such as accessible and affordable parks and recreation and healthy food access. These are many of the same communities that are also being most impacted by social, economic, and environmental inequities, so lack of access to education, housing, transportation, and jobs are also underlying root causes of inequities that affect access to care and community resources.⁵¹

Access is a complex and multifaceted concept that includes dimensions of proximity; affordability; availability, convenience, accommodation, and reliability; quality and acceptability; openness, cultural competency, appropriateness and approachability.

Some specific priority needs related to access that were emphasized in the CHNA findings are:

- Inadequate access to healthcare, mental health services, and social services, particularly for the uninsured and underinsured
- Opportunities to coordinate and link access to healthcare and social services
- Need to improve cultural and linguistic competency and humility
- Need to improve health literacy
- Navigating complex healthcare systems and insurance continues to be a challenge in the post Affordable Care Act environment

Several priority populations were identified through the community focus groups and Forces of Change Assessment (FOCA) as being more likely to experience inequities in access to care and community resources including low income households, diverse racial and ethnic groups, immigrants and refugees, older adults, children and adolescents, LGBTQIA individuals, transgender individuals, people living with physical or intellectual disabilities, individuals living with mental illness, individuals living in residential facilities, those currently or formerly incarcerated, single parents, homeless individuals, veterans and former military, and people who are uninsured.

Forces of Change Assessment - Healthcare System Trends

The following forces were identified as trends that are or may have an impact on health and the public health system in Cook County:

- Ongoing implementation of the Affordable Care Act (ACA) and healthcare transformation
- Transition of healthcare systems from acute care to preventative care
- Inadequate funding, services, and systems for mental health and substance use
- Increasing availability of health-related data
- Changing role of health departments from providers to coordinators
- Racism, discrimination, and stigma based on demographic characteristics and/or health conditions
- Demographic shifts - Aging population as well as increases in Latino and Asian populations in the South region
- Desire for cross-generational and family-oriented programs and services

⁵¹ Levesque, J.F., Harris, M.F. & Russell, G. (2013). Patient-centered access to health care: conceptualising access at the interface of health systems and populations. *International Journal of Equity in Health*, 12(1), 18.

The FOCA and LPHSA identified a number of challenges that could threaten the success of population health approaches including:

- competition among healthcare providers;
- decreasing viability of small and trusted community groups as a result of consolidation and integration of healthcare systems;
- continuing barriers to providing mental health services;
- complex insurance and reimbursement poses challenges for providers and consumers;
- inequities in the distribution of medical services;
- lack of providers accepting Medicaid;
- funding cuts to social services; and
- barriers to developing systems and capacity in hospitals and health departments to address the social determinants of health because social determinants may be seen as political or outside the realm of health.

Opportunities – Access to Care and Community Resources

Forces of Change Assessment and Community Focus Groups

- Community health workers fostering trusted relationships with community members and increasing community health literacy
- Increasing collaborative policy development and advocacy – hospitals, providers, health departments, and community organizations
- Healthcare workforce pipelines
- Collaborating to improve mental health and substance use treatment and prevention
- Technology and social media provide opportunities to promote access and knowledge of services
- Strengthening the roles of health departments and community-based organizations to promote healthy communities, wellness, and chronic disease prevention through system and environmental changes

The Community Health Status Assessment data includes multiple factors that influence access to care including poverty, insurance coverage, self-reported use of preventative care, hospitalization statistics, provider availability, and use of prenatal care. The connection between poverty and health is explored in detail in the social determinants of health section of this report beginning on page 37.

Several communities in the South region have high rates of negative health indicators and poor health outcomes, which indicates a lack of access to healthcare and community resources.

Communities in the South region have rates of negative health indicators and poor health outcomes	
Chicago	Suburban Cook County
<ul style="list-style-type: none"> • Auburn Gresham • Chicago Lawn • East Side • Englewood • Greater Grand Crossing • Gage Park • Hegewisch • New City • Riverdale • Roseland • South Chicago • South Deering • South Lawndale • South Shore • Summit • Washington Park • West Elsdon • West Englewood • West Pullman • Woodlawn 	<ul style="list-style-type: none"> • Bloom Township • Burnham • Calumet City • Calumet Park • Calumet Township • Chicago Heights • Dixmor • Dolton • East Hazel Crest • Ford Heights • Glenwood • Harvey • Hazel Crest • Midlothian • Phoenix • Riverdale • Robbins • Sauk Village • South Chicago Heights

Insurance coverage

Lack of insurance is a major barrier to accessing primary care, specialty care, and other health services. In the post-Affordable Care Act landscape, the size and makeup of the uninsured population is shifting rapidly. Aggregated rates from 2009-2013 show that approximately 23% of the adult population age 18-64 in the South region reported being uninsured, compared to 18.8% in Illinois and 20.6% in the U.S. Men in Cook County are more likely to be uninsured (18.2%) compared to women (13.8%). In addition, African Americans, Latinos, and diverse immigrants are much more likely to be uninsured compared to non-Hispanic whites. It is estimated that 40% of undocumented immigrants are uninsured compared to 10% of U.S.-born and naturalized citizens.

High insurance costs and lack of insurance were identified as barriers to accessing healthcare in multiple focus groups in the South region.

Self-reported use of preventative care

Lack of insurance may impact access to lifesaving cancer screenings, immunizations, and other preventive care. Routine cancer screenings may help prevent premature death from cancer and it may reduce cancer morbidity since treatment for earlier-stage cancers is often less aggressive than treatment for more advanced-stage cancers.⁵² Overall rates of self-reported cancer screenings vary greatly across Chicago and suburban Cook County compared to the rates for Illinois and the U.S. This could represent differences in access to preventative services or difference in knowledge about the need for preventative screenings.

⁵² National Institutes of Health – National Cancer Institute. (2016). Cancer Screening Overview. <http://www.cancer.gov/about-cancer/screening/hp-screening-overview-pdq>

Figure 10.1. Self-reported use of preventive care

Self-reported lack of preventive care				
	Suburban Cook County (2012)	Chicago (2014)	Illinois (2013)	United States (2013)
Cervical Cancer Screening	16%	20%	23%	22%
Colorectal Cancer Screening	46%	53%	24%	N/A
Breast Cancer Screening	42%	29%	27%	27%

Data Source: Behavioral Risk Factor Surveillance System and Healthy Chicago Survey

Vaccination is another important preventive measure. The CDC recommends that all adults aged 65 or older receive the pneumococcal vaccine. Approximately one-third (30%) of Chicago residents aged 65 or older reported that they had not received a pneumococcal vaccination in 2014.

Figure 10.2. Self-reported pneumococcal vaccination among 65+

Self-reported lack of preventive care				
	Suburban Cook County (2012)	Chicago (2014)	Illinois (2013)	United States (2013)
Lack of Pneumococcal Vaccination (65+)	N/A	30%	31%	53%

Data Source: Behavioral Risk Factor Surveillance System and Healthy Chicago Survey

Health education about routine preventive care was specifically mentioned in three of the focus groups as a need in their communities. Parents, youth, and immigrants were identified as populations that are more likely to not have information about how and where to seek out preventive services.

Provider availability

A large percentage of adults reported that they do not have at least one person that they consider to be their personal doctor or healthcare provider. In the U.S., LGBTQIA and transgender youth and adults are less likely to report having a regular place to go for medical care. Regular visits with a primary care provider improves chronic disease management and reduces illness and death.⁵³ As a result, it is an important form of prevention.

⁵³ National Institutes of Health. (2005). Contribution of Primary Care to Health Systems and Health. <http://www.ncbi.nlm.nih.gov/pmc/articles/PMC2690145/>

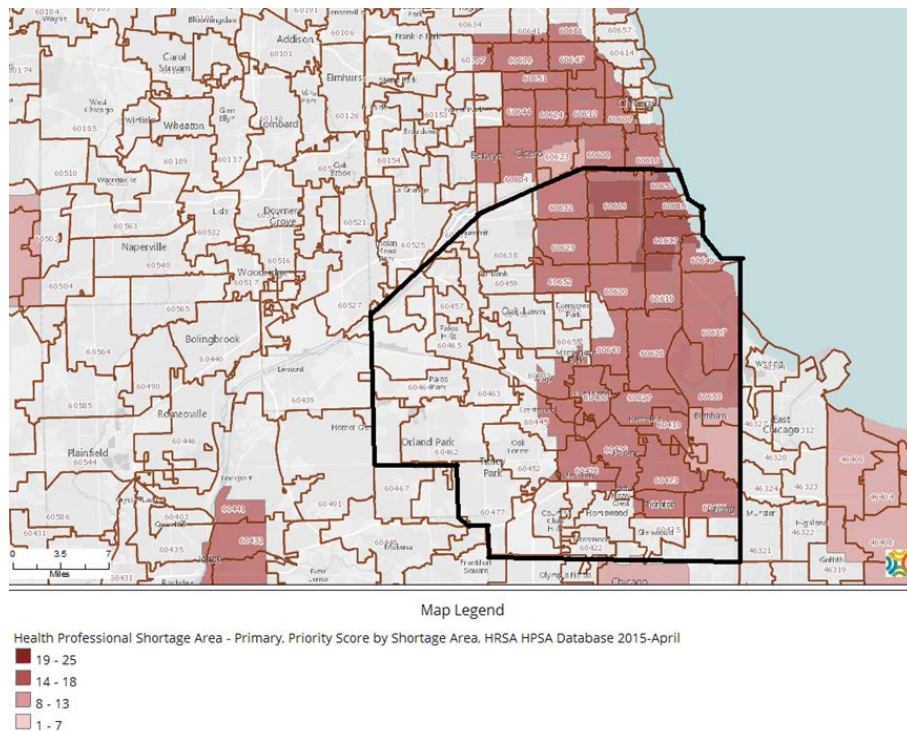
Figure 10.3. Self-reported lack of primary care

Self-reported lack of a consistent source of primary care, 2013				
	Suburban Cook County (2012)	Chicago (2014)	Illinois (2013)	United States (2013)
Lack of consistent source of primary care	13%	19%	12%	23%

Data Source: Behavioral Risk Factor Surveillance System and Healthy Chicago Survey

Health Professional Shortage Areas are designated by the Health Resources and Services Administration (HRSA) as areas having shortages of primary care, dental care, or mental health providers. Each shortage area is assigned a score based on factors such as geography (a county or service area), population characteristics (e.g., low-income or Medicaid eligible), or the presence of different types of facilities (e.g., federally qualified health centers, or state or federal prisons).⁵⁴ The shortage areas with the highest scores are the ones with the greatest need for health professionals, services, or facilities. There are several communities in the South region that are designated as primary care health professional shortage areas as shown in Figure 10.4. Shortages of mental health professionals is also a critical aspect of access to healthcare.

Figure 10.4. Map of primary care provider shortage areas in the South region, 2015



Community Commons, 4/20/2016

Data Source: Health Resources and Services Administration, Health Professional Shortage Area Database, 2015

Multiple focus groups in the South region mentioned that continued funding cuts and the current State budget crisis are further reducing much needed community-based health resources. Participants stated that individuals with mental illness, individuals living with

⁵⁴ U.S. Department of Health and Human Services Administration – Health Resources and Services Administration. (2016). <http://datawarehouse.hrsa.gov/tools/analyzers/hpsafind.aspx>

intellectual disabilities, formerly incarcerated individuals, diverse racial and ethnic groups, and immigrants have the least amount of access to healthcare resources.

Prenatal care

Access to prenatal care is an important preventative measure to reduce the risk of pregnancy complications, reduce the infant’s risk for complications, reduce the risk for neural tube defects, and help ensure that the medications women take during pregnancy are safe.⁵⁵ Nearly 20% of women in Illinois and suburban Cook County do not receive prenatal care prior to the third month of pregnancy or receive no prenatal care. (Recent comparable data for the City of Chicago was not available at the time this report was produced.)

Figure 10.5. Prenatal care

Number of births to mothers with inadequate prenatal care (per 100 live births), 2008-2012			
	Suburban Cook County	Illinois	United States
Number of births to mothers that lacked prenatal care (per 100 live births)	18.6	19.0	19.3

Data Source: Illinois Department of Public Health, 2008-2012

Cultural competency and cultural humility

As detailed in the Community Description on pages 22-25 of this report, the South region of the Health Impact Collaborative of Cook County is home to diverse racial and ethnic populations including many immigrants and limited English speaking populations. Focus group participants in the South region observed that immigrants are at increased risk for health issues related to isolation, behavioral health, and discrimination and have less access to quality medical care. The importance of culturally and linguistically competent providers across the spectrum of care and prevention programs was mentioned by several groups. Although language interpretation services are available at hospitals, a few groups cited long wait times for interpreters and incorrect interpretations of medical terminology as barriers to utilizing those services. In addition, participants indicated that more services are needed to help immigrants and refugees navigate the complex U.S. healthcare system. Multiple groups explained the need for more health-related data collection and research for certain racial and ethnic groups, so that their needs and any access issues can be adequately assessed.

Access to quality home healthcare services was identified as an important need for individuals and families that choose to age in place. Multiple focus group participants indicated that oversight of home healthcare agencies, integration of the different home healthcare services, and standardization of home healthcare training would improve the quality and safety of the services that are provided.

⁵⁵ National Institute of Child Health and Human Development. (2013). <https://www.nichd.nih.gov/health/topics/pregnancy/conditioninfo/pages/prenatal-care.aspx>

Conclusion – Reflections on Collaborative CHNA

The members of the Health Impact Collaborative of Cook County have worked together to accomplish many things over the past 18 months. In the second largest county in the country with a population of over 5 million, 26 hospitals, 7 health departments, and more than 100 community partners came together for a comprehensive community health needs assessment in Chicago and Cook County. Using the MAPP model for the CHNA proved to yield robust data from various perspectives including health status and health behaviors, forces of change, public health system strengths and weaknesses, and perceptions and experiences from diverse and often underserved community populations. A focus on health equity, community input, stakeholder engagement, and collaborative leadership and decision making have been some of the hallmarks of this process thus far. The CHNA process presented an exciting opportunity to engage diverse groups of community residents and stakeholders. The input from those community partners has been invaluable in helping to identify and understand the priority community health issues that we need to address collectively for meaningful impact. All of the issues prioritized by the Health Impact Collaborative of Cook County are issues that cannot be addressed by any one organization alone.

Leveraging the continued participation of community stakeholders invested in health equity and wellness, including actively identifying and engaging new partners, will continue to be essential for developing and deploying aligned strategic plans for community health improvement in any of the following priority areas:

1. Improving social, economic, and structural determinants of health while reducing social and economic inequities.
2. Improving mental health and decreasing substance abuse.
3. Preventing and reducing chronic disease (focused on risk factors – nutrition, physical activity, and tobacco).
4. Increasing access to care and community resources.

To be successful, the Health Impact Collaborative will continue to partner with health departments across Chicago and Cook County to adopt shared and complimentary strategies and leverage resources to improve efficiencies and increase effectiveness for overall improvement. Data sharing across the health departments was instrumental in developing this CHNA and will continue to be an important tool for establishing, measuring and monitoring outcome objectives. Further, the shared leadership model driving the CHNA will be essential to continue to balance the voice of all partners in the process including the hospitals, health department, stakeholders, and community members.

Driven by a shared mission and a set of collective values that have guided the CHNA process and decision making, the Health Impact Collaborative will work together to develop implementation plans and collaborative action targeted to achieving the shared vision of Improved health equity, wellness, and quality of life across Chicago and Cook County. Engaging in this collaborative CHNA process has developed a solid foundation and opened the door for many opportunities moving forward. Participating in developmental evaluation, funded by the Robert Wood Johnson Foundation, is helping to document process strengths

and improvement opportunities as well as understand and measure specific foundational elements necessary to develop a strong collective impact initiative. The Regional Leadership Teams and Stakeholder Advisory Teams look forward to building on the momentum, working in partnership with diverse community stakeholders at regional and local levels to address health inequities and improve community health in communities across Chicago and Cook County.

